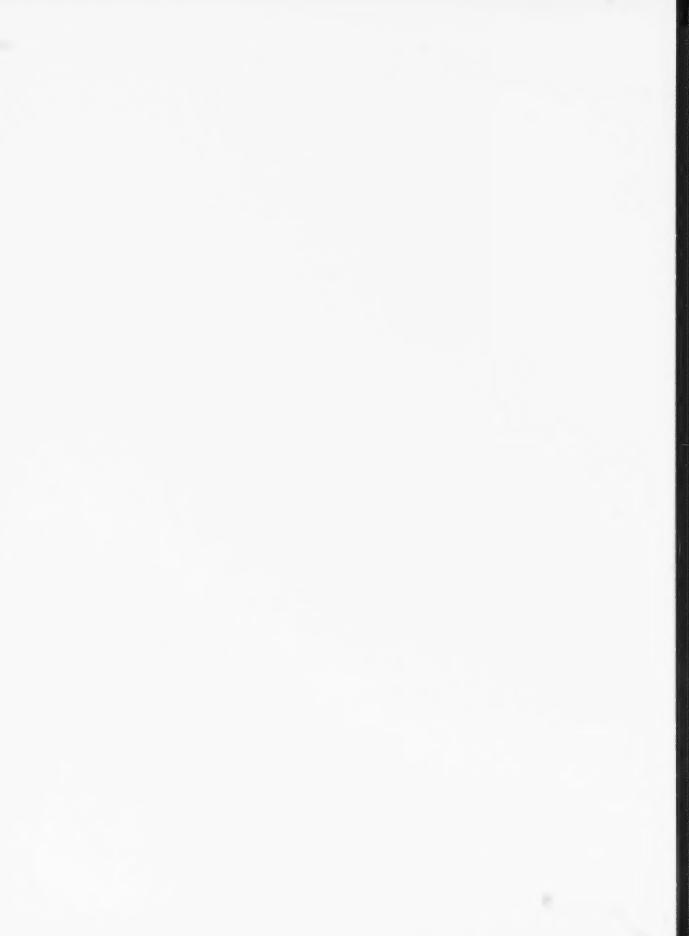
# Public Accounts 2010-11

Volume 1

Main Financial Statements



Saskatchewan



# 2010-11 Public Accounts

# Volume 1 - Main Financial Statements

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Regina, Saskatchewan June 2011

To His Honour The Honourable Gordon Barnhart Lieutenant Governor of the Province of Saskatchewan

Your Honour:

I have the honour to submit the main financial statements of the Government of the Province of Saskatchewan for the fiscal year ended March 31, 2011.

Respectfully submitted, - Grawly

KEN KRAWETZ

Deputy Premier Minister of Finance

Regina, Saskatchewan June 2011

The Honourable Ken Krawetz Deputy Premier Minister of Finance

We have the honour of presenting the main financial statements of the Government of the Province of Saskatchewan for the fiscal year ended March 31, 2011.

Respectfully submitted,

KAREN LAYNG

Deputy Minister of Finance

TERRY PATON

Provincial Comptroller

#### Introduction

The 2010-11 Public Accounts of the Government of Saskatchewan are prepared in accordance with the Financial Administration Act, 1993 and consist of two volumes.

#### Volume 1

Financial Statement Discussion and Analysis provides users of the Government's main financial statements with an overview of the Government's performance by presenting comparative financial highlights and variance analysis.

General Revenue Fund Financial Statements account for the financial transactions of the General Revenue Fund (GRF). The GRF is comprised of all Ministries of the Government. This is the fund into which all revenues are paid, unless otherwise provided for by legislation, and from which all expenses are appropriated by the Legislative Assembly.

Summary Financial Statements consolidate the financial transactions of the GRF, Crown corporations, agencies. boards and commissions. These consolidated statements provide an accounting of the full nature and extent of the financial affairs and resources controlled by the Government.

Supplementary Information contains unaudited information on:

- the Growth and Financial Security Fund;
- GRF public issue debentures;
- GRF debentures issued to the Minister of Finance of Canada: and
- a glossary of terms used throughout.

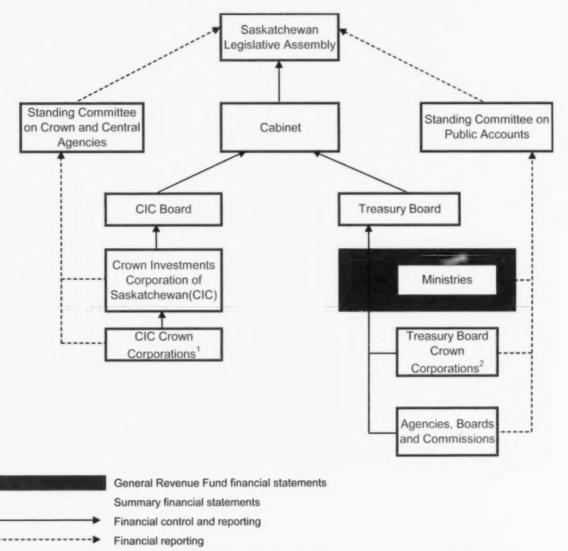
#### Volume 2

Volume 2 contains details on the revenue and expense of the GRF. It also provides details on capital asset acquisitions of the GRF; a listing of suppliers who received \$50,000 or more for goods and services and capital assets supplied to the GRF and Revolving Funds during the fiscal year; financial information on the assets, liabilities and residual balances of pension plans and trust funds administered by the Government: a listing of remissions of taxes and fees; and information on road-use fuel tax accountability.

The Public Accounts are available on the Internet at http://www.finance.gov.sk.ca/public-accounts/.

A Compendium is also available on the Internet at http://www.finance.gov.sk.ca/public-accounts/ that contains the financial statements of various government agencies, boards, commissions, pension plans, special purpose funds and institutions, as well as Crown corporations which are accountable to Treasury Board.

# **Financial Reporting Structure**

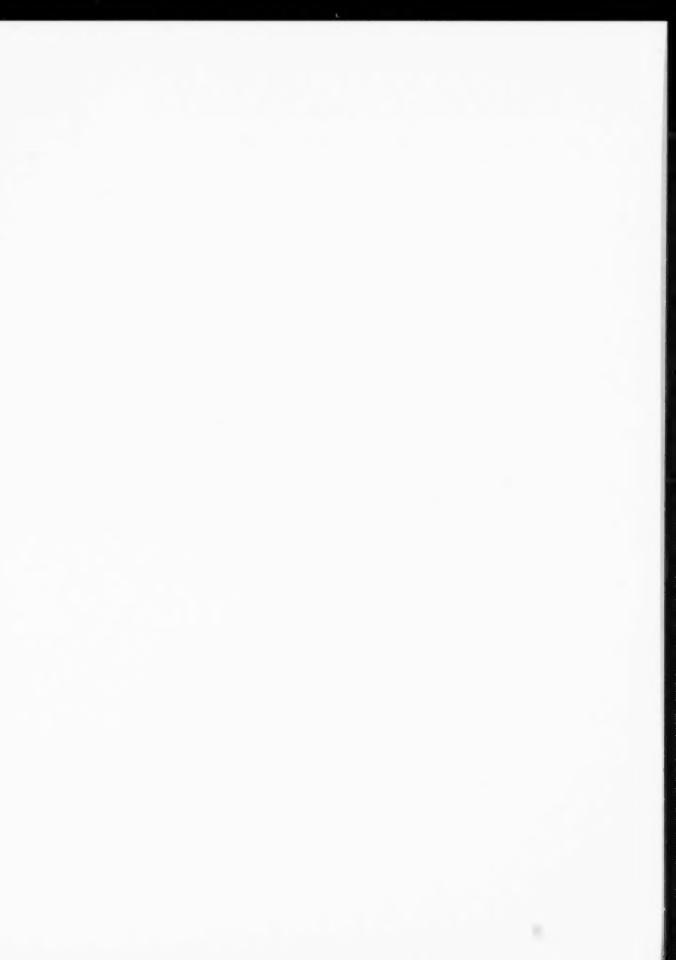


Examples of CIC Crown corporations are: SaskEnergy Incorporated, Saskatchewan Power Corporation, Saskatchewan Telecommunications Holding Corporation, Saskatchewan Government Insurance and Saskatchewan Transportation Company.

Examples of Treasury Board Crown corporations are: Agricultural Credit Corporation of Saskatchewan, Liquor and Gaming Authority, and Saskatchewan Housing Corporation.







# **Financial Statement Discussion and Analysis**

The purpose of the Financial Statement Discussion and Analysis is to provide users of the Government's main financial statements with an overview of the Government's financial performance, as well as the Government's accountability for the resources entrusted to it. This information should be read in conjunction with the General Revenue Fund and Summary financial statements. The Government is responsible for the integrity and objectivity of this discussion and analysis.

# General Revenue Fund (GRF) Financial Statements

How has the Government performed as compared to the Budget Estimates?

The GRF is the fund where all public monies are deposited to and disbursed from, as authorized by the Legislative Assembly. Exceptions to this principle must be authorized by law. Each year the Government presents a Budget for the GRF to the Legislative Assembly along with a detailed financial plan for the GRF called the Estimates. The GRF financial statements report on the performance of the Government against the Estimates. As a result, budget-to-actual analysis on the Government's revenue and expense can be found in the GRF section of the Financial Statement Discussion and Analysis.

#### Summary Financial Statements (SFS)

How has the Government performed as a whole?

The SFS provide an accounting of the full nature and extent of the financial affairs and resources controlled by the Government. The SFS include the financial results of the GRF, Crown corporations, agencies, boards and commissions.

# **Financial Highlights**

(millions of dollars)				Change 1	rom
	2011		2010		2010
	Budget <sup>1</sup>	Actual <sup>2</sup>	Actual <sup>2</sup>	Budget	Actua
Revenue	9,950	11,061	10,267	1,111	794
Expense	10,124	10,965	10,099	841	866
Pre-transfer surplus (deficit)	(174)	96	168	270	(72)
Transfer to the Growth and Financial Security Fund	-	(48)	(84)	(48)	36
Transfer from the Growth and Financial Security Fund	194	-	341	(194)	(341)
Net transfer (to) from the Growth and Financial Security Fund	194	(48)	257	(242)	(305)
Surplus	20	48	425	28	(377)
Financial assets		3,082	3,693		(611)
Less: Government general debt		(4,135)	(4,140)		5
Other liabilities		(2,623)	(3,191)		568
Net debt		(3,676)	(3,638)		(38)
Plus: Non-financial assets		3,177	3,092		85
Accumulated Deficit		(499)	(546)		47
Growth and Financial Security Fund Balance	764	1,006	958	242	48

The Budget Estimates do not include a statement of financial position.

The Provincial Auditor's report indicates that, in her opinion, there are certain adjustments required to the General Revenue Fund financial statements.

#### Surplus

The 2010-11 General Revenue Fund (GRF) financial statements report a pre-transfer surplus of \$96 million. This is a \$270 million improvement from budget due to a \$1.11 billion increase in revenue, partially offset by an \$841 million increase in expense.

The improved financial situation in 2010-11 eliminated the need for the budgeted \$194 million transfer from the Growth and Financial Security Fund (GFSF). Instead, the GRF transferred \$48 million to the GFSF. The resulting \$48 million GRF surplus is \$28 million higher than budgeted.

Compared to 2009-10, the GRF surplus is \$377 million lower largely due to a \$305 million decrease in the net GFSF transfer. In 2009-10, the GFSF provided a net transfer of \$257 million to the GRF to assist in financing government-owned capital.

#### **Growth and Financial Security Fund**

The Government's Growth and Financial Security Fund, established to safeguard Saskatchewan's future, has a balance of \$1.01 billion at March 31, 2011. This is after a \$48 million transfer from the GRF, representing half of the GRF pre-transfer surplus for the year.

#### Debt

Government general debt at March 31, 2011 is \$4.14 billion, maintaining approximately the same level of debt held over the last two years and the lowest level since 1989.

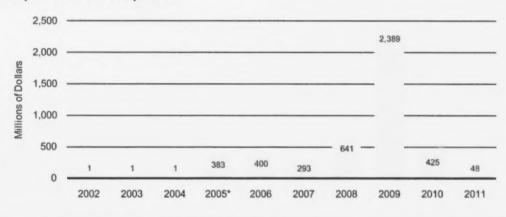
#### **Credit Rating Upgrade**

In May 2011, the Province received a credit rating upgrade from Standard & Poor's, moving it to the highest level possible. For the first time in Saskatchewan's history, the credit rating is at the AAA level.

# Surplus

The GRF annual results for the past ten years were as follows:

# Annual Surplus - 10 Year Comparison



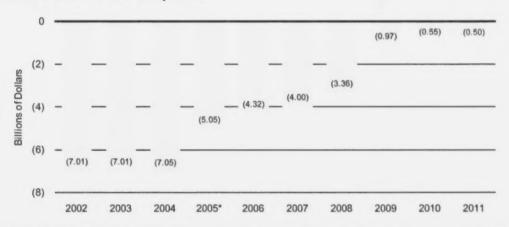
Since 2004-05, tangible capital assets have been capitalized and expensed over their useful lives rather than being fully expensed in the year of acquisition.

#### **Accumulated Deficit**

The accumulated deficit is the sum of all the annual results reported to date by the Government. An accumulated deficit indicates that a government has financed past annual operating deficits by borrowing. In 2010-11, the GRF accumulated deficit improved from \$546 million to \$499 million.

The GRF accumulated deficit for the past ten years was as follows:

#### Accumulated Deficit - 10 Year Comparison

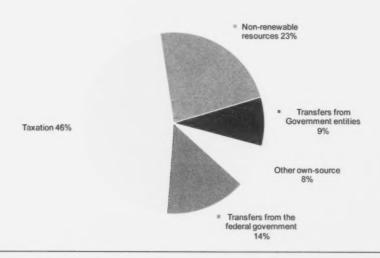


Since 2004-05, tangible capital assets have been capitalized and expensed over their useful lives rather than being fully expensed in the year of acquisition.

#### Revenue

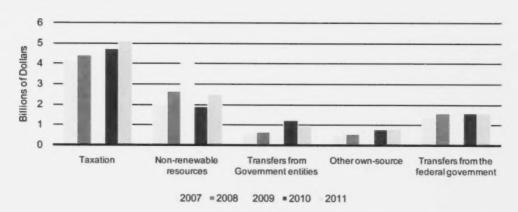
The GRF sources of revenue for 2010-11 were as follows:

# 2010-11 Revenue by Source (\$11.06 billion)



In the last five fiscal years, the GRF revenue was derived from the following sources:

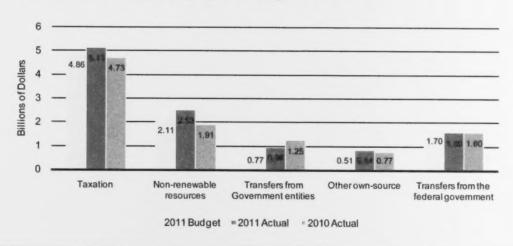
#### Revenue by Source - 5 Year Comparison



# Revenue (continued)

Total revenue was \$11.06 billion in 2010-11, an increase of \$1.11 billion, or 11.2 per cent, from budget due to increases in all categories except transfers from the federal government. Compared to 2009-10, GRF revenue increased \$794 million, or 7.7 per cent. The increase from the previous year is primarily due to higher taxation and non-renewable resources revenue. A comparison to budget and prior year by revenue source is illustrated below.

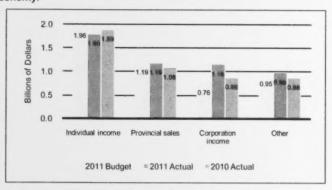
# Revenue by Source - Current Year Comparison to Budget and Prior Year



#### **Taxation Revenue**

Taxation revenue was \$5.13 billion in 2010-11, an increase of \$272 million from budget primarily due to higher corporation income tax, partially offset by lower individual income tax. Compared to 2009-10, taxation revenue increased by \$399 million as a result of growth in the Saskatchewan economy.

Individual income tax (PIT) revenue was \$1.80 billion in 2010-11, \$169 million lower than budgeted primarily due to weaker-than-expected growth in the taxable income base in 2009. Strong employment income growth in 2009 was significantly offset by declines in investment income and resulted in a smaller-than-budgeted prior-year adjustment payment and taxable income base in 2010. Compared to 2009-10. PIT revenue was \$95 million lower despite growth in the taxable income base because of the decline in prior-year adjustment payments between the two years.



Corporation income tax (CIT) revenue was \$1.16

billion in 2010-11, \$393 million higher than budgeted. The increase is due to stronger-than-anticipated assessments for 2009 that resulted in a larger-than-budgeted prior-year adjustment payment. As well, revised federal estimates of the national corporate tax base for 2010 led to increases in current-year CIT payments. Compared to 2009-10, CIT revenue was \$274 million higher as a result of strong growth in the provincial and national taxable income bases.

Other tax revenue (including fuel, tobacco and other miscellaneous taxes) was a combined \$48 million higher than budgeted largely due to stronger-than-expected capital growth in the financial sector that resulted in higher Corporation

#### Revenue (continued)

Capital Tax revenue. Compared to 2009-10, other taxes increased by \$118 million as a result of economic growth, a growing population, strong capital growth in the financial sector, higher tobacco tax rates and a reduction in the tobacco tax-free allowance for a First Nations individual.

#### Non-renewable Resources Revenue

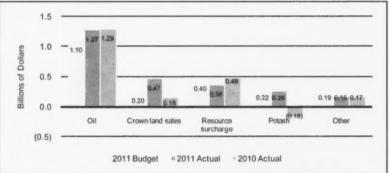
Non-renewable resources revenue is one of the Government's most volatile revenue sources because it is largely susceptible to changes in factors beyond the control of the Government, particularly market demand and commodity prices.

In 2010-11 non-renewable resources revenue was \$2.53 billion, an increase of \$420 million from budget primarily due to higher-than-budgeted revenue from Crown land sales and oil production. Compared to 2009-10, revenue was \$617 million higher as the result of increases in potash and Crown land sales.

Oil revenue was \$1.27 billion in 2010-11. This is an increase of \$176 million from budget primarily due to higher-than-budgeted well-head prices resulting from higher West Texas Intermediate (WTI) oil prices, partially offset by a higher exchange rate.

WTI oil prices averaged 83.37 U.S. dollars per barrel in 2010-11, an increase of 5.87 U.S. dollars from the budget assumption of 77.50 U.S. dollars. In 2009-10, WTI oil prices averaged 70.71 U.S. dollars.

The Canadian dollar averaged 98.4 U.S. cents in 2010-11, an increase of 2.9 U.S. cents from the budget assumption of 95.5 U.S. cents. In 2009-10, the dollar averaged 91.9 U.S. cents.



Crown land sales revenue was \$467 million in 2010-11, the second-highest fiscal year on record and \$264 million higher than budgeted. The amount of land sold and the average price paid per hectare exceeded budget expectations. Compared to 2009-10, the sale of Crown petroleum and natural gas rights generated \$316 million more in revenue for the GRF as a result of higher oil prices and continued confidence in Saskatchewan's oil and gas sector.

Resource surcharge revenue was \$361 million in 2010-11, \$38 million lower than budgeted as the result of lower-than-expected instalment payments, particularly from the oil and gas sector. Compared to 2009-10, revenue declined \$115 million. The decrease from the prior year reflects low resource prices and sales in 2009, upon which 2010-11 instalment payments were based.

Potash revenue was \$263 million in 2010-11, an increase of \$42 million from budget due to higher prices and sales.

On a fiscal-year basis, potash sales volumes increased from the budget assumption of 8.1 million K<sub>2</sub>O tonnes to 9.9 million K<sub>2</sub>O tonnes. The average mine netback (price) increased from the budget assumption of 308 U.S. dollars per KCI tonne to 348 U.S. dollars per KCI tonne (from \$529 to \$580 per K2O tonne).

Compared to 2009-10, potash revenue increased \$446 million. The increase is related to refunds of prior-year revenue that were paid out in 2009-10, as well as a significant rebound in sales volumes that occurred in 2010-11. Potash sales volumes more than doubled in 2010-11, from 4.7 million K<sub>2</sub>O tonnes in 2009-10 to 9.9 K<sub>2</sub>O tonnes in 2010-11.

#### **Transfers from Government Entities**

Transfers from Government entities were \$965 million in 2010-11, an increase of \$196 million from budget. The GRF received two unbudgeted, special dividends from the Crown Investments Corporation of Saskatchewan (CIC) to fund the Saskatchewan Children's Hospital (\$195 million) and Saskatchewan's nuclear research and development strategy (\$9 million). Compared to 2009-10, transfers decreased \$284 million largely as the result of lower CIC special dividends.

#### Revenue (continued)

#### Other Own-Source Revenue

Other own-source revenue was \$836 million, an increase of \$322 million from budget. The change from budget was largely due to an increase in other revenue, primarily refunds of prior-year expense and higher interest, premium, discount and exchange revenue due to unbudgeted gains on the sale of investments.

In addition, commercial operations accounted for \$92 million of the increase from budget. Ministries with commercial operations are allowed to re-spend the revenue earned through these operations. Accordingly, the budget expense is shown net of revenue in the Estimates. In the Public Accounts, revenue and expense are reported on a gross basis to provide accountability for these operations. This results in variances between the budget and actual revenue being shown in the Public Accounts. However, including commercial revenue in the Public Accounts does not impact the GRF surplus because the equivalent, offsetting commercial expense is also reported in the GRF financial statements.

Compared to 2009-10, other own-source revenue increased \$66 million primarily due to increases in refunds of prior-year expense.

#### Transfers from the Federal Government

Federal transfers were \$1.60 billion in 2010-11, a \$99 million decrease from budget. The decline is primarily due to an \$83 million decline in cost-sharing transfers. Poor weather, construction delays and stimulus deadline extensions into 2011-12 resulted in less-than-expected activity in a number of federal-provincial-municipal cost-sharing agreements. In addition, Canada Health Transfer (CHT) funding was \$16 million lower than the budget estimate due to an increase in the value of Saskatchewan's tax points reflecting a higher-than-budgeted share of the national corporate tax base. This increase results in a corresponding decrease in CHT cash transfers.

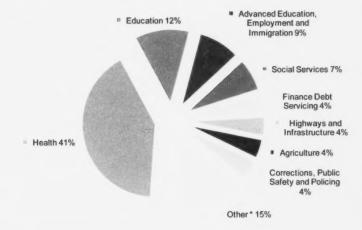
#### Expense

Expense is reported by ministry in the GRF Statement of Operations. Because the Government's expense budget for the GRF is organized by ministry, this best provides a comparison of actual to budget. Schedules to the GRF financial statements also disclose expense by theme and by object, which provide information on the purpose for which the expense has been incurred. These best allow for comparison from year to year as programs maintain the same theme and object when the Government undergoes reorganization of ministries.

#### **Expense by Ministry**

The GRF expense by ministry for 2010-11 was as follows:

#### 2010-11 Expense by Ministry (\$10.97 billion)



Key components of "other" include Municipal Affairs (3%), Finance (3%) and Environment (2%).

#### Comparison to Budget

Total expense was \$841 million higher than budget primarily due to higher third-party capital transfers and costs associated with the spring and summer flooding. Key changes in expense reported by ministries are explained below.

Ministry of Health expense was \$4.55 billion in 2010-11, a \$346 million increase from budget, primarily due to funding provided for the Saskatchewan Children's Hospital, the continuation of long-term care facility replacements, the Saskatchewan Surgical Initiative, medical equipment pressures, facility repairs, electronic health record development, Parkridge Long-term Care facility renovations and Multiple Sclerosis clinical trials.

Ministry of Agriculture expense was \$97 million higher than budgeted, primarily due to the provincial contribution to the Canada-Saskatchewan Excess Moisture Program.

Ministry of Advanced Education, Employment and Immigration expense was \$89 million higher than budgeted, primarily due to funding for the Academic Health Sciences Centre project, university facility maintenance, nursing program expansion, the InterVac project and a regional college project.

Ministry of Corrections, Public Safety and Policing expense was \$54 million higher than budgeted, primarily due to claims under the Provincial Disaster Assistance Program.

Ministry of Education expense was \$51 million higher than budgeted, primarily due to major school capital and block maintenance capital funding and increased requirements for the Saskatchewan Teachers' Retirement Plan.

#### Expense (continued)

Ministry of Social Services expense was \$42 million higher than budgeted, primarily due to increases for social housing renovations, capital for the 440 Waitlist Initiative for individuals with intellectual disabilities and Saskatchewan Assistance Plan caseloads.

Ministry of Energy and Resources expense was \$40 million higher than budgeted, primarily due to an increase related to abandoned uranium mine cleanup.

Ministry of Environment expense was \$40 million higher than budgeted, primarily due to an increase in transfers to the Saskatchewan Watershed Authority for flood relief.

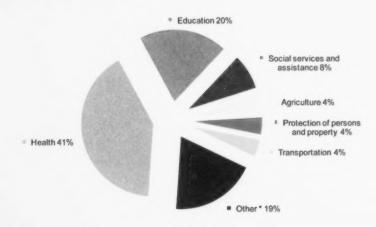
In addition, Commercial Operations accounted for a \$92 million expense increase. Ministries with commercial operations are allowed to re-spend the revenue earned through these operations. Accordingly, the budget expense is shown net of revenue in the Estimates. In the Public Accounts, revenue and expense are reported on a gross basis to provide accountability for these operations. This results in variances between the budget and actual expense being shown in the Public Accounts. However, including commercial expense in the Public Accounts does not impact the GRF surplus because the equivalent, offsetting commercial revenue is also reported in the GRF financial statements.

Finance Debt Servicing expense was \$11 million lower than budgeted, primarily due to lower-than-expected in-year financing at lower-than-expected interest rates.

#### **Expense by Theme**

The GRF expense by theme for 2010-11 was as follows:

#### 2010-11 Expense by Theme (\$10.97 billion)

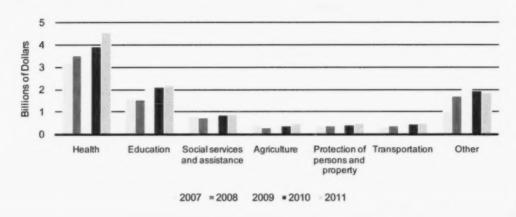


Key components of "other" include community development (4%), debt servicing (4%), economic development (2%) and environment and natural resources (2%).

#### Expense (continued)

In the last five fiscal years, the GRF expense by theme was as follows:

#### Expense by Theme - 5 Year Comparison



#### Comparison to Previous Year

Total expense was \$866 million higher than in 2009-10. Key changes in expense reported by theme are explained below.

Health was \$614 million higher than the prior year, primarily due to funding for the Saskatchewan Children's Hospital, long-term care projects, the Saskatchewan Surgical Initiative, medical equipment pressures, facility repairs and compensation increases for health sector workers.

Agriculture was \$109 million higher than the prior year mainly due to the provincial contribution to the Canada-Saskatchewan Excess Moisture Program.

Education increased by \$101 million over the prior year. This increase was largely due to additional operating funding to universities. There were also increases in funding to the Saskatchewan Student Aid Fund and for contributions to pension plans for teachers.

Social services and assistance was \$52 million higher than the previous year, primarily due to higher Saskatchewan Assistance Plan caseloads and an increase in funding to the Saskatchewan Housing Corporation for the development of affordable rental housing.

Protection of persons and property was \$50 million higher than the previous year, primarily due to claims made under the Provincial Disaster Assistance Program. There was also an increase in policing costs.

Environment and natural resources increased by \$44 million primarily due to payments made to the Saskatchewan Watershed Authority for flood relief.

Economic development increased by \$42 million largely due to the remediation of abandoned uranium mine sites and the development of a nuclear strategy.

Debt servicing was \$56 million lower than in 2009-10 as a result of debt maturities during 2009-10 and 2010-11 that were refinanced at much lower rates.

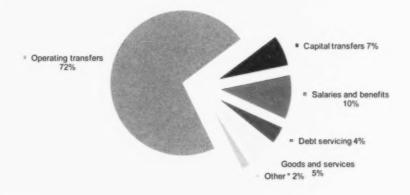
Community development decreased by \$78 million, primarily due to a decrease in the Building Canada Fund -Communities Component, in payments made under the First Nations gaming agreement and in the funding of educational broadcasting with the sale of operations and then wind-up of Saskatchewan Communications Network Corporation.

# **Expense** (continued)

# **Expense by Object**

The GRF expense by object for 2010-11 was as follows:

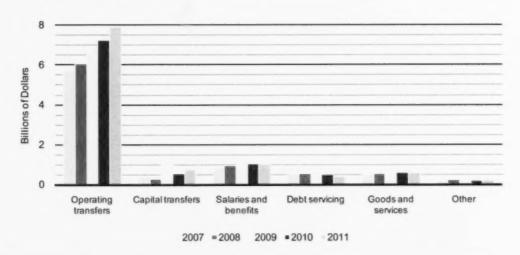
#### 2010-11 Expense by Object (\$10.97 billion)



<sup>\*</sup> The key component of "other" is amortization of tangible capital property.

In the last five fiscal years, the GRF expense by object was as follows:

# Expense by Object - 5 Year Comparison



#### Public Debt and Debt Servicing Costs

#### **Public Debt**

Public debt consists of gross debt net of sinking funds and includes:

- · government general debt, which is debt issued by the GRF to fund government spending;
- Crown corporation general debt, which is debt issued by the GRF and subsequently loaned to a Crown corporation: and
- government business enterprise specific debt, which is debt of self-sufficient Crown corporations issued by the GRF specifically on their behalf. The Government expects to realize the receivables from the government business enterprises and settle the external debt simultaneously.

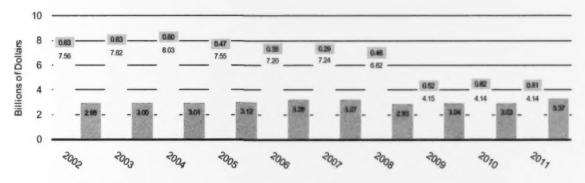
The Government has undertaken initiatives to significantly reduce the government general debt outstanding and the costs to service this debt. The Government's debt reduction strategy includes the following components:

- paving down existing debt:
- transferring debt borrowed for general government purposes to Crown corporations to meet their borrowing requirements; and
- increasing sinking fund contributions.

At March 31, 2011, government general debt was \$4.14 billion.

The GRF public debt for the past ten years was as follows:

#### Public Debt - 10 Year Comparison



Government General Debt (presented on GRF Statement of Financial Position)

- Crown Corporation General Debt (presented on GRF Statement of Financial Position)
- Government Business Enterprise Specific Debt (disclosed in schedule 6 of the GRF financial statements)

Since 2001-02, the government general debt reported on the GRF Statement of Financial Position has declined by \$3.42 billion from \$7.56 billion to \$4.14 billion.

Crown corporation general debt and government business enterprise specific debt have remained relatively constant since 2001-02 and at March 31, 2011 mainly include \$2,513 million for Saskatchewan Power Corporation, \$861 million for SaskEnergy Incorporated and \$370 million for Saskatchewan Telecommunications Holding Corporation.

# Public Debt and Debt Servicing Costs (continued)

#### **Debt Servicing Costs**

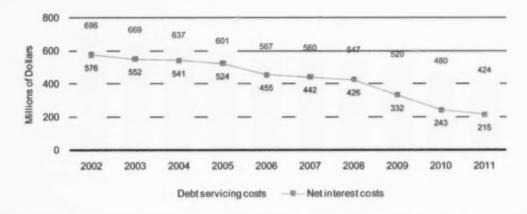
The GRF incurs interest and other costs to service general debt. The amount of these costs is determined by the amount of general debt and the interest rate attached to that debt. The average effective interest rate on gross debt during 2010-11 was 6.3 per cent (2009-10 - 6.6 per cent).

The Government's debt reduction strategy has resulted in a decrease in debt servicing costs and an increase in interest revenue. While paying down existing debt reduces the cost of debt servicing, contributing to sinking funds increases interest earnings.

Net interest cost is calculated as debt servicing costs less interest earnings. It is a measure of the positive impact on the Province's operations from reducing general debt.

The GRF has reported the following debt servicing costs and net interest costs over the past ten years:

#### Debt Servicing & Net Interest Costs - 10 Year Comparison



Since 2001-02, both the amount of general debt and the level of interest rates have declined. As a result, the debt servicing costs reported by the GRF have decreased from \$696 million in 2001-02 to \$424 million in 2010-11. At the same time, interest revenue has increased, resulting in a reduction in net interest costs from \$576 million in 2001-02 to \$215 million in 2010-11.

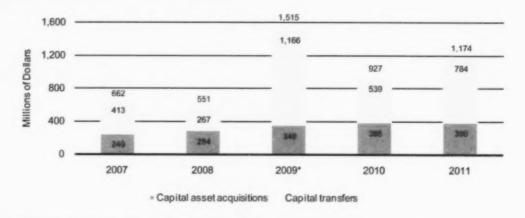
#### Investment in Infrastructure

The Government invests in infrastructure in two ways:

- · by providing grants to third parties for capital purposes. This includes grants for universities and hospitals; and
- · by investing in government-owned capital, such as highways.

During 2010-11, \$1.17 billion was invested in infrastructure. The Government's investment in infrastructure over the past five years is presented below.

#### Investment in Infrastructure - 5 Year Comparison



<sup>\*</sup> Capital transfers for 2009 include \$154 million which was subsequently permitted to be used by recipients for operations.

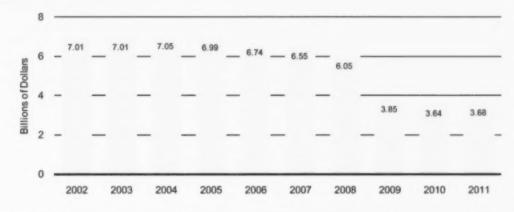
# **Net Debt**

Net debt is one measure of the amount of debt that has been left to future generations. It is the difference between the GRF liabilities and financial assets.

During 2010-11, net debt increased by \$38 million. This increase can be attributed to amounts invested in tangible capital assets and other non-financial assets partially offset by the GRF surplus.

Since 2001-02, the net debt of the GRF has declined from \$7.01 billion to \$3.68 billion, as follows:

#### Net Debt - 10 Year Comparison



A decreasing net debt is an indicator of increased flexibility over future spending.

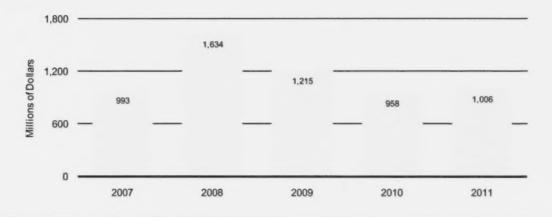
# **Growth and Financial Security Fund**

The Growth and Financial Security Fund (GFSF) was established during 2008-09 under The Growth and Financial Security Act. At that time, the balances in the Fiscal Stabilization Fund and the Saskatchewan Infrastructure Fund were transferred to the GFSF. The Growth and Financial Security Act requires:

- · the Government to balance the GRF budget each fiscal year;
- · the annual preparation of four-year financial plans and public debt management plans; and
- that 50 per cent of the annual surplus in the GRF be transferred to the GFSF.

The stabilization balance for the past five years was as follows:

#### Stabilization Balance - 5 Year Comparison



The balance in the GFSF at March 31, 2011 was \$1.01 billion. This increased from the previous year, as a result of a \$48 million transfer to the fund, representing 50 per cent of the GRF pre-transfer surplus.

Growth and Financial Security Fund - Current Year Activity	2011
	2011
Opening balance Transfer from the GRF (50 per cent of GRF pre-transfer surplus)	958 48
Closing balance	1,006

# **Financial Highlights**

(millions of dollars)	2044	2040	Change
	2011	2010	2010
Revenue	12,328	11,243	1,085
Expense	13,311	12,486	825
Deficit from government service organizations	(983)	(1,243)	260
Income from government business enterprises	970	834	136
Deficit	(13)	(409)	396
Financial assets	10,270	10,355	(85)
Less: Liabilities	(14,053)	(13,914)	(139)
Net debt	(3,783)	(3,559)	(224)
Plus: Non-financial assets	6,744	6,395	349
Accumulated Surplus	2,961	2,836	125

#### **Reporting Entity**

The Summary financial statements (SFS) include the financial activities of organizations controlled by the Government. These organizations are segregated into two classifications, government service organizations (GSOs) and government business enterprises (GBEs). GBEs are self-sufficient government organizations that have the financial and operating authority to sell goods and services to individuals and organizations outside the government reporting entity as their principal activity. All other organizations, including the General Revenue Fund, are GSOs. A complete listing of the organizations included in the government reporting entity is provided in schedule 18 of the SFS.

#### Deficit

#### Comparison to Previous Year

The deficit of \$13 million in 2010-11 was an improvement of \$396 million over the \$409 million deficit reported in 2009-10.

This was primarily due to a \$260 million improvement in the net operating results of GSOs. Revenue from GSOs increased in 2010-11 by \$1.09 billion, primarily due to increases in non-renewable resources (\$617 million) and taxation (\$410 million) revenue. At the same time, expense for GSOs increased in 2010-11 by \$825 million, primarily in agriculture (\$507 million), health (\$157 million) and education (\$88 million).

There was a \$136 million increase in income from GBEs. This increase was mainly the result of higher operating profits and stronger investment earnings.

#### Credit Rating Upgrade

In May 2011, the Province received a credit rating upgrade from Standard & Poor's, moving it to the highest level possible. For the first time in Saskatchewan's history, the credit rating is at the AAA level.

### Financial Highlights (continued)

#### Comparison to Budget

The Government prepares a Summary Financial Budget, which is based on the entities that are included in the SFS. In this budget, the categorization of organizations is aligned with the Cabinet Committee (CIC Board or Treasury Board) that examines an organization's budget. There is also a category for Not-for-Profit Insurance organizations, which are intended to be actuarially sound over the long term. As the categorization is different than that used for reporting purposes in the SFS, actual results are most easily compared to budget based on the annual surplus/deficit.

2010-11 Deficit - Comparison to Budget (millions of dollars)	201	2011	
(minoria di denima)	Estimated <sup>1</sup>	Actual <sup>1</sup>	From
Treasury Board Organizations			
General Revenue Fund	20	48	28
Growth and Financial Security Fund	(194)	48	242
Other Treasury Board Organizations	238	842	604
Less: Dividends included in General Revenue Fund surplus	(453)	(448)	5
Adjustment for pension liability accrual	(289)	(304)	(15)
	(678)	186	864
CIC Board Organizations	250	312	62
Less: Dividends included in General Revenue Fund surplus	(276)	(480)	(204)
	(704)	18	722
Not-for-Profit Insurance Organizations	81	(31)	(112)
Deficit	(623)	(13)	610

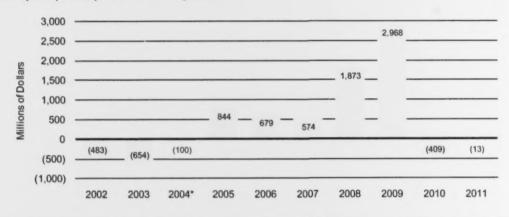
<sup>1</sup> Presented on the basis of the Summary Financial Budget.

The 2010-11 SFS report a deficit of \$13 million, \$610 million less than the \$623 million budget deficit. This lower-than-budget deficit was largely due to budget-to-actual variances in the General Revenue Fund (GRF). GRF revenue was \$1.11 billion higher than budgeted as a result of stronger than originally expected performance in the nonrenewable resources sector and robust growth in tax revenue. Additional details are found in the GRF financial statement discussion and analysis.

### Surplus/Deficit

The SFS have reported the following results over the past ten years:

#### Annual Surplus (Deficit) - 10 Year Comparison

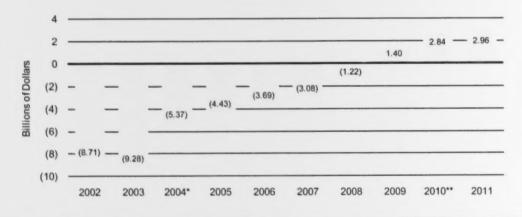


Since 2003-04, tangible capital assets have been capitalized and expensed over their useful lives rather than being fully expensed in their year of acquisition.

# **Accumulated Surplus**

The accumulated surplus is the sum of all the annual results reported to date by the Government. An accumulated surplus indicates that a government has net resources that can be used to provide future services. The SFS accumulated surplus (deficit) for the past ten years was as follows:

#### Accumulated Surplus (Deficit) - 10 Year Comparison



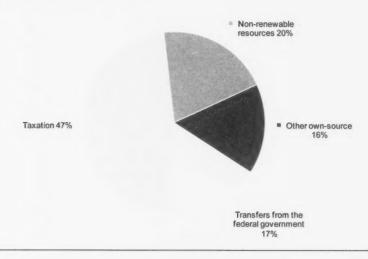
Since 2003-04, tangible capital assets have been capitalized and expensed over their useful lives rather than being fully expensed in their year of acquisition

Includes a \$1.58 billion increase for the first-time inclusion of the Boards of Education.

#### Revenue

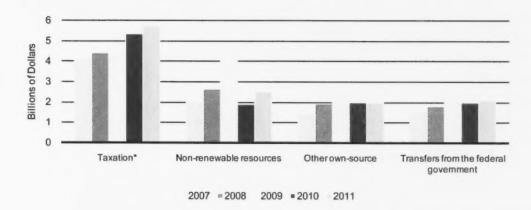
The SFS sources of revenue for 2010-11 were as follows:

#### 2010-11 Revenue by Source (\$12.33 billion)



In the last five fiscal years, the SFS revenue was derived from the following sources:

#### Revenue by Source - 5 Year Comparison



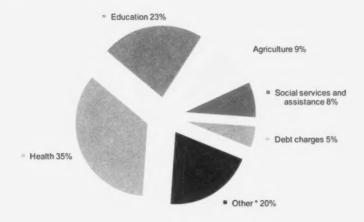
The increase in 2010 taxation revenue is primarily due to the impact of recording education property tax resulting from the first-time inclusion of Boards of

# **Expense**

#### **Expense by Theme**

The SFS expense by theme for 2010-11 was as follows:

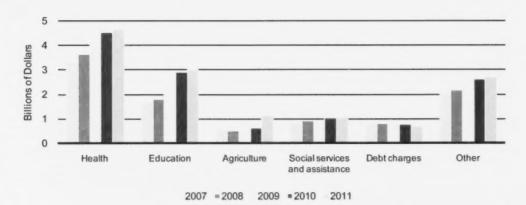
#### 2010-11 Expense by Theme (\$13.31 billion)



Key components of "other" include protection of persons and property (4%), community development (4%) and transportation (4%).

In the last five fiscal years, the SFS expense by theme was as follows:

#### Expense by Theme - 5 Year Comparison

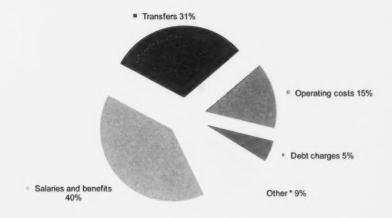


# **Expense** (continued)

#### **Expense by Object**

In addition to reporting expense by theme, the SFS also present expense by object, or major type of expense. The SFS expense by object for 2010-11 was as follows:

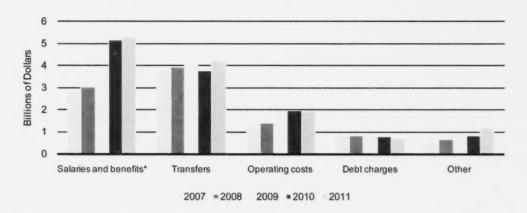
#### 2010-11 Expense by Object (\$13.31 billion)



<sup>\*</sup> The key component of "other" is amortization of tangible capital property.

In the last five fiscal years, the SFS expense by object was as follows:

#### Expense by Object - 5 Year Comparison

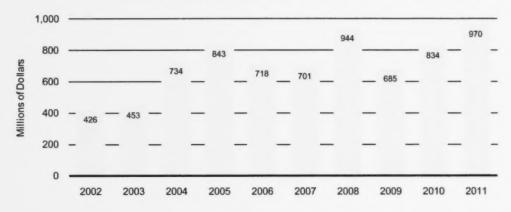


The increase in 2010 salaries and benefits expense and corresponding decrease in transfers expense are primarily due to the impact of the first-time inclusion of Boards of Education.

# **Income from Government Business Enterprises**

Government business enterprises are independently managed, profit-oriented organizations that are controlled by the Government. The SFS reported the following income from government business enterprises over the past ten years:

#### Income from Government Business Enterprises - 10 Year Comparison



#### **Future Accounting Policy Changes**

Government business enterprises are required to adopt International Financial Reporting Standards (IFRS) in fiscal years beginning on or after January 1, 2011. The Government is not required to adopt these standards; however, the Summary financial statements could be affected by this change to the extent that government business enterprises are impacted. The respective entities are finalizing their conversion to IFRS. The impact of the IFRS conversion will be reflected in the 2011-12 Summary financial statements.

# **Public Debt and Debt Charges**

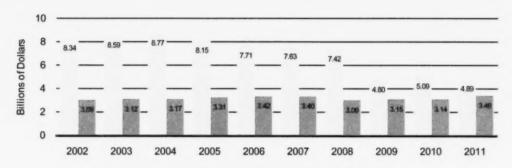
#### **Public Debt**

Public debt consists of gross debt net of sinking funds and includes:

- · general debt, which is:
  - debt issued by the GRF and other government service organizations; and
- debt issued by government service organizations and subsequently loaned to government business enterprises; and
- government business enterprise specific debt, which is debt issued by government service organizations specifically on behalf of government business enterprises where the Government expects to realize the receivables from the government business enterprises and settle the external debt simultaneously.

Public debt on the Summary Statement of Financial Position is presented net of government business enterprise specific debt. The SFS public debt for the past ten years was as follows:

#### Public Debt - 10 Year Comparison



Public Debt (presented on Summary Statement of Financial Position)

Government Business Enterprise Specific Debt (disclosed in schedule 8 of the SFS)

At March 31, 2011, the SFS report public debt of \$4.89 billion. Since 2001-02, public debt has declined \$3.45 billion, from \$8.34 billion to \$4.89 billion.

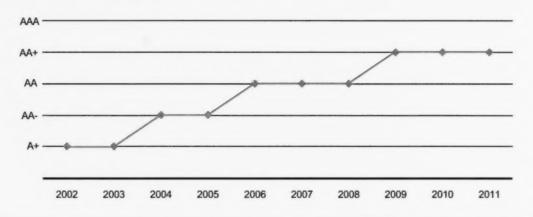
At March 31, 2011, government business enterprise specific debt was \$3.46 billion. Government business enterprise specific debt is included in the Investment in (or net assets of) Government Business Enterprises reported on the Summary Statement of Financial Position and disclosed in schedule 3 of the SFS. Since 2001-02, government business enterprise specific debt has remained relatively stable, increasing slightly from \$3.09 billion to \$3.46 billion.

# Public Debt and Debt Charges (continued)

#### **Credit Rating**

The improvement in the Government's finances since 2001-02 has led to a series of upgrades in its credit ratings. One of the world's leading credit rating agencies is Standard & Poor's. Its credit rating for the Province of Saskatchewan at March 31, each fiscal year since 2001-02 is shown below.

#### Standard & Poor's Credit Rating from 2001-02 to 2010-11



At March 31, 2011, the credit ratings for Saskatchewan and each of the other jurisdictions are shown below. In May 2011, Standard & Poor's upgraded Saskatchewan's credit rating from AA+ to AAA. Saskatchewan was the only jurisdiction to receive a credit rating upgrade at that time.

#### Credit Ratings - March 2011

		Rating Agency <sup>1</sup>				
Jurisdiction	Moody's Investor Service Inc.	s Standard & Poor's	Dominion Bond Rating Service			
Alberta	Aaa	AAA	AAA			
British Columbia	Aaa	AAA	AA(high)			
Saskatchewan	Aa1	AA+*	AA			
Manitoba	Aa1	AA	A(high)			
Ontario	Aa1	AA-	AA (low)			
Quebec	Aa2	A+	A(high)			
New Brunswick	Aa2	AA-	A(high)			
Nova Scotia	Aa2	A+	A			
Newfoundland & Labrador	Aa2	A+	A			
Prince Edward Island	Aa2	A	A(low)			

The rating agencies assign letter ratings to borrowers. The major A bracket categories, in descending order of credit quality, are: AAA/Aaa; AA/Aa; A. The '1', '2', '3', 'high', 'low', '-', and '+' modifiers show relative standing within the major categories. For example, AAA exceeds AA, Aa1 exceeds Aa2 and AA exceeds AA-.

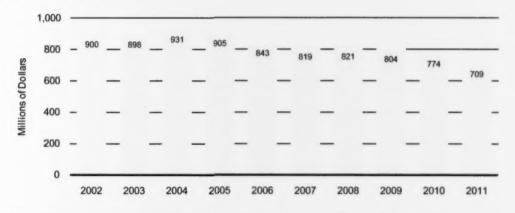
positive outlook or trend.

# Public Debt and Debt Charges (continued)

#### **Debt Charges**

The Government incurs interest and other costs to service its public debt. The amount of these costs is determined by the amount of public debt and the interest rate attached to that debt. The average effective interest rate on gross debt during 2010-11 was 6.4 per cent (2009-10 - 6.7 per cent).

#### Debt Charges - 10 Year Comparison



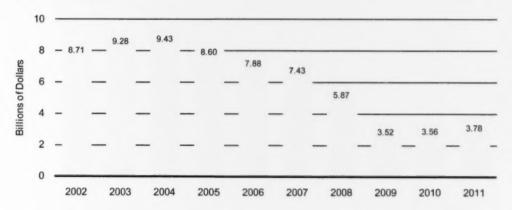
#### **Net Debt**

Net debt is one measure of the amount of debt that has been left to future generations. It is the difference between the SFS liabilities and its financial assets.

During 2010-11, net debt increased by \$224 million. This increase can be attributed to the SFS deficit of \$13 million plus amounts invested in tangible capital assets and other non-financial assets.

Since 2001-02, the net debt of the SFS has declined from \$8.71 billion to \$3.78 billion, as follows:

#### Net Debt - 10 Year Comparison

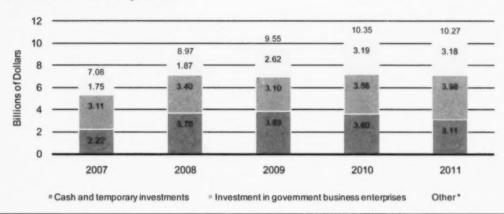


Lower levels of net debt indicate increased flexibility over future spending.

## **Financial Assets**

Financial assets represent the amount of resources that are available to the Government that can be converted to cash to meet obligations or fund operations. In the past five years, the SFS financial assets were as follows:

#### Financial Assets - 5 Year Comparison

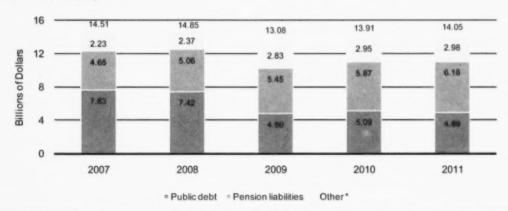


<sup>\*</sup> In 2010-11, primarily accounts receivable (\$1.42 billion) and other investments (\$1.14 billion).

## Liabilities

Liabilities represent the obligations that the Government has to others arising from past transactions or events. In the past five years, the SFS liabilities were as follows:

#### Liabilities - 5 Year Comparison



<sup>\*</sup> In 2010-11, primarily accounts payable (\$2.22 billion).

From 2006-07 to 2010-11, liabilities decreased by \$457 million. This is the net result of a \$2.74 billion decrease in public debt, partially offset by a \$1.53 billion increase in pension liabilities. Information relating to public debt can be found in more detail in the public debt and debt charges section found on page 34.

The total pension liability has increased from \$4.65 billion in 2006-07 to \$6.18 billion in 2010-11. The increase is due to pension costs, including interest on the pension liabilities, exceeding payments to the pension plans and retirees. The liabilities are projected to increase until the majority of plan members are retired around 2014. In subsequent years, the liabilities will decline as pensions are paid to retired members.

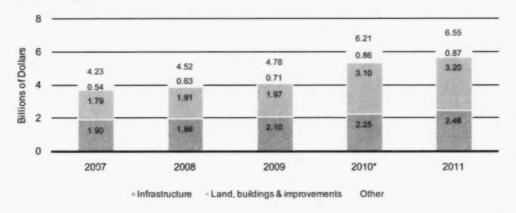
### **Non-financial Assets**

Non-financial assets typically represent resources that the Government can use to provide services in the future. Nonfinancial assets primarily consist of tangible capital assets but also include inventories held for consumption and prepaid expenses.

### **Tangible Capital Assets**

The Statement of Financial Position reports the net book value of tangible capital assets held by government service organizations and does not include the capital assets held by government business enterprises. The capital assets held by government business enterprises are included in the Investment in (or net assets of) Government Business Enterprises reported on the Statement of Financial Position and disclosed in schedule 3 of the SFS. The net book value of capital assets of government service organizations in the past five years is as follows:

#### Net Book Value of Tangible Capital Assets - 5 Year Comparison



The increase in net book value of tangible capital assets in 2010 is primarily due to the impact of the first-time inclusion of Boards of Education.

The net book value represents the original cost of capital assets net of accumulated amortization and any write-down in value. The net book value of capital assets held by the Government has steadily increased over the last five years indicating an increase in the future service potential of the Government's capital assets.

## **Assessment of Financial Condition**

Financial condition describes a government's financial health or its ability to meet its existing financial obligations, both with respect to its service commitments to the public and its financial commitments to creditors, employees and others. The following assessment of the Government's financial condition considers three elements: sustainability, flexibility and vulnerability.

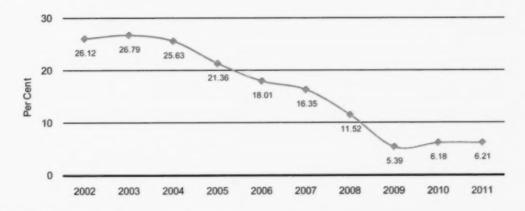
#### Sustainability

Sustainability is the degree to which a government can maintain its existing service commitments and meet its existing financial obligations without increasing its debt or tax burden relative to the economy within which it operates.

#### Net Debt to the Province's Gross Domestic Product

Gross domestic product (GDP) is a measure of the value of the goods and services produced during a year, indicating the size of the provincial economy. Net debt is the difference between a government's liabilities and financial assets and represents the future revenue that is required to pay for past transactions and events. Net debt as a percentage of the Province's GDP provides a measure of the level of financial demands placed on the economy by the Government's spending and taxation policies. A higher ratio means the net debt of the Government is more onerous on the economy, which may not be sustainable. Therefore, a lower net debt to GDP ratio is desired and indicates higher sustainability.

## Net Debt as a Percentage of the Province's Gross Domestic Product - 10 Year Comparison



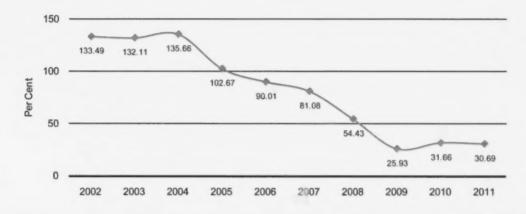
The overall downward trend illustrated by this ratio is a result of growth in the provincial economy together with a declining net debt over the ten-year period.

## Assessment of Financial Condition (continued)

#### Net Debt to Total Revenue

Another measure of a government's sustainability is net debt as a percentage of total revenue. Net debt provides a measure of the future revenue that is required to pay for past transactions and events. A lower net debt to revenue ratio indicates higher sustainability, as less time is required to eliminate net debt.

#### Net Debt as a Percentage of Total Revenue - 10 Year Comparison



When expressed as a percentage of total revenue, the Government's net debt has declined from 133.49 per cent to 30.69 per cent of total revenue since 2001-02. The reduction in this ratio indicates that the Government's annual revenue has been sufficient not only to pay for current transactions and events, but also to pay off a portion of past deficits.

## Assessment of Financial Condition (continued)

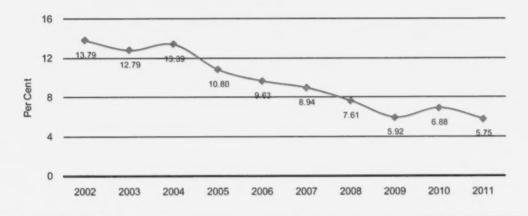
### Flexibility

Flexibility is the degree to which a government can change its debt or tax burden and still meet its existing service commitments and financial obligations.

#### Debt Charges to Total Revenue

A debt charges to revenue ratio, often referred to as the interest bite, indicates the proportion of provincial revenue that is required to pay interest charges on public debt and therefore, is not available to pay for essential public services and programs. A lower ratio means that there is more money available to provide government services.

#### Debt Charges as a Percentage of Total Revenue - 10 Year Comparison



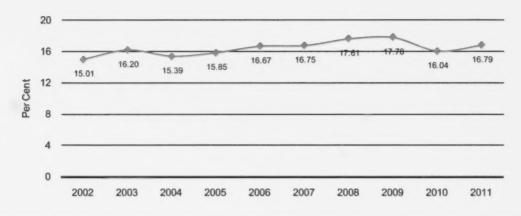
Over the last ten years, the interest bite has decreased due to both increased revenue and decreased interest costs. In 2010-11, the Government spent approximately 5.75 cents of each dollar of revenue on debt charges on public debt, compared to 13.79 cents in 2001-02. This reduction leaves more resources available to the Government to provide services without increasing its revenue.

## Assessment of Financial Condition (continued)

#### Own-source Revenue to the Province's Gross Domestic Product

This ratio measures the extent to which the Government is taking income out of the provincial economy, either through taxation or user fees. An increase in this ratio indicates that the Government's own-source revenue is growing faster than the economy, reducing the Government's flexibility to increase revenue without slowing the growth of the provincial economy.

#### Own-source Revenue as a Percentage of the Province's Gross Domestic Product - 10 Year Comparison



Own-source revenue as a percentage of GDP has remained relatively stable over the last ten years meaning that the Government has not significantly changed its demands on the provincial economy over this time. This indicates that the Government's flexibility is largely unchanged over the last ten years.

## Assessment of Financial Condition (continued)

#### Vulnerability

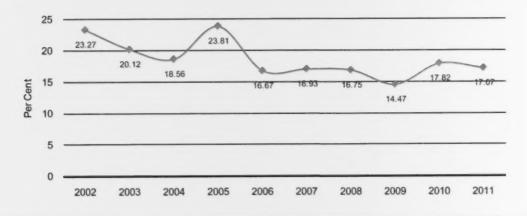
Vulnerability is the degree to which a government is dependent on sources of funding outside of its control or is exposed to risks that could impair its ability to meet its existing service commitments and financial obligations.

#### Transfers from the Federal Government to Total Revenue

The Government has no control over the amount of federal transfers that it receives each year. Transfers from the federal government as a percentage of total revenue is therefore an indicator of the degree of vulnerability the Government has as a result of reliance on the federal government for revenue. Generally, a decreasing ratio indicates that a government is less reliant on federal transfers to fund its programs, making it less vulnerable.

For the past ten years, the percentage of total revenue attributable to transfers from the federal government was as follows:

# Transfers from the Federal Government as a Percentage of Total Revenue - 10 Year Comparison



In 2010-11, 17.07 per cent of the Government's revenue came from transfers from the federal government with the remainder coming from Saskatchewan sources. The Government's ability to fund essential programs and services from own-source revenue has remained fairly stable over the past several years.

## Risks and Uncertainties

The Government is subject to risks and uncertainties that arise from variables which the Government can not directly control. These risks and uncertainties include:

- · changes in economic factors such as economic growth, commodity and non-renewable resource prices. inflation. interest rates, population growth, personal income and retail sales;
- financial risks including interest rate risk, foreign exchange rate risk, credit risk and liquidity risk;
- changes in transfers from the federal government:
- utilization of Government services, such as crop insurance, health care and social services:
- other unforeseen developments including natural and other disasters, changes in environmental liabilities and legal obligations: and
- changes in accounting standards.

The Government has implemented strategies that limit its exposure to such risks and uncertainties. The key component of this fiscal management plan is The Growth and Financial Security Act (the Act), legislation that provides a fiscal framework to ensure balanced GRF budgets and the appropriate use of surplus revenue.

The Act imposes discipline into the budgetary process and reduces risk to external events by requiring annual program reviews and the tabling of balanced budgets and debt management plans, yet the fiscal framework has the flexibility to respond to sudden and rapid changes in factors beyond Government's influence or control. Specifically, the Act:

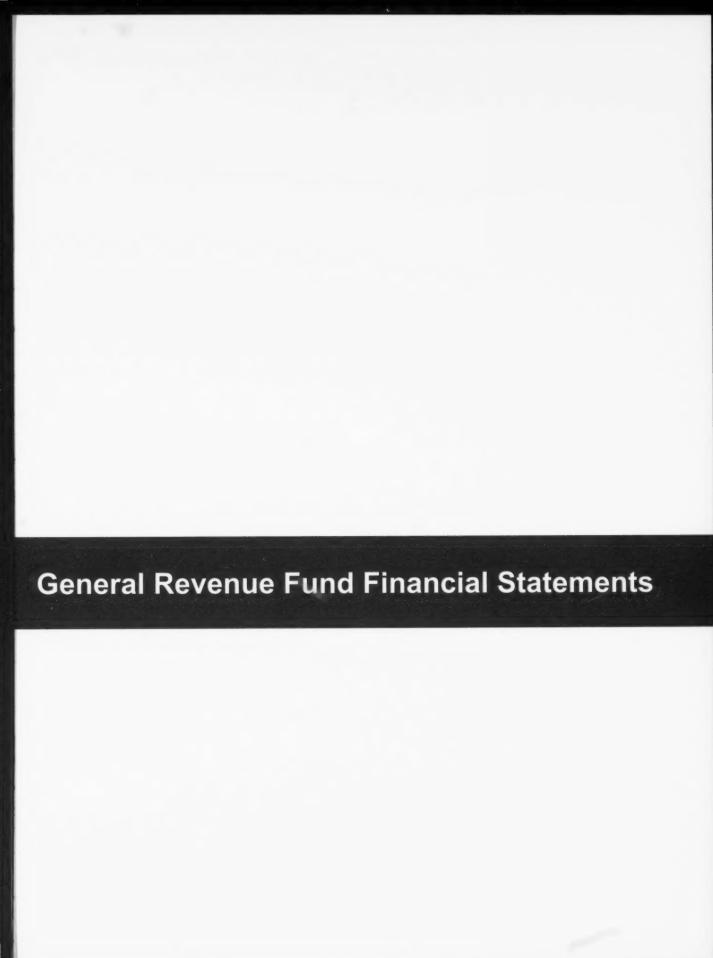
- · requires a four-year financial plan with balanced budgets to be prepared annually;
- requires a four-year debt management plan to be prepared annually:
- requires actual revenue in each fiscal year to be greater than actual expense:
- requires deficits to be fully offset in the following fiscal year:
- establishes the Growth and Financial Security Fund to assist in providing for financial security from year to year and to provide a source of funds available for use for promoting or enhancing the economic development of Saskatchewan:
- requires 50 per cent of any GRF pre-transfer surplus to be transferred to the Growth and Financial Security Fund;
- · requires the remaining 50 per cent of any GRF pre-transfer surplus to be applied to the Debt Retirement Fund; and
- contains provisions for extraordinary events, such as natural or other disasters, that lead to unanticipated spending or reduced revenue.

In addition, recognizing that Saskatchewan is heavily reliant on non-renewable resources and external events, the Government takes a prudent approach in developing its budget assumptions for macroeconomic variables and nonrenewable resource prices. Government makes use of a number of forecasts from national forecasting agencies and banks, private industry and private sector analysts when developing the underlying assumptions to fiscal forecasts both at budget and throughout the fiscal year.

The fiscal impact of changes in the underlying economic assumptions, including non-renewable resource prices, are estimated on a regular basis in order to quantify the risk associated with each forecast assumption. By understanding the size of the risk inherent in the fiscal projections, Government is better able to make sound financial decisions.

Finally, the Government requires regular fiscal updates during the fiscal year. These updates are based on the continual monitoring of monthly financial results and current economic conditions, as well as the early identification of potential spending pressures. The Government publishes quarterly reports that contain revised fiscal and economic forecasts so that Saskatchewan residents are well-informed as to the Government's current fiscal position and the risks and uncertainties associated with the Government's fiscal plan.

Risk management specific to public debt is discussed in note 3 of the GRF financial statements and note 3 of the SFS.





# Responsibility for the General Revenue Fund Financial **Statements**

The Government is responsible for the General Revenue Fund Financial Statements. The Government maintains a system of accounting and administrative controls to ensure that accurate and reliable financial statements are prepared and to obtain reasonable assurance that transactions are authorized, assets are safeguarded, and financial records are maintained.

The Provincial Comptroller prepares these statements in accordance with the Government's stated accounting policies, using the Government's best estimates and judgement when appropriate.

The Provincial Auditor expresses an independent opinion on these statements. His report, which appears on the following page, provides the scope of his audit and states his opinion.

Treasury Board approves the General Revenue Fund Financial Statements. The statements are tabled in the Legislative Assembly as part of the Public Accounts and referred to the Standing Committee on Public Accounts for review.

On behalf of the Government of the Province of Saskatchewan.

KEN KRAWETZ

Deputy Premier

Minister of Finance

KAREN LAYNG

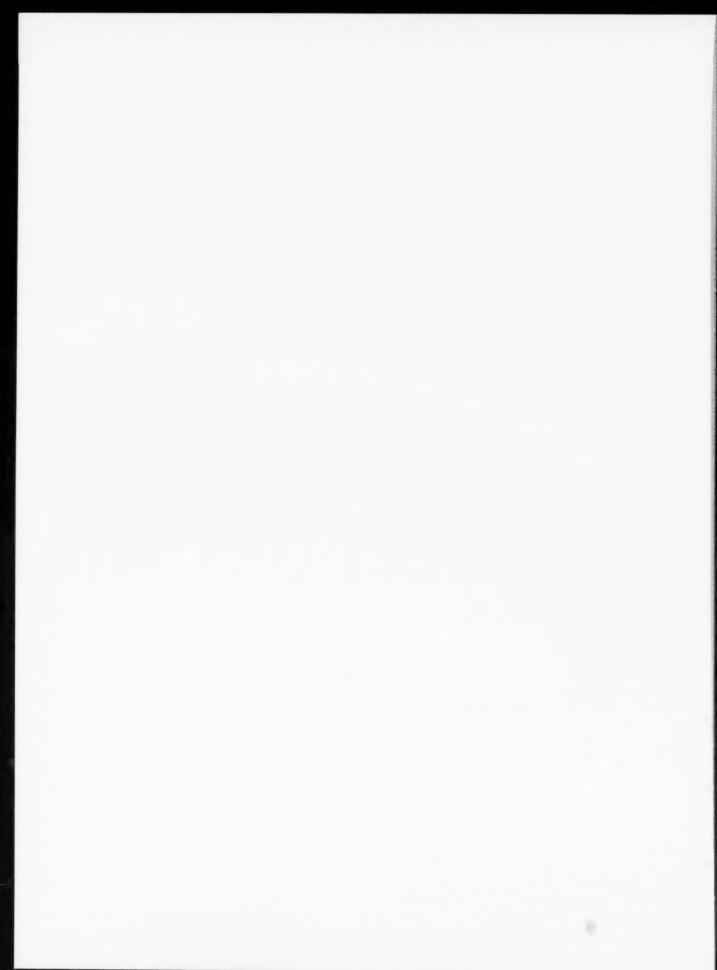
Deputy Minister of Finance

**TERRY PATON** 

Provincial Comptroller

Regina, Saskatchewan

June 2011



# Independent Auditor's Report

#### To the Members of the Legislative Assembly of Saskatchewan

I have audited the accompanying financial statements of the General Revenue Fund, which comprise the statement of financial position as at March 31, 2011, and the statements of operations, accumulated deficit, change in net debt, and cash flow for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting principles for Treasury Board's approval, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Basis for Qualified Opinion

- The Government through the General Revenue Fund is responsible for the liabilities of several pension plans and a disability benefit plan. Notes 1 and 4 state that the pension liabilities and a disability benefit liability are not recorded in these financial statements. Canadian public sector accounting principles require that the pension and disability benefit liabilities be recorded in the financial statements. Had the pension and disability benefit liabilities been recorded, liabilities and accumulated deficit would increase by \$6,024 million (2010 - \$5,783 million) as at March 31, 2011 and, for the year, expenses would increase by \$241 million (2010 - \$341 million), and surplus would decrease by the same amounts.
- The Government records transactions between the General Revenue Fund and the Growth and Financial Security Fund (GFSF) as revenue or expense of the General Revenue Fund. The substance of the transactions between the General Revenue Fund and the GFSF is that the amounts the General Revenue Fund owes the GFSF must be repaid by the GFSF to the General Revenue Fund. Canadian public sector accounting principles do not allow the General Revenue Fund to record changes in the amount due to the GFSF as revenue or expense of the General Revenue Fund.

The financial statements show an expense (as Transfer to the GFSF) of \$48 million (2010 - net Transfer from the GFSF of \$257 million). It is not appropriate to record an expense because the GFSF must return all amounts due to the General Revenue Fund. Likewise, it is not appropriate to record revenue for it is only the amount the GFSF has returned to the General Revenue Fund in the year. Instead of recording an expense or revenue, the financial statements should record an asset equal to the amount it owed or paid to the GFSF. Had the Government properly recorded the transactions, Total Financial Assets would increase by \$1,006 million (2010 - \$958 million) and accumulated deficit would decrease by the same amount as at March 31, 2011 and, Surplus for the year would increase by \$48 million (2010 - decrease by \$257 million).

#### **Qualified Opinion**

In my opinion, except for the effects of not recording pension and disability benefit liabilities and recording the amounts that the General Revenue Fund has paid to the GFSF as expense of the General Revenue Fund as described in the preceding paragraphs, the financial statements present fairly, in all material respects, the financial position of the General Revenue Fund as at March 31, 2011, and the results of its operations, the changes in its net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Usefulness of these Financial Statements is Limited

These financial statements contain qualifications from Canadian public sector accounting standards and only report transactions and events of the General Revenue Fund, a component of the Summary Financial Statements. Therefore, readers should not use the General Revenue Fund financial statements to understand and assess the Government's overall management of public financial affairs and provincial resources. Rather, they should use the Summary Financial Statements of the Government of the Saskatchewan.

The Government is comprised of over 270 different entities other than the General Revenue Fund. The extent of the Government's controlled financial activities outside of this Fund is significant. Consideration of the financial activities of these entities, and adjusting for the qualifications to the General Revenue Fund has the following impact: total financial assets increase by \$7,188 million (2010 - \$6,661 million); total liabilities increase by \$7,295 million (2010 - \$6,582 million); net debt increases by \$107 million (2010 - decreases by \$79 million); total non-financial assets increase by \$3,567 million (2010 - \$3,304 million); accumulated deficit decreases by \$3,460 million (2010 - \$3,382 million); total revenue including net income from government business enterprises increases by \$2,237 million (2010 - \$1,469 million); total expense increases by \$2,298 million (2010 - \$2,303 million); and the annual surplus decreases by \$61 million (2010 - \$834 million).

Only the Summary Financial Statements report the full nature and extent of the overall financial affairs and resources of the Government of the Province of Saskatchewan.

BONNIE LYSYK, MBA, CA

Provincial Auditor

Regina, Saskatchewan June 16, 2011

# **Statement of Financial Position**

As at March 31, 2011 (thousands of dollars)

	2011	2010
Financial Assets		
Cash and temporary investments (note 2)	457.912	858.427
Accounts receivable (schedule 1)	857,866	855,117
Deferred charges	7,128	9.775
Loans to Crown corporations (schedule 2)	609,044	818,751
Other loans (schedule 3)	91,165	100,168
Equity investment in Crown Investments Corporation of Saskatchewan	1,058,889	1,051,152
Total Financial Assets	3,082,004	3,693,390
Liabilities		
Accounts payable and accrued liabilities (schedule 4)	1,513,501	1.896.708
Deposits held (schedule 5)	403,672	396,122
Unearned revenue	91,323	75,642
Public debt		
Government general debt (note 3)(schedule 6)	4,135,226	4,140,482
Crown corporation general debt (note 3)(schedule 6)	609,044	818,751
Unamortized foreign exchange gain	5,231	3,939
Total Liabilities	6,757,997	7,331,644
Net Debt	(3,675,993)	(3,638,254)
Non-financial Assets		
Prepaid expenses	11,435	7,004
Inventories held for consumption	120,652	109,411
Tangible capital assets (schedule 9)	3,045,147	2,975,411
Total Non-financial Assets	3,177,234	3,091,826
Accumulated Deficit	(498,759)	(546,428)

Employee future benefits (note 4)

Contingencies (note 5)

Guaranteed debt (note 5)(schedule 8)

Contractual obligations (note 6)

# **Statement of Operations** For the Year Ended March 31, 2011

(thousands of dollars)

	2011	2010	
	Budget	Actual	Actual
Revenue			
Taxation	4,859,200	5,131,642	4.732.273
Non-renewable resources	2,108,000	2,527,799	1,910,624
Transfers from government entities	768,500	964,682	1,249,096
Other own-source revenue	514,500	836.307	770,432
Transfers from the federal government	1,699,700	1,600,248	1,604,033
Total Revenue (schedule 10)	9,949,900	11,060,678	10,266,458
Expense			
Ministries and Agencies			
Advanced Education, Employment and Immigration <sup>1</sup>	846,131	935,426	866,110
Agriculture	385,776	482,306	373,246
Corrections, Public Safety and Policing	336,205	390,156	340,314
Education	1,312,414	1,363,639	1,334,346
Energy and Resources	37,720	77,621	40,546
Enterprise and Innovation	9,547	24,114	22,497
Enterprise Saskatchewan	37,036	39,586	45,406
Environment	174,299	213,895	172,304
Executive Council	12,177	11,629	8,478
Finance	324,827	314,102	326,558
Finance Debt Servicing (schedule 14)	435,000	424,334	479,962
First Nations and Métis Relations	85,740	71,630	86,842
Government Services	12,472	10,972	15,215
Government Services - commercial operations (schedule 11)		83,868	82,030
Health	4,202,106	4,547,793	3,934,231
Highways and Infrastructure	402,939	427,471	418,279
Highways and Infrastructure - commercial operations (schedule 11)	40.470	5,925	3,281
Information Technology Office	16,472	16,744	11,834
Information Technology Office - commercial operations (schedule 11)	4 240	1,931	1,574
Innovation Saskatchewan Intergovernmental Affairs	1,318	9,818	3.295
	140 260	145,871	145.293
Justice and Attorney General Municipal Affairs	140,350 382,207	363.669	409.956
Office of the Provincial Capital Commission	10,082	10,166	409,930
Office of the Provincial Secretary	3,417	3,466	4.879
Public Service Commission	36.873	36,238	50,229
Saskatchewan Research Council	16.633	16.633	15.016
Social Services	753.703	795,778	740.087
Tourism, Parks, Culture and Sport	110,071	102,289	129,703
Legislative Assembly and its Officers	1.1010.1	,	.==,.==
Chief Electoral Officer	1.679	2.023	1.679
Children's Advocate	1,621	1,648	1,628
Conflict of Interest Commissioner	156	298	143
Information and Privacy Commissioner	927	964	874
Legislative Assembly	23,950	23,081	23,295
Ombudsman	2,221	2,228	2,152
Provincial Auditor	8,017	8,028	7,471
Total Expense (schedules 12 and 13)	10,124,086	10,965,340	10,098,753
Pre-transfer (deficit) surplus	(174,186)	95,338	167,705
Transfer to the Growth and Financial Security Fund Transfer from the Growth and Financial Security Fund	194,186	(47,669)	(83,853) 340,648
Surplus	20,000	47,669	424,500

For 2011, Advanced Education, Employment and Immigration includes expenses for which administration has been transferred to the Ministry of Labour Relations and Workplace Safety and the Ministry of Social Services.

# **Statement of Accumulated Deficit**

For the Year Ended March 31, 2011 (thousands of dollars)

	2011		2010
	Budget	Actual	Actual
Accumulated deficit, beginning of year	(546,428)	(546,428)	(970,928)
Surplus	20,000	47,669	424,500
Accumulated Deficit, End of Year	(526,428)	(498,759)	(546,428)

# Statement of Change in Net Debt

For the Year Ended March 31, 2011 (thousands of dollars)

	201	2010	
	Budget	Actual	Actual
Surplus	20,000	47,669	424,500
Tangible Capital Assets			
Acquisitions (schedule 9)	(347,983)	(390,042)	(388,541)
Amortization (schedule 9)	165,903	179,522	160,175
Net loss (gain) on disposal	18,000	(7,138)	(13,284)
Net transfers to (from) government organizations		127,737	(1,396)
Proceeds on disposal		19,914	40,332
Write-downs (schedule 9)	•	271	180
Net Acquisition of Tangible Capital Assets	(164,080)	(69,736)	(202,534)
Other Non-financial Assets			
Net acquisition of prepaid expenses	•	(4,431)	(102)
Net acquisition of inventories held for consumption		(11,241)	(12,066)
Net Acquisition of Other Non-financial Assets		(15,672)	(12,168)
(Increase) decrease in net debt	(144,080)	(37,739)	209,798
Net debt, beginning of year	(3,638,254)	(3,638,254)	(3,848,052)
Net Debt, End of Year	(3,782,334)	(3,675,993)	(3,638,254)

# Statement of Cash Flow

For the Year Ended March 31, 2011 (thousands of dollars)

	2011	2010
Operating Activities		
Surplus	47,669	424,500
Non-cash items included in surplus (schedule 15)	23,472	(10,122)
Net change in non-cash operating activities (schedule 15)	(383,300)	226,875
Cash (Used for) Provided by Operating Activities	(312,159)	641,253
Capital Activities		
Acquisition of tangible capital assets (schedule 9)	(390,042)	(388,541)
Proceeds on disposal of tangible capital assets	19,914	40,332
Cash Used for Capital Activities	(370,128)	(348,209)
Investing Activities		
Loan advances	(197,319)	(352,586)
Loan repayments	408,767	114,977
Sinking funds		
Contributions for general debt	(60,045)	(64,558)
Contributions received for Crown corporation general debt	5,436	4,644
Redemptions for general debt	502,972	892,655
Redemptions disbursed for Crown corporation general debt		(48,993)
Equity investment in Crown Investments Corporation of Saskatchewan	120,000	-
Cash Provided by Investing Activities (schedule 15)	779,811	546,139
Financing Activities		
Proceeds from general debt	182,719	508,629
Repayment of general debt	(688,308)	(867,047)
Increase (decrease) in deposits held	7,550	(198,233)
Cash Used for Financing Activities	(498,039)	(556,651)
(Decrease) increase in cash and temporary investments	(400,515)	282,532
Cash and temporary investments, beginning of year	858,427	575,895
Cash and Temporary Investments, End of Year	457,912	858,427

As at March 31, 2011

## 1. Significant Accounting Policies

#### Basis of accounting

These financial statements are prepared in accordance with Canadian public sector accounting standards, with the following exceptions:

- · transfers to and from the Growth and Financial Security Fund are included in the determination of surplus for the year: and
- · pension liabilities and a disability benefit liability are not recorded in the financial statements. The General Revenue Fund accounts for defined benefit pension plans and a disability benefit plan on a cash basis.

#### Reporting entity

The General Revenue Fund is the general fund, which receives all revenues unless otherwise specified by law. Spending from the General Revenue Fund is appropriated by the Legislative Assembly.

Other government entities such as special purpose funds, government business enterprises and other Crown corporations and agencies report separately in other financial statements. Only financial transactions to or from these other entities are included in the General Revenue Fund. The net expenses/recoveries for revolving funds' operations are charged to expense.

Government business enterprises are self-sufficient government organizations that have the financial and operating authority to sell goods and services to individuals and organizations outside the government reporting entity as their principal activity.

The Government's Summary financial statements, which include the financial activities of the General Revenue Fund and other government entities, are provided separately.

#### Specific accounting policies

#### Financial assets

Financial assets are assets that could be used to discharge existing liabilities or finance future operations and are not for consumption in the normal course of operations.

Temporary investments are recorded at the lower of cost or market.

Deferred charges include issue costs and net discounts or premiums incurred on the issue of general debt and related derivative instruments. They are recorded at cost and amortized on a straight-line basis over the remaining life of the debt issue.

Loans to Crown corporations and Other loans generally have fixed repayment terms and are interest bearing. Promissory notes issued by Crown corporations are recorded at par; all other loans are recorded at cost. Loans to Crown corporations are presented net of amounts Crown corporations have contributed to sinking funds and net of government business enterprise specific debt.

Equity investment in Crown Investments Corporation of Saskatchewan is an advance to the corporation to form its equity capitalization and is recorded at cost.

Where there has been a loss in value that is other than a temporary decline, loans and equity investments are written down to recognize the loss.

#### Liabilities

Liabilities are present obligations to individuals and organizations outside of the General Revenue Fund as a result of transactions and events occurring prior to year-end, which will be satisfied in the future through the transfer or use of assets or another form of economic settlement. They consist of obligations to provide authorized transfers where any eligibility criteria have been met, to repay borrowings, to pay for goods and services acquired prior to year-end and to deliver goods or services in the future where payment has been received. Liabilities include contingencies when it is likely that a liability exists and the amount can be reasonably estimated.

Unearned revenue consists mainly of revenue for Crown mineral leases and motor vehicle fees that will be earned in a subsequent fiscal year.

## 1. Significant Accounting Policies (continued)

Public debt is recorded at par, and is comprised of:

- government general debt, which is debt issued by the General Revenue Fund to fund government spending;
- · Crown corporation general debt, which is debt issued by the General Revenue Fund and subsequently loaned to a Crown corporation; and
- · government business enterprise specific debt, which is debt issued by the General Revenue Fund specifically on behalf of government business enterprises, where the government expects to realize the receivables from the government business enterprises and settle the external debt simultaneously. Government business enterprises for which the government issues debt specifically are listed in schedule 6.

On the Statement of Financial Position, public debt is presented net of loans to Crown corporations for government business enterprise specific debt. Debt servicing costs on the Statement of Operations are presented net of reimbursements of interest for government business enterprise specific debt.

Certain debenture issues require contributions to a sinking fund. These obligations are recorded at principal less sinking fund balances where applicable. The General Revenue Fund is reimbursed by Crown corporations for all sinking fund contributions made for debt incurred on their behalf. Premiums and discounts on long-term investments within these sinking funds are amortized on a constant yield basis.

Debt issues and sinking fund investments held in foreign currencies are converted to the Canadian dollar equivalent at the exchange rate in effect at March 31.

Premiums, discounts and issue costs incurred on general debt are recorded as deferred charges. Premiums, discounts and commissions on government business enterprise specific debt are netted against reimbursements by these entities.

Unamortized foreign exchange gain or loss includes unrealized foreign exchange gains and losses resulting from conversion of general debt and sinking fund investments held in a foreign currency to the Canadian dollar equivalent at the exchange rate in effect at March 31. Unrealized foreign exchange gains and losses are amortized on a straight-line basis over the remaining life of the debt issue. Realized foreign exchange gains and losses resulting from general debt transactions are included in debt servicing costs.

Guaranteed debt includes guarantees by the Minister of Finance made through specific agreements or legislation to pay all or part of the principal and/or interest on a debt obligation in the event of default by the borrower. Loss provisions on guaranteed debt are recorded as a liability and an expense when it is likely that a loss will occur. The amount of the loss provision represents the best estimate of future payments net of recoveries.

#### Non-financial assets

Non-financial assets are acquired, constructed or developed assets that do not normally provide resources to discharge existing liabilities, but instead are normally employed to deliver government services, may be consumed in the normal course of operations and are not for sale in the normal course of operations.

Inventories held for consumption are recorded at cost and are expensed as they are consumed.

Tangible capital assets are recorded at cost and include all amounts directly attributable to the acquisition, construction, development or betterment of the asset but does not include interest. Tangible capital assets are generally amortized on a straight-line basis over the estimated useful life of each asset.

#### Revenue

Revenues are recorded on the accrual basis. For corporate and individual income taxes, cash received from the federal government is used as the basis for estimating the tax revenue. Government transfers are recognized as revenue in the period during which the transfer is authorized and any eligibility criteria are met.

#### Expense

Expenses are recorded on the accrual basis, except for costs related to defined benefit pension plans and a disability benefit plan, which are recorded on the cash basis. Government transfers are recognized as expenses in the period during which the transfer is authorized and any eligibility criteria are met.

## 1. Significant Accounting Policies (continued)

#### Measurement uncertainty

Uncertainty in the determination of the amount at which an item is recognized or disclosed in financial statements is known as measurement uncertainty. Such uncertainty exists when there is a variance between the recognized or disclosed amount and another reasonably possible amount.

Measurement uncertainty that may be material to these financial statements exists:

- in corporate and individual income tax revenue of \$2,951.1 million (2010 \$2,772.3 million) because final tax assessments may differ from initial estimates on which cash payments are based;
- in oil and natural gas non-renewable resource revenue of \$1,303.8 million (2010 \$1,334.7 million) because of price and production sensitivities in the royalty revenue structures;
- in resource surcharge non-renewable resource revenue of \$360.8 million (2010 \$475.6 million) because the final valuation of resource sales may differ from initial estimates on which installments are based;
- in potash non-renewable resource revenue of \$262.5 million (2010 \$(183.9) million) because actual operating profits may differ from initial estimates:
- in the Canada Health Transfer and Canada Social Transfer revenue of \$1,138.0 million (2010 \$1,154.2 million) because of changes in the economic and demographic conditions in the Province and the country;
- in agricultural income stability programs expense of \$141.2 million (2010 \$131.4 million) because actual program uptake may differ from initial estimates which are based on farm income forecasts; and
- in the disclosure of liabilities for defined benefit pension plans of \$6,004.6 million (2010 \$5,760.7 million) because actual experience may differ from actuarial estimations and assumptions.

While best estimates are used for reporting items subject to measurement uncertainty, it is reasonably possible that changes in future conditions, occurring within one fiscal year, could require a material change in the amounts recognized or disclosed.

# 2. Temporary Investments

Temporary investments are recorded at \$459.8 million (2010 - \$782.9 million), consist of investment grade money market securities and are generally for less than 30 days. Due to their short-term nature, market value approximates cost.

# 3. Risk Management of Public Debt

Funds are borrowed in both domestic and foreign capital markets by issuing Government of Saskatchewan securities. This borrowing activity finances government operations and the activities of Crown corporations. These transactions result in exposure to four types of risk: interest rate risk, foreign exchange rate risk, credit risk and liquidity risk.

To manage these risks, a preference for fixed rate Canadian dollar denominated debt is maintained. Where market conditions dictate that other forms of debt are more attractive, opportunities are sought to use derivative financial instruments to reduce these risks. A derivative financial instrument is a contract, the value of which is based on the value of another asset or index.

Interest rate risk is the risk that debt servicing costs will increase due to changes in interest rates. This risk is managed by issuing debt securities at predominantly fixed rates of interest rather than at floating rates of interest.

Floating rate debt is defined as the sum of floating rate debentures, short-term promissory notes, fixed rate debt maturing within one year and Saskatchewan Savings Bonds. Opportunities are sought to effectively convert floating rate debt into fixed rate debt through the use of interest rate swaps. There are interest rate swaps on a notional value of debt of \$66.0 million (2010 - \$66.0 million). At March 31, 2011, 90.3 per cent (2010 - 85.6 per cent) of the gross debt effectively carried a rate of interest that was fixed for greater than a one-year period.

Gross debt includes floating rate debt of \$1,027.1 million (2010 - \$1,535.5 million). A one percentage point increase in interest rates would decrease the surplus by \$8.9 million in 2010-11.

Foreign exchange rate risk is the risk that debt servicing costs will increase due to a decline in the value of the Canadian dollar relative to other currencies. This risk is managed by maintaining a preference for issuing debt that is denominated in Canadian dollars. Where debt has been issued in foreign currencies, opportunities are sought to effectively convert it into Canadian dollar debt through the use of cross currency swaps. At March 31, 2011, 97.5 per cent (2010 - 97.4 per cent) of the gross debt is effectively denominated in Canadian dollars. A one cent change in the value of the U.S. dollar compared to the Canadian dollar from the March 31, 2011 level would have an insignificant effect on debt and debt servicing costs.

## 3. Risk Management of Public Debt (continued)

The following foreign denominated items have been hedged to Canadian dollars using cross currency swaps:

- debentures totalling 1,225.0 million U.S. dollars (2010 1,225.0 million) fully hedged to \$1,619.3 million Canadian (2010 - \$1,619.3 million):
- debentures totalling 300.0 million Swiss francs (2010 300.0 million) fully hedged to \$274.7 million Canadian (2010 - \$274.7 million): and
- interest payments on debentures of 275.0 million U.S. dollars (2010 275.0 million) hedged to Canadian dollars at an exchange rate of 1.2325 (2010 - 1.2325).

In total, there are cross currency swaps on a notional value of debt of \$2,507.5 million (2010 - \$2,507.5 million). The effectiveness of these hedges is assessed on an ongoing basis by monitoring the credit ratings of the counterparties to the hedges.

Credit risk is the risk that a loss may occur from the failure of another party to meet its obligations under a derivative financial instrument contract. This risk is managed by dealing only with counterparties that have good credit ratings and by establishing limits on individual counterparty exposures and monitoring those exposures on a regular basis. At March 31, 2011, 100 per cent (2010 - 100 per cent) of counterparties held a Standard and Poor's credit rating of A or higher.

Liquidity risk is a risk that financial commitments will not be met over the short term. This risk is managed by distributing debt maturities over many years, maintaining sinking funds on long-term debt issues and maintaining adequate cash reserves and short-term borrowing programs as contingent sources of liquidity.

# 4. Employee Future Benefits

#### **Pension Plans**

The Government sponsors several defined benefit pension plans and a defined contribution pension plan.

Pension fund assets of government sponsored defined benefit and defined contribution pension plans are invested in fixed income securities, equities, real estate and short-term monetary items. The investment in Government of Saskatchewan securities is insignificant for all plans.

#### Defined benefit plans

Defined benefit plans provide benefits based on length of service and pensionable earnings. A typical defined benefit plan provides pensions equal to 2.0 per cent of a member's average five years highest salary, multiplied by the years of service to a maximum of 35 years. Members contribute a percentage of salary, which may vary based on age, to their plan. Pensions and contribution rates are integrated with the Canada Pension Plan.

The two main plans are the Teachers' Superannuation Plan (TSP) and the Public Service Superannuation Plan (PSSP). Other plans include Judges of the Provincial Court Superannuation Plan (Judges), Saskatchewan Transportation Company Employees Superannuation Plan (STC), Anti-TB League Employees Superannuation Plan (ATB) and the Saskatchewan Pension Annuity Fund, an annuity underwriting operation. Obligations for allowances payable to members of the former Members of the Legislative Assembly Superannuation Fund (MLA) are part of the General Revenue Fund.

Actuarial valuations are performed at least triennially. An actuary extrapolates these valuations when a valuation is not done in the current fiscal year. Valuations are based on a number of assumptions about future events, such as inflation rates, interest rates, wage and salary increases and employee turnover and mortality. These assumptions reflect estimates of expected long-term rates and short-term forecasts. Estimates vary based on the individual plan.

The accrued benefit obligation is determined using the projected benefit method prorated on services. Pension fund assets are valued at market related values based on actual market values averaged over a four-year period. In the periods between valuations, the actuary estimates the market related value of pension fund assets using expected long-term rates of return for the individual plans.

The Government is required to match member current service contributions for all plans except the PSSP and Judges. Separate pension funds are maintained for all plans except the PSSP and the MLA. The PSSP member contributions are deposited into the General Revenue Fund. All pension obligations arising under the PSSP and the MLA are paid from the General Revenue Fund.

## 4. Employee Future Benefits (continued)

Information on the defined benefit plans is as follows:

		201	1		2010
	TSP	PSSP	Others	Total	Total
Plan status	closed	closed	closed1	n/a	n/a
Member contribution rate (percentage of salary)	7.85	$7.00-9.00^2$	$5.00-9.00^2$	n/a	n/a
Number of active members	1,499	623	55	2,177	2,842
Average age of active members (years)	56.2	57.5	57.7	56.6	56.0
Number of former members entitled to deferred					
pension benefits	4,583	94	10	4,687	4,779
Number of superannuates and surviving spouses	11,280	5,698	2,249	19,227	19,020
Actuarial valuation date	June 30/09	Dec. 31/08	Various	n/a	n/a
Long-term assumptions used					
Rate of compensation increase (percentage)	3.50	3.50	3.50	n/a	n/a
Expected rate of return on plan assets (percentage)	6.60	n/a	5.75-6.15	n/a	n/a
Discount rate (percentage)	4.80	4.70	4.20-5.00	n/a	n/a
Inflation rate (percentage)	2.50	2.50	2.50	n/a	n/a
Expected average remaining service life (years)	4.0	1.5	1.5-7.5	n/a	n/a
Post-retirement index (percentage of annual increase in					
Consumer Price Index )	80	70	70-75	n/a	n/a

Judges is open to new membership; all other plans are closed.

Based on the latest actuarial valuations, extrapolated to March 31, 2011, the present value of accrued pension benefits and the market related value of pension fund assets are shown in the table below:

(thousands of dollars)	-	2011			
	TSP1	PSSP	Others	Total	Total
Accrued benefit obligation,					
beginning of year	5,152,049	1,898,650	323,160	7,373,859	7,216,147
Current period benefit cost	35,032	9,127	5,020	49,179	59,296
Plan amendment		-		-	(173)
Interest cost	255,397	90,465	15,200	361,062	371,145
Actuarial losses		33,903	10,863	44,766	180,926
Benefit payments	(323,573)	(121,377)	(22,515)	(467,465)	(453,482)
Accrued Benefit Obligation, End of Year	5,118,905	1,910,768	331,728	7,361,401	7,373,859
Plan assets, beginning of year	1,174,158	-	195,260	1,369,418	1,486,890
Employer contributions	89,271	119,065	6,131	214,467	173,376
Employee contributions	8,662	2,312	534	11,508	14,840
Return on plan assets	70,048		13,190	83,238	89,439
Actuarial gains		-	6,214	6,214	58,355
Benefit payments	(323,573)	(121,377)	(22,515)	(467,465)	(453,482)
Plan Assets, End of Year <sup>2</sup>	1,018,566		198,814	1,217,380	1,369,418
	4,100,339	1,910,768	132,914	6,144,021	6,004,441
Unamortized estimation adjustments <sup>3</sup>	(68,955)	(64,768)	(5,739)	(139,462)	(243,702)
Total Pension Liabilities <sup>4</sup>	4,031,384	1,846,000	127,175	6,004,559	5,760,739

The TSP had an actual rate of return on plan assets of 10.8 per cent (2010 - 15.0 per cent)

Contribution rate varies based on age upon joining the plan.

At March 31, 2011, the market value of plan investments was \$1,114.3 million (2010 - \$1,233.1 million). Of this amount, 42.7 per cent (2010 - 42.9 per cent) was invested in fixed income securities and 44.9 per cent (2010 - 47.7 per cent) in equity investments.

Unamortized estimation adjustments are amortized against the net obligation over periods ranging from 3.7 to 4.0 years for the TSP, from 1.5 to 3.9 years for the PSSP and from 1.5 to 10.0 years for the other plans. These represent the expected average remaining service life of active plan members at the time the estimation adjustments arose

Changes in assumptions can result in significantly higher or lower estimates of pension liabilities. A one percentage point decrease in the discount rate would result in a \$624.2 million and \$227.4 million increase in the pension liabilities for the TSP and the PSSP respectively, and a one percentage point increase would result in a \$516.1 million and \$189.2 million decrease in the pension liabilities for the TSP and the PSSP respectively.

## 4. Employee Future Benefits (continued)

#### Defined contribution plans

Defined contribution plans provide pensions based on accumulated contributions and investment earnings. Employees contribute a percentage of salary.

The Government sponsors the Public Employees Pension Plan (PEPP), a multi-employer defined contribution plan. Employers are required to provide contributions at specified rates for employee current service. The General Revenue Fund has fully funded its share of contributions. The General Revenue Fund also contributes to the Saskatchewan Teachers' Retirement Plan (STRP), sponsored by the Saskatchewan Teachers' Federation.

Information on the defined contribution plans to which the General Revenue Fund contributes is as follows:

	2011			2010
	PEPP	STRP	Total	Total
Plan status	open	n/a	n/a	n/a
Member contribution rate (percentage of salary)	$5.00-9.00^2$	n/a	n/a	n/a
Government contribution rate (percentage of salary)	$6.00-9.00^2$	n/a	n/a	n/a
Number of active members, all employers	25,382	n/a	25,382	28,801
General Revenue Fund participation				
Number of active members	11,956	n/a	11,956	14,373
Member contributions (thousands of dollars)	52,784	n/a	52,784	52,023
Government contributions (thousands of dollars)	57,384	60,654	118,038	111,809

The STRP is a contributory defined benefit pension plan. The Government contributes an amount which is set through provincial negotiations. Contribution rate varies based on employee group.

#### Pension expense

Pensions are accounted for on a cash basis. The pension liabilities are not recorded in the financial statements.

(thousands of dollars)	2011	2010
Defined benefit plans	214,467	173,376
Defined contribution plans	118,038	111,809
Total Pension Expense	332,505	285,185

#### **Other Employee Future Benefits**

The Government provides long-term disability benefits to members of the TSP. The disability benefit plan liability of \$19.2 million (2010 - \$22.6 million) is not recorded in the financial statements. The benefit expense on a cash basis is \$4.6 million (2010 - \$5.4 million).

## 5. Contingencies

#### **Guaranteed debt**

The Minister of Finance has guaranteed the debt of others of \$35.4 million (2010 - \$17.1 million). Schedule 8 provides a listing of guaranteed debt.

#### Lawsuits

The Government is involved in various legal actions, the outcome of which is not determinable. Up to \$396.3 million may be paid depending on the outcome of lawsuits in progress. The lawsuits in progress include aboriginal land claims, claims for damages to persons and property, disputes of taxes and various other legal actions.

## 6. Contractual Obligations

Operating and capital lease obligations are as follows:

(thousands of dollars)	Operating	Capital
Future minimum lease payments		
2011-12	38,972	4,764
2012-13	34,105	3,876
2013-14	30,154	1,831
2014-15	25,358	1,338
2015-16	19,022	1,006
Thereafter	68,672	3,901
	216,283	16,716
Interest and executory costs		(7,369)
Total Lease Obligations	216,283	9,347

Significant other contractual obligations include:

- · contracts for the construction and acquisition of tangible capital assets of \$389.3 million over the next four years;
- computer service agreements of \$68.3 million over the next five years;
- research and development projects for agriculture technology and opportunities in the agri-food industry of \$26.9 million over the next five years;
- beverage container collection and recycling programs of \$20.6 million in 2011-12;
- fire suppression aerial fleet renewal agreements of \$13.9 million over the next three years;
- projects to expand innovation and enhance the competitive ability of the Saskatchewan economy of \$12.9 million over the next five years; and
- · treaty land entitlement agreements valued at approximately \$6.9 million over the next three years, and rural municipality and school division tax loss compensation of approximately \$13.1 million as land achieves reserve status over the course of the agreements.

# 7. Related Party Transactions

Included in these financial statements are transactions with various Saskatchewan Crown corporations, agencies, boards, and commissions related to the General Revenue Fund by virtue of common control by the Government of Saskatchewan.

Transactions include transfers to related parties of \$5,272.4 million (2010 - \$4,534.2 million).

Routine operating transactions with related parties are recorded at the rates charged by those organizations and are settled on normal trade terms. These transactions include:

- payments to Saskatchewan Telecommunications Holding Corporation of approximately \$23.8 million (2010 - \$21.9 million); and
- taxation and non-renewable resource revenue received from related parties during 2010-11 of approximately \$105.2 million (2009-10 - \$92.9 million). In addition, Saskatchewan Provincial Sales Tax and Fuel Tax are received from related parties on all taxable purchases.

Amounts due to or from related parties are described separately in these financial statements.

#### 8. Trust Funds

The General Revenue Fund has no equity in trust fund assets. Trust fund assets held and administered but not owned by the General Revenue Fund are as follows

(thousands of dollars)	2011	2010
Pension plans	7,788,957	7,367,998
Public Guardian and Trustee of Saskatchewan	158,830	152,540
Other	65,468	51,707
Total Trust Fund Assets <sup>1</sup>	8,013,255	7,572,245

## 9. Debt Retirement Fund

This fund was established pursuant to The Growth and Financial Security Act and is an accounting of the surpluses of the General Revenue Fund commencing April 1, 2008.

<sup>1</sup> Amounts are based on the latest financial statements of the funds closest to March 31, 2011, where available.

(thousands of dollars)	Budget	Actual
Debt Retirement Fund, beginning of year	2,813,363	2,813,363
Surplus for the year	20,000	47,669
Debt Retirement Fund, End of Year	2,833,363	2,861,032

## 10. Comparative Figures

Certain 2010 comparative figures have been reclassified to conform with the current year's presentation. With regard to expenses, the figures are reported on the same basis as the Estimates for the prior year.

# **Accounts Receivable**

Schedule 1

As at March 31, 2011 (thousands of dollars)

866	855,117
883)	(60,559
749	915,676
626	73,548
454	182,126
124	109,872
355	139,336
545	223,969
145	186,825
011	2010

Accounts receivable include \$149.3 million due from related parties (2010 - \$176.6 million).

# Loans to Crown Corporations As at March 31, 2011

Schedule 2

(thousands of dollars)

	2011	2010
Promissory Notes		
Municipal Financing Corporation of Saskatchewan	6,249	6,356
Saskatchewan Opportunities Corporation		11,099
Saskatchewan Power Corporation		300,000
Saskatchewan Telecommunications Holding Corporation	-	29,500
Saskatchewan Water Corporation	15,112	23,675
SaskEnergy Incorporated	210,000	85,000
Total Promissory Notes	231,361	455,630

	Principal Outstanding	Sinking Fund Equity (schedule 7)		
Long-term Loans				
Information Services Corporation of Saskatchewan	13,547	-	13,547	13,547
Saskatchewan Housing Corporation	52,004	(22,242)	29,762	31,649
Saskatchewan Opportunities Corporation	36,684	(514)	36,170	23,437
Saskatchewan Power Corporation	100,000	(2,177)	97,823	98,953
Saskatchewan Water Corporation	39,800	(5,761)	34,039	27,298
SaskEnergy Incorporated	170,000	(3,658)	166,342	168,237
Total Long-term Loans	412,035	(34,352)	377,683	363,121
Total Loans to Crown Corporations <sup>1</sup>			609,044	818,751

Loans to Crown corporations are presented net of government business enterprise specific debt of \$3,373.8 million (2010 - \$3,033.4 million) (schedule 6).

# Other Loans

As at March 31, 2011 (thousands of dollars)

Schedule 3

_	2011		2010	1
Advanced Education, Employment and Immigration				
Saskatchewan Student Aid Fund		79,004		80,004
Agriculture				
Agricultural Credit Corporation of Saskatchewan		-		6,150
Short-term hog loans	8,722		15,017	
Provision for loss	(6,500)	2,222	(11,924)	3,093
Enterprise and Innovation				
Economic development loans	8,521		9,525	
Provision for loss	(2,278)	6,243	(2,626)	6,899
First Nations and Métis Relations				
Economic development loans	2,540		2.817	
Provision for loss	(1,938)	602	(1,952)	865
Other		3,094		3,157
Total Other Loans		91,165		100,168

# **Accounts Payable and Accrued Liabilities**

Schedule 4

As at March 31, 2011 (thousands of dollars)

Goods and services	107,624	82,394
Accrued interest Equalization and Canada Health and Social Transfer repayable to the federal	107,236	111,631
government	251,191	275,000
Transfers to the federal government	119.083	149,019
Tangible capital assets	81,205	84,415
Other	123,239	465,684
Total Accounts Payable and Accrued Liabilities <sup>1</sup>	1,513,501	1,896,708

Includes \$399.6 million payable to related parties (2010 - \$707.1 million) and \$376.2 million payable to the federal government (2010 - \$426.1 million).

# **Deposits Held**

Schedule 5

As at March 31, 2011 (thousands of dollars)

	2011	2010
Deposits held on behalf of government entities and others		E 455
Cattle Marketing Deductions Fund	50,000	5,455
Crop Reinsurance Fund of Saskatchewan	56,983	38,308
eHealth Saskatchewan	28,650	29,868
Enterprise Saskatchewan	21,748	24,639
Extended Health Care Plans	16,999	15,255
Innovation Saskatchewan	9,086	-
Liquor and Gaming Authority	44,363	44,094
New Crops Insurance Program	-	6,537
Oil and Gas Orphan Fund	6,809	5,461
Public Employees' Dental Plan	31,107	29,397
Public Employees' Pension Plan	6,327	7,392
Queen's Bench Court Accounts	10,060	8,931
Saskatchewan Agricultural Stabilization Fund	14,431	18,059
Saskatchewan Crop Insurance Corporation	40,705	54,826
Saskatchewan Grain Car Corporation	5,001	3,995
Saskatchewan Financial Services Commission Fund	12,922	8,729
Saskatchewan Student Aid Fund	14,073	20,655
School Division Tax Loss Compensation Fund	7.086	7,190
Transportation Partnerships Fund	8,771	6,305
Victims' Fund	7.022	5,611
Other	36.736	37.017
Conditional receipts	24,793	18,398
Total Deposits Held	403,672	396,122

# **Public Debt**

As at March 31, 2011 (thousands of dollars)

Schedule 6

		2011			2010	
	General Debt <sup>1</sup>	Government Business Enterprise Specific Debt <sup>1</sup>	Public Debt	General Debt <sup>1</sup>	Government Business Enterprise Specific Debt <sup>1</sup>	Publi Det
Government	4,135,226		4,135,226	4,140,482		4,140,482
Crown Corporation						
Information Services Corporation of						
Saskatchewan	13,547		13,547	13,547	-	13,547
Municipal Financing Corporation of						
Saskatchewan	6,249	97,330	103,579	6,356	90,154	96,510
Saskatchewan Gaming Corporation		6,000	6,000		6,000	6,000
Saskatchewan Housing Corporation	29,762	-	29,762	31,649		31,649
Saskatchewan Opportunities Corporation	36,170		36,170	34,536		34,536
Saskatchewan Power Corporation	97,823	2,415,601	2,513,424	398,953	2,117,440	2,516,393
Saskatchewan Telecommunications						
Holding Corporation		369,928	369,928	29,500	255,616	285,116
Saskatchewan Water Corporation	49,151	-	49,151	50,973	-	50,973
SaskEnergy Incorporated	376,342	484,933	861,275	253,237	564,207	817,444
Total Crown Corporation <sup>2</sup>	609,044	3,373,792	3,982,836	818,751	3,033,417	3,852,168
Public Debt <sup>3 4</sup>	4,744,270	3,373,792	8,118,062	4,959,233	3,033,417	7,992,650

General debt and government business enterprise specific debt are net of sinking funds.

Public debt is comprised of gross debt net of sinking funds as follows:

		2011	
	Gross Debt <sup>a</sup>	Sinking Funds (schedule 7)	Public Debt
Government	6,111,642	(1,976,416)	4,135,226
Crown Corporation			
Information Services Corporation of Saskatchewan	13,547		13,547
Municipal Financing Corporation of Saskatchewan	105,153	(1,574)	103,579
Saskatchewan Gaming Corporation	6,000		6,000
Saskatchewan Housing Corporation	52,004	(22,242)	29,762
Saskatchewan Opportunities Corporation	36,684	(514)	36,170
Saskatchewan Power Corporation	2,812,158	(298,734)	2,513,424
Saskatchewan Telecommunications Holding Corporation	436,600	(66,672)	369,928
Saskatchewan Water Corporation	54,912	(5,761)	49,151
SaskEnergy Incorporated	921,183	(59,908)	861,275
Total Crown Corporation	4,438,241	(455,405)	3,982,836
Public Debt	10,549,883	(2,431,821)	8,118,062

The average effective interest rate on gross debt during 2010-11 was 6.3 per cent (2009-10 - 6.6 per cent), and includes the impact of foreign exchange and the amortization of any premiums and discounts associated with the debentures. The average term to maturity of gross debt is 11.6 years (2010 - 11.5 years).

On the Statement of Financial Position, public debt is presented net of loans to Crown corporations for government business enterprise specific debt of \$3,373.8 million (2010 - \$3,033.4 million).

Public debt repayable in U.S. dollars of 38.3 million (2010 - 53.8 million) has been converted to \$37.2 million Canadian (2010 - \$54.6 million) at the exchange rate in effect at March 31, 2011 of 0.9718 (2010 - 1.0156).

# Public Debt (continued)

Schedule 6

Debt principal payment requirements in each of the next five years and thereafter are as follows:

	2011	2010
Year of Maturity		
Short-term promissory notes	586,293	650,000
2010-11		649,074
2011-12	259,014	260,706
2012-13	1,159,159	1,161,548
2013-14	837,664	840,109
2014-15	897,584	898,882
2015-16	491,870	
6-10 years	1,735,518	1,246,072
Thereafter	4,582,781	4,983,634
Gross debt <sup>8</sup>	10,549,883	10,690,025
Sinking funds	(2,431,821)	(2,697,375
Public Debt	8,118,062	7,992,650

Gross debt includes debentures of \$104.5 million (2010 - \$104.5 million) that provide the holder with a choice of dates on which the debt matures. The year of maturity reflects the earliest possible date of maturity rather than maximum term to maturity.

Gross debt includes Canada Pension Plan debentures of \$745.1 million (2010 - \$745.1 million). These debentures are callable in whole or in part before maturity at the option of the Minister of Finance of Saskatchewan.

# **Sinking Funds**

As at March 31, 2011 (thousands of dollars)

Schedule 7

	2010			2011		
Government	Sinking Funds 2,286,526	Contributions <sup>1</sup>	Earnings <sup>2</sup>	Redemptions <sup>3</sup>	Currency Adjustment (10,541)	Sinking Funds
		54,609	148,794	(502,972)		1,976,416
Crown Corporation						
Municipal Financing Corporation of Saskatchewan	1,150	332	92		•	1,574
Saskatchewan Housing Corporation	20,355	520	1,367	•		22,242
Saskatchewan Opportunities Corporation	247	237	30			514
Saskatchewan Power Corporation	255,872	24,722	18,140		•	298,734
Saskatchewan Telecommunications Holding						
Corporation	70,984	2,366	4,582	(11,260)		66,672
Saskatchewan Water Corporation	3,502	1,979	280		-	5,761
SaskEnergy Incorporated	58,739	7,112	4,066	(10,009)	•	59,908
Total Crown Corporation	410,849	37,268	28,557	(21,269)	•	455,405
Total Sinking Funds <sup>4</sup>	2,697,375	91,877	177,351	(524,241)	(10,541)	2,431,821

Annual contributions, established by Order in Council, are set at not less than one per cent of debentures outstanding. The aggregate amount of contributions estimated to be required in each of the next five years and thereafter to meet sinking fund requirements by debt classification are as follows:

	2012	2013	2014	2015	2016	Thereafter	Total
Government general debt <sup>a</sup>	46,717	45,672	45,672	39,286	29,975	306,491	513,813
Crown corporation general debt	3,935	3,935	3,935	3,435	3,435	57,262	75,937
Government business enterprise							
specific debt	35,834	35,334	35,334	34,312	33,812	480,220	654,846
Total Sinking Fund Contributions	86,486	84,941	84,941	77,033	67,222	843,973	1,244,596

<sup>&</sup>lt;sup>a</sup> Each year until 2015 includes contributions of 1.0 million U.S. dollars.

Total sinking funds by debt classification are as follows:

	2010			2011		
	Sinking Funds	Contributions	Earnings	Redemptions	Currency Adjustment	Sinking Funds
Government general debt	2,286,526	54,609	148,794	(502,972)	(10,541)	1,976,416
Crown corporation general debt	26,914	5,436	2,002			34,352
Total sinking funds of general debt	2,313,440	60,045	150,796	(502,972)	(10,541)	2,010,768
Government business enterprise specific debt	383,935	31,832	26,555	(21,269)		421,053
Total Sinking Funds	2,697,375	91,877	177,351	(524,241)	(10,541)	2,431,821

Sinking fund assets have been invested as follows:

	2011	2010
Long-term investments in securities of:		
Government of other provinces (coupon interest range 0.0% to 9.6%; maturing in 2.9 to 31.2 years)	1,257,328	1,165,580
Government of Saskatchewan (coupon interest range 0.0% to 10.3%; maturing in 2.2 to 29.2 years)	382,781	469,604
Government of Canada (coupon interest range 3.0% to 5.0%; maturing in 4.0 to 30.2 years)	128,655	464,899
Corporations (coupon interest 5.0%; maturing in 2.6 years)	10,499	10,680
Government of the United States (coupon interest range 3.9% to 4.5%; maturing in 27.1 to 29.4 years)	6,954	24,648
Cash, short-term investments and accrued interest <sup>a</sup>	645,604	561,964
Total Sinking Funds <sup>b</sup>	2,431,821	2,697,375

Cash, short-term investments and accrued interest are disclosed net of \$0.5 million (2010 - \$0.6 million) in liabilities.

Sinking fund earnings include gains on investment sales of \$71.6 million (2010 - \$67.9 million).

The redemption value is based on the market value of the sinking fund units at the date of redemption.

The market value of total sinking funds is \$2,415.6 million (2010 - \$2,701.8 million).

Included in total sinking funds are U.S. dollar cash, investments and accrued interest converted to \$230.1 million Canadian (2010 - \$224.7 million) at the exchange rate in effect at March 31, 2011 of 0.9718 (2010 - 1.0156).

Guaranteed Debt As at March 31, 2011 (thousands of dollars)	Schedule 8		
	2011	2010	
Crown Corporation			
The Crown Corporations Act, 1993			
Federal immigrant investor loans	18,529	•	
The Power Corporation Act			
Saskatchewan Power savings bonds			
Series I - series VII (matured)	18	18	
Total Crown Corporation	18,547	18	
Other			
The Farm Financial Stability Act			
Breeder associations loan guarantees	8,830	9,095	
Feeder associations loan guarantees	5,963	5,778	
Feedlot construction loan guarantees	1,996	2,107	
Individual cattle feeder loan guarantees	61	23	
The Student Assistance and Student Aid Fund Act	31	37	
Total Other	16,881	17,040	
Total Guaranteed Debt <sup>1</sup>	35,428	17,058	

In addition to the amount shown, there is a contingent liability for interest accrued on certain of these items.

Total guaranteed debt is net of a loss provision of \$0.1 million (2010 - \$0.3 million).

#### **Breeder and Feeder Associations**

The Minister of Finance provides guarantees to lenders who make loans to production associations. The Minister of Finance guarantees the repayment of 25 per cent of the outstanding loan balance at the time of a first default on any advance, plus accrued interest as of the time that payment is to be made on the guarantee. Guarantees for each cattle association are limited to \$6 million under the breeder option. Guarantees for each bison and sheep association are limited to \$6 million and \$4 million respectively, under both the breeder and feeder options.

# **Tangible Capital Assets**

Schedule 9

As at March 31, 2011 (thousands of dollars)

							2212
			201				2010
	Land, Buildings &		Trans- portation Equipment 10-40 years 186,076	Office & Information Technology 5-10 years 35,224			<b>Total</b> 2,772,877
					Infra-		
	Improvements				15-40 years 1,873,479	Total 2,975,411	
Estimated useful life							
Opening Net Book Value of							
Tangible Capital Assets <sup>1</sup>	775,489						
Opening cost	1,171,843	171,334	273,450	104,078	3,586,984	5,307,689	4,985,305
Acquisitions	39,726	8,327	10,247	25,073	306,669	390,042	388,541
Transfers <sup>2</sup>	(178,014)	(19,267)	-	(2,426)	16,464	(183,243)	1,396
Write-downs	(210)	-	-	(61)	-	(271)	(180)
Disposals	(37,594)	(4,943)	(6,446)	(817)	(19,978)	(69,778)	(67,373)
Closing Cost <sup>3</sup>	995,751	155,451	277,251	125,847	3,890,139	5,444,439	5,307,689
Opening accumulated amortization	396,354	66,191	87,374	68,854	1,713,505	2,332,278	2,212,428
Annual amortization	32,785	8,226	17,249	8,838	112,424	179,522	160,175
Transfers <sup>2</sup>	(54,361)		-	(2,426)	1,281	(55,506)	
Disposals	(29,307)	(3,689)	(3,650)	(774)	(19,582)	(57,002)	(40,325
Closing Accumulated Amortization	345,471	70,728	100,973	74,492	1,807,628	2,399,292	2,332,278
Closing Net Book Value of							
Tangible Capital Assets <sup>1</sup>	650,280	84,723	176,278	51,355	2,082,511	3,045,147	2,975,411

Net book value of tangible capital assets does not include the following:

works of art and historical treasures, such as the Legislative Building;

items inherited by right of the Crown, such as Crown lands, forests, water and mineral resources, which are not recognized in these financial statements; and

intangible assets.

<sup>2</sup> During 2010-11, the General Revenue Fund transferred capital assets with a cost of \$181.8 million and accumulated amortization of \$54.1 million to the Crown Investments Corporation of Saskatchewan in exchange for an equity investment in Crown Investments Corporation of Saskatchewan of \$127.7 million.

Closing cost includes work-in-progress of \$111.8 million (2010 - \$151.8 million).

Revenue

Schedule 10

For the Year Ended March 31, 2011 (thousands of dollars)

	201	2010	
	Budget	Actual	Actual
Taxation			
Corporation income	762,500	1,155,273	881,424
Fuel	452,700	463,147	441,533
Individual income	1,964,700	1,795,788	1,890,848
Provincial sales	1,186,300	1,186,992	1,084,001
Tobacco	235,100	237,507 292,935	196,868
Other	257,900		237,599
Total Taxation	4,859,200	5,131,642	4,732,273
Non-renewable Resources			
Crown land sales	202,800	466,993	151,455
Natural gas	42,200	29,741	40,078
Oil	1,098,300	1,274,053	1,294,670
Potash	221,000	262,540	(183,887
Resource surcharge	398,700	360,848	475,632
Other	145,000	133,624	132,676
Total Non-renewable Resources	2,108,000	2,527,799	1,910,624
Town from Community Entities			
Transfers from Government Entities	266.000	266,000	185,000
Crown Investments Corporation of Saskatchewan - Special dividend	10,000	213,500	570,000
Liquor and Gaming Authority	445,600	437,063	429,924
Other enterprises and funds	46,900	48,119	64,172
Total Transfers from Government Entities	768,500	964,682	1,249,096
Other Own-source Revenue			
Fines, forfeits, and penalties	11,800	13,170	13,219
Interest, premiums, discounts, and exchange	134,300	209,704	237,372
Motor vehicle fees	152,400	161,093	158,303
Other licences and permits	27,100	29,425	34,587
Sales, services, and service fees	108,300	132,073	110,555
Transfers from other governments	15,600	15,791	18,421
Commercial operations (schedule 11)		91,874	87,771
Other <sup>1</sup>	65,000	183,177	110,204
Total Other Own-source Revenue	514,500	836,307	770,432
Total Own-source Revenue	8,250,200	9,460,430	8,662,425
Transfers from the Federal Government			
Canada Health Transfer	811,800	795,422	819,262
Canada Social Transfer	342,400	342,626	334,976
Other	545,500	462,200	449,795
Total Transfers from the Federal Government	1,699,700	1,600,248	1,604,033
Total Revenue	9,949,900	11,060,678	10,266,458

<sup>1</sup> Includes reversals and refunds of prior year expenses of \$151.8 million (2010 - \$62.0 million).

# **Commercial Operations** For the Year Ended March 31, 2011

Schedule 11

(thousands of dollars)

	2011		2010
	Budget	Actual	Actual
Commercial Operations Revenue <sup>1</sup>			
Recovery from external sources			
Government Services	72,832	83,789	82,914
Highways and Infrastructure	4,000	6,392	3,558
Information Technology Office	1,627	1,940	1,574
Recovery of overhead costs <sup>2</sup>			
Highways and Infrastructure	•	(247)	(275)
Commercial Operations Revenue (schedule 10)	78,459	91,874	87,771
Commercial Operations Expense			
Government Services	72,832	83,868	82,030
Highways and Infrastructure	4,000	5,925	3,281
Information Technology Office	1,627	1,931	1,574
Commercial Operations Expense	78,459	91,724	86,885
Net Results			
Government Services	-	(79)	884
Highways and Infrastructure		220	2
Information Technology Office		9	
Net Results		150	886

With the approval of the Lieutenant Governor in Council, revenues from commercial-type activities may be used to pay for the related costs without requiring an appropriation.

Where a portion of the revenue collected relates to the recovery of overhead costs (e.g. employee benefit cost) paid for by another ministry, the revenue is included in sales, services and service fees.

Expense by Object For the Year Ended March 31, 2011 (thousands of dollars)	Schedul	
	2011	2010
Salarios and honofite	1 030 725	1 0/1 285

Total Expense	10,965,340	10,098,753
Other	53,492	22,712
Amortization of tangible capital assets (schedule 9)	179,522	160,175
Debt servicing (schedule 14)	424,334	479,962
Goods and services	589,463	597,648
Operating	7,903,627	7,258,021
Capital (schedule 16)	784,177	538,950
Transfers		
Salaries and benefits	1,030,725	1,041,285

Expense by Theme For the Year Ended March 31, 2011 (thousands of dollars)	S	Schedule 13
	2011	2010
Agriculture	482,306	373,246
Community development	449,351	527,425
Debt servicing (schedule 14)	424,334	479,962
Economic development	233,146	190,880
Education	2,196,536	2,095,131
Environment and natural resources	224,810	180,453
Health	4,547,793	3,934,231
Protection of persons and property	480,312	430,356
Social services and assistance	911,095	859,565
Transportation	476,158	466,935
Other	539,499	560,569
Total Expense	10,965,340	10,098,753

Debt Servicing For the Year Ended March 31, 2011 (thousands of dollars)	Schedule	
	2011	2010
Total interest costs	645,622	698,859
Interest reimbursed for government business enterprise specific debt <sup>1</sup> Net foreign exchange gain  Other costs	(225,651) (213) 4,576	(223,675) (511) 5,289
Total Debt Servicing	424,334	479,962

<sup>1</sup> Interest reimbursed for debt issued by the General Revenue Fund specifically on behalf of government business enterprises.

# Supplemental Cash Flow Information For the Year Ended March 31, 2011

Schedule 15

(thousands of dollars)

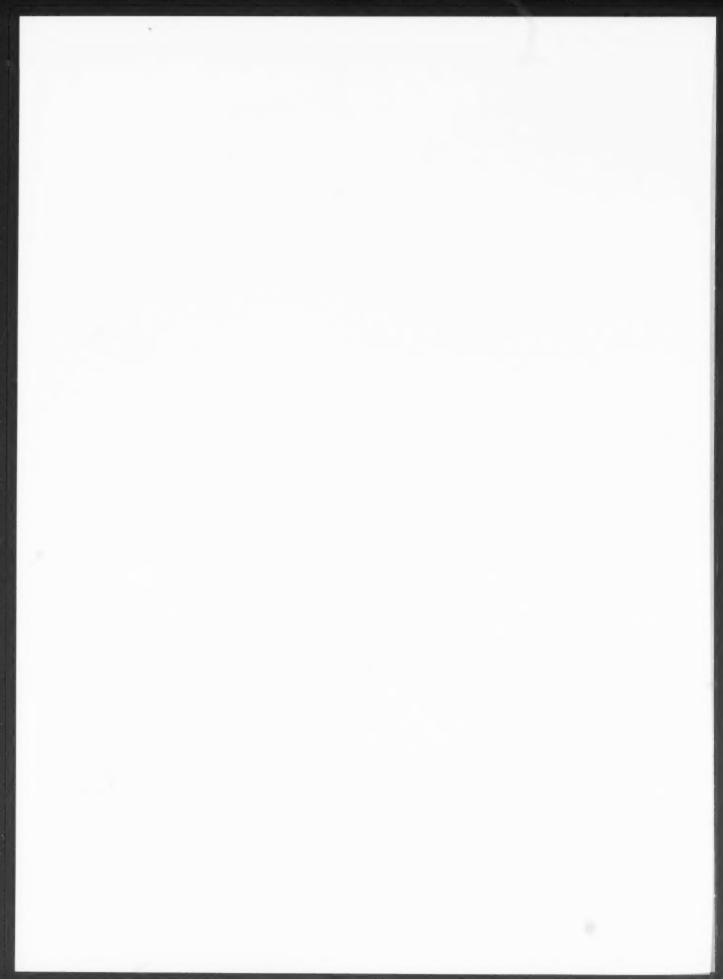
	2011	2010
Non-cash Items Included in Surplus		
Amortization of tangible capital assets (schedule 9)	179,522	160,175
Net gain on disposal of tangible capital assets	(7,138)	(13,284)
Net gain on transfer of tangible capital assets	-	(1,396)
Write-downs of tangible capital assets (schedule 9)	271	180
Net (gain) loss on loans and investments	(176)	3,369
Amortization of foreign exchange gain (schedule 14)	(213)	(511)
Earnings retained in sinking funds	(148,794)	(158,655)
Total Non-cash Items Included in Surplus	23,472	(10,122)
Net Change in Non-cash Operating Activities		
(Increase) decrease in accounts receivable	(2,749)	60,272
Decrease in deferred charges	2,647	4,391
(Decrease) increase in accounts payable and accrued liabilities	(383,207)	175,192
Increase (decrease) in unearned revenue	15,681	(812)
Increase in prepaid expenses	(4,431)	(102)
Increase in inventories held for consumption	(11,241)	(12,066)
Net Change in Non-cash Operating Activities	(383,300)	226,875
Other Supplemental Information		
Cash interest paid during the year	426.082	495,587
Cash interest received during the year	134,105	159,001

	20	011	2010		
Investing Activities	Receipts	Disbursements	Receipts	Disbursements	
Loans					
Municipal Financing Corporation of Saskatchewan	107	•		5,294	
Saskatchewan Crop Insurance Corporation			50,000		
Saskatchewan Opportunities Corporation	11,099	13,000	2,760		
Saskatchewan Power Corporation	300,000			260,000	
Saskatchewan Telecommunications Holding Corporation	29,500		0	600	
Saskatchewan Water Corporation	8,563	9,000		10,892	
SaskEnergy Incorporated	-	125,000		32,500	
Other	59,498	50,319	62,217	43,300	
Total Loan Receipts and Disbursements	408,767	197,319	114,977	352,586	
Sinking Funds (schedule 7)					
Contributions	5,436	60,045	4,644	64,558	
Redemptions	502,972		892,655	48,993	
Total Sinking Fund Receipts and Disbursements	508,408	60,045	897,299	113,551	
<b>Equity Investment in Crown Investments</b>					
Corporation of Saskatchewan	120,000	-	-		
Total Receipts and Disbursements	1,037,175	257,364	1,012,276	466,137	
Net Receipts	779,811		546,139		

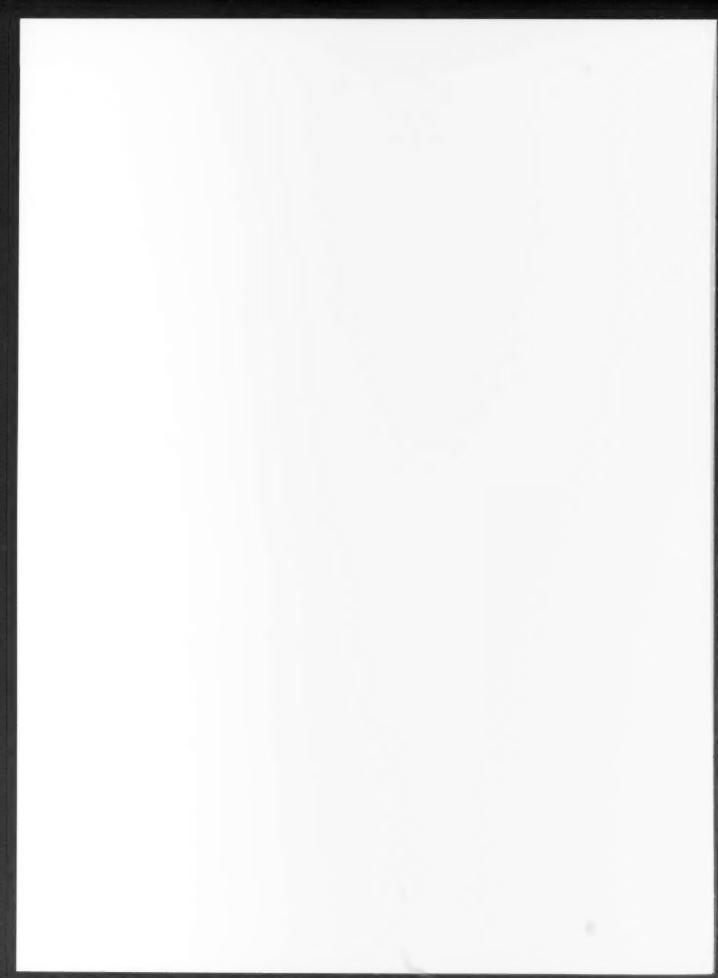
Capital Investment For the Year Ended March 31, 2011 (thousands of dollars)

Schedule 16

	2011				
	Capital		Total Capital	Total	
	Asset	Capital		Capital	
	Acquisitions (schedule 9)	Transfers (schedule 12)	Investment	Investment	
Ministries and Agencies					
Advanced Education, Employment and Immigration	3,236	110,336	113,572	111,615	
Agriculture	1,145	8,000	9,145	144	
Corrections, Public Safety and Policing	11,932		11,932	20,808	
Education Energy and Resources Environment Finance Government Services	1,965	55,519	57,484	56,762	
	7,480		7,480	6,375	
	14,139	-	14,139 853	21,328	
	853			38	
	14,340		14,340	23,042	
Health	2,675	318,645	321,320	82,378	
Highways and Infrastructure	310,743	64,085	374,828	332,594	
Information Technology Office	1,574		1,574	650	
Justice and Attorney General	6,427		6,427	12,870	
Municipal Affairs	-	159,615	159,615	206,557	
Public Service Commission	136		136 65,282	2,646	
Social Services	8,524	56,758		30,447	
Tourism, Parks, Culture and Sport	4,796	11,219	16,015	19,055	
Legislative Assembly and its Officers					
Chief Electoral Officer				23	
Legislative Assembly	77		77	130	
Ombudsman		-		29	
Total Capital Investment	390,042	784,177	1,174,219	927,491	



**Summary Financial Statements** 



# Responsibility for the Summary Financial Statements

The Government is responsible for the Summary Financial Statements. The Government maintains a system of accounting and administrative controls to ensure that accurate and reliable financial statements are prepared and to obtain reasonable assurance that transactions are authorized, assets are safeguarded, and financial records are maintained.

The Provincial Comptroller prepares these statements in accordance with generally accepted accounting principles for the public sector, using the Government's best estimates and judgement when appropriate. He uses information from the accounts of the General Revenue Fund, Crown corporations and other government organizations to prepare these statements.

The Provincial Auditor expresses an independent opinion on these statements. His report, which appears on the following page, provides the scope of his audit and states his opinion.

Treasury Board approves the Summary Financial Statements. The statements are tabled in the Legislative Assembly as part of the Public Accounts and referred to the Standing Committee on Public Accounts for review.

On behalf of the Government of the Province of Saskatchewan.

**KEN KRAWETZ** 

Deputy Premier

Minister of Finance

KAREN LAYNG

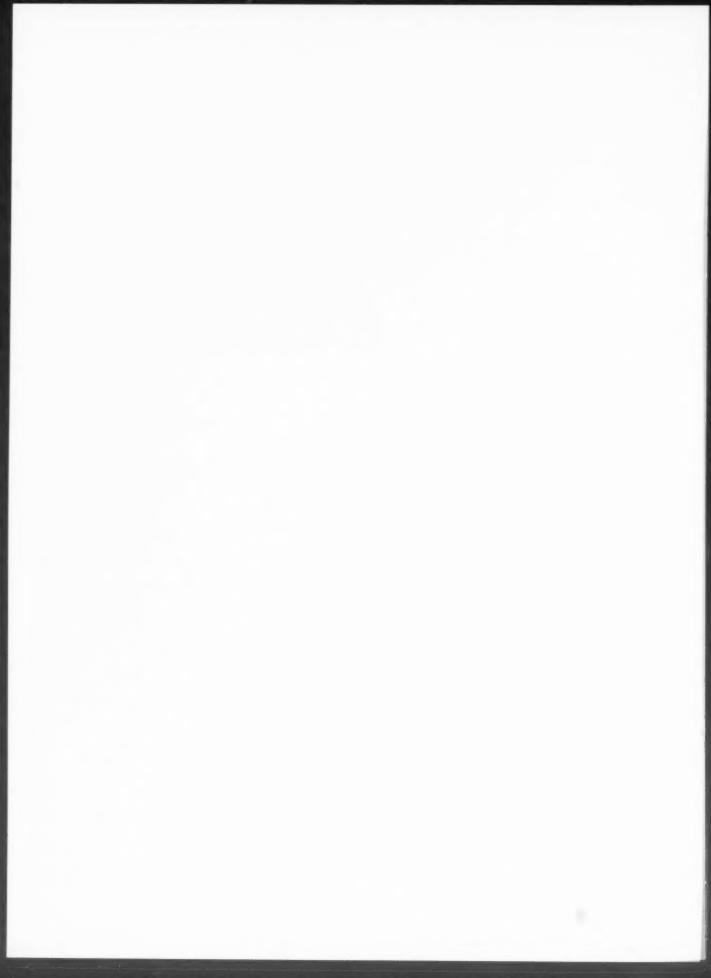
Deputy Minister of Finance

**TERRY PATON** 

Provincial Comptroller

Regina, Saskatchewan

June 2011



# Independent Auditor's Report

#### To the Members of the Legislative Assembly of Saskatchewan

I have audited the accompanying financial statements of the Government of Saskatchewan, which comprise the summary statement of financial position as at March 31, 2011, and the summary statements of operations, accumulated surplus, change in net debt, and cash flow for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards for Treasury Board's approval, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Opinion

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Government of Saskatchewan as at March 31, 2011, and the results of its operations, the changes in its net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

BONNIE LYSYK, MBA, CA

Provincial Auditor

Regina, Saskatchewan June 16, 2011



# **Summary Statement of Financial Position**

As at March 31, 2011 (thousands of dollars)

	2011	2010
Financial Assets		
Cash and temporary investments (note 2)	3,111,646	3,597,304
Accounts receivable (schedule 1)	1,415,310	1,372,164
Inventories held for resale	2,046	3,370
Deferred charges	14,466	17,926
Loans receivable (schedule 2)	606,394	822,086
Investment in government business enterprises (schedule 3)	3,977,239	3,557,103
Other investments (schedule 4)	1,142,956	984,600
Total Financial Assets	10,270,057	10,354,553
Liabilities		
Accounts payable and accrued liabilities (schedule 5)	2,215,925	2,253,988
Other liabilities (schedule 6)	391,816	373,829
Unearned revenue (schedule 7)	378,859	321,301
Public debt (note 3)(schedule 8)	4,885,776	5,089,292
Unamortized foreign exchange gain	5,231	3,939
Pension liabilities (note 4)(schedule 10)	6,175,795	5,871,770
Total Liabilities	14,053,402	13,914,119
Net Debt	(3,783,345)	(3,559,566)
Non-financial Assets		
Prepaid expenses	46,783	41,423
Inventories held for consumption	152,263	142,296
Tangible capital assets (schedule 11)	6,545,414	6,211,612
Total Non-financial Assets	6,744,460	6,395,331
Accumulated Surplus	2,961,115	2,835,765

Contingencies (note 5) Contractual obligations (note 6)

# **Summary Statement of Operations** For the Year Ended March 31, 2011

(thousands of dollars)

	2011	2010
Revenue		
Taxation	5,737,137	5,327,423
Non-renewable resources	2,527,799	1,910,624
Other own-source revenue	1,957,897	2,001,680
Transfers from the federal government	2,104,853	2,003,047
Total Revenue (schedule 12)	12,327,686	11,242,774
Expense		
Agriculture	1,134,690	627,774
Community development	532,166	576,005
Debt charges (schedule 14)	709,275	773,892
Economic development	291,552	279,196
Education	2,997,736	2,910,231
Environment and natural resources	241,247	225,195
Health	4,676,530	4,519,904
Protection of persons and property	537,419	480,166
Social services and assistance	1,079,279	1,032,358
Transportation	505,754	499,618
Other	605,243	561,279
Total Expense (schedule 13)	13,310,891	12,485,618
Deficit from government service organizations	(983,205)	(1,242,844)
Income from government business enterprises (schedule 3)	969,913	833,599
Deficit (schedule 15)	(13,292)	(409,245)

# **Summary Statement of Accumulated Surplus**

For the Year Ended March 31, 2011 (thousands of dollars)

	201	2010	
	Estimated	Actual	Actual
Accumulated surplus, beginning of year	2,835,765	2,835,765	1,396,880
Adjustment for Boards of Education (note 10)		-	1,576,916
Deficit	(622,676)	(13,292)	(409,245)
Other comprehensive income (schedule 3)	-	138,642	271,214
Accumulated Surplus, End of Year	2,213,089	2,961,115	2,835,765

# **Summary Statement of Change in Net Debt**

For the Year Ended March 31, 2011 (thousands of dollars)

	2011	2010	
	Estimated	Actual	Actual
Deficit	(622,676)	(13,292)	(409,245)
Tangible Capital Assets			
Acquisitions (schedule 11)	(668,703)	(814,084)	(772,771)
Amortization (schedule 11)	434,913	450,715	416,234
Proceeds on disposal	18,000	29,863	54,632
Write-downs (schedule 11)		5,469	4,632
Net gain on disposal	-	(5,765)	(20,574)
Net Acquisition of Tangible Capital Assets	(215,790)	(333,802)	(317,847)
Other Non-financial Assets			
Net acquisition of prepaid expenses	*	(5,360)	(2,504)
Net acquisition of inventories held for consumption		(9,967)	(29,392)
Net Acquisition of Other Non-financial Assets	-	(15,327)	(31,896)
Increase in net debt	(838,466)	(362,421)	(758,988)
Net debt, beginning of year	(3,559,566)	(3,559,566)	(3,523,947)
Adjustment for Boards of Education (note 10)		-	404,040
Adjustment to tangible capital assets (schedule 11)		-	48,115
Other comprehensive income (schedule 3)		138,642	271.214
Net Debt, End of Year	(4,398,032)	(3,783,345)	(3,559.566)

# Summary Statement of Cash Flow For the Year Ended March 31, 2011

(thousands of dollars)

	2011	2010
Operating Activities		
Deficit	(13,292)	(409,245)
Non-cash items included in the deficit	, , , , , ,	, , , , ,
Income from government business enterprises (schedule 3)	(969,913)	(833,599)
Other non-cash items included in the deficit (schedule 16)	300,476	229,382
Net change in non-cash operating activities (schedule 16)	269,831	567,782
Dividends received from government business enterprises (schedule 3)	688,419	638,730
Dividends received from other investments	2,732	926
Cash Provided by Operating Activities	278,253	193,976
Capital Activities		
Acquisition of tangible capital assets (schedule 11)	(814,084)	(772,771)
Adjustment to tangible capital assets (schedule 11)	(011,001)	48,115
Proceeds on disposal of tangible capital assets	29,863	54,632
Cash Used for Capital Activities	(784,221)	(670,024)
Investing Activities		
Net decrease (increase) in loans receivable	217,142	(300,580)
Decrease in equity advances to government business enterprises	217,172	10.000
Acquisition of other investments	(970,998)	(1,240,734)
Disposition of other investments	807.394	1,202,100
Sinking fund contributions for general debt (schedule 9)	(60,045)	(64,558)
Sinking fund redemptions for general debt (schedule 9)	502.972	892,655
Cash Provided by Investing Activities	496,465	498,883
Financing Activities		
Proceeds from public debt	221,537	530.764
Repayment of public debt	(715,679)	(990,912)
Net increase in other liabilities	17,987	9,278
Cash Used for Financing Activities	(476,155)	(450,870)
Decrease in cash and temporary investments	(ASE GES)	(420 025)
	(485,658)	(428,035)
Cash and temporary investments, beginning of year Adjustment for Boards of Education (note 10)	3,597,304	3,831,588 193,751
Cash and Temporary Investments, End of Year	3,111,646	3,597,304
	0,111,010	0,001,001

As at March 31, 2011

## 1. Significant Accounting Policies

#### Basis of accounting

These Summary financial statements are prepared in accordance with Canadian public sector accounting standards.

#### Government reporting entity

The government reporting entity consists of organizations controlled by the Government. These government entities are segregated into two classifications. Entities that are self-sufficient and have the financial and operating authority to sell goods and services to individuals and organizations outside the government reporting entity as their principal activity are classified as government business enterprises. All other government entities are government service organizations.

A listing of the organizations included in the government reporting entity is provided in schedule 18. Unless otherwise noted, the financial activities of all subsidiaries of these organizations have also been included.

Trust funds are administered but not controlled by the Government and, therefore, are excluded from the government reporting entity.

#### **Government partnerships**

The Government has entered into various partnerships where there is a contractual arrangement between the Government and one or more partners outside the government reporting entity and where these partners share, on an equitable basis, the significant risks and benefits associated with operating the partnership.

#### Method of consolidation

Government service organizations are consolidated after adjustment to a basis consistent with the accounting policies described in this note. Significant inter-organization balances and transactions are eliminated. Government service organizations in which a non-controlling interest exists are proportionately consolidated.

Government business enterprises are accounted for by the modified equity method. Using this method, the Government's investment in government business enterprises, which is initially recorded at cost, is adjusted annually to include the Government's proportionate share of net earnings or losses and certain other net equity changes of the enterprise without adjustment to conform with the accounting policies described in this note. With the exception of dividends declared by March 31, inter-organization balances and transactions are not eliminated.

Government partnerships are proportionately consolidated after adjustment to a basis consistent with the accounting policies described in this note and are disclosed in note 7. Significant inter-organization balances and transactions are eliminated.

Financial results of government organizations with fiscal year-ends other than March 31 are adjusted for transactions having a significant impact on these financial statements.

#### Specific accounting policies

#### Financial assets

Financial assets are assets that could be used to discharge existing liabilities or finance future operations and are not for consumption in the normal course of operations.

Temporary investments are recorded at the lower of cost or market.

Inventories held for resale are valued at the lower of cost and net realizable value.

Deferred charges include issue costs and net discounts or premiums incurred on the issue of debt and related derivative instruments. They are recorded at cost and amortized on a straight-line basis over the remaining life of the debt issue.

Loans receivable are initially recorded at cost. Where there has been a loss in value that is other than a temporary decline, the loan is written down to recognize the loss. Interest is recognized on the accrual basis; when collection is uncertain, it is recorded on the cash basis

#### 1. Significant Accounting Policies (continued)

Other investments are accounted for by various methods as described below and are written down to their market value when there is evidence of a permanent decline in value.

Equities are investments in shares of private or public companies. Investments that are subject to significant influence but in which the Government has less than a controlling interest are accounted for by the modified equity method. Using this method, the Government's investment, which is initially recorded at cost, is adjusted annually for the Government's share of the investees' net earnings or losses and is reduced by dividends and partnership distributions received from these investments. Investments that are not subject to significant influence are recorded at cost; dividends from these shares are recorded as income when receivable.

Pooled investment funds are recorded at market value.

All other investments are recorded at amortized cost.

#### Liabilities

Liabilities are present obligations to individuals and organizations outside the government reporting entity as a result of transactions and events occurring prior to year-end, which will be satisfied in the future through the transfer or use of assets or another form of economic settlement. They consist of obligations to provide retirement benefits to employees, to repay borrowings, to provide authorized transfers where any eligibility criteria have been met, to pay for goods and services acquired prior to year-end and to deliver goods or services in the future where payment has been received. Liabilities include contingencies when it is likely that a liability exists and the amount can be reasonably estimated.

Unearned revenue includes externally restricted funding from the federal government and other organizations and individuals.

Public debt is recorded at par, and is comprised of:

- general debt, which is debt issued by government service organizations and includes issued amounts subsequently transferred to government business enterprises; and
- government business enterprise specific debt, which is debt issued by, or specifically on behalf of, government business enterprises.

On the Statement of Financial Position public debt includes only general debt. Government business enterprise specific debt is listed separately on schedule 8.

Certain debenture issues require contributions to a sinking fund. These obligations are recorded at principal less sinking fund balances where applicable. Premiums and discounts on long-term investments within these sinking funds are amortized on a constant yield basis.

Debt issues and sinking fund investments held in foreign currencies are converted to the Canadian dollar equivalent at the exchange rate in effect at March 31.

Premiums, discounts and issue costs are recorded as deferred charges.

Unamortized foreign exchange gain or loss includes unrealized foreign exchange gains and losses resulting from the conversion of debentures due and sinking funds held in a foreign currency to the Canadian dollar equivalent at the exchange rate in effect at March 31. Unrealized foreign exchange gains and losses are amortized on a straight-line basis over the remaining life of the debt issue. Realized foreign exchange gains and losses are included in the surplus or deficit.

Pension liabilities are calculated using the projected benefit method prorated on services, except as otherwise disclosed in note 4. Pension fund assets are valued at market-related values. Changes in the pension liabilities that result from estimation adjustments due to experience gains and losses and changes in actuarial assumptions are amortized on a straight-line basis over the expected average remaining service life of the related employee group. Gains or losses resulting from plan amendments are recognized in the period of the plan amendment.

Guaranteed debt includes guarantees of the Government made through specific agreements or legislation to pay all or part of the principal or interest on a debt obligation in the event of default by the borrower. Loss provisions on guaranteed debt are recorded as a liability and an expense when it is likely that a loss will occur. The amount of the loss provision represents the Government's best estimate of future payments net of recoveries.

# 1. Significant Accounting Policies (continued)

#### Non-financial assets

Non-financial assets are acquired, constructed or developed assets that do not normally provide resources to discharge existing liabilities, but instead are normally employed to deliver government services, may be consumed in the normal course of operations and are not for sale in the normal course of operations.

Inventories held for consumption are recorded at cost and are expensed as they are consumed.

Tangible capital assets are recorded at cost and include all amounts directly attributable to the acquisition, construction, development or betterment of the asset. Tangible capital assets are generally amortized on a straight-line basis over the estimated useful life of each asset.

#### Revenue

Revenues are recorded on the accrual basis. For corporate and individual income taxes, cash received from the federal government is used as the basis for estimating the tax revenue. Government transfers are recognized as revenue in the period during which the transfer is authorized and any eligibility criteria are met.

#### Expense

Expenses are recorded on the accrual basis. Government transfers are recognized as expenses in the period during which the transfer is authorized and any eligibility criteria are met.

#### Measurement uncertainty

Uncertainty in the determination of the amount at which an item is recognized or disclosed in financial statements is known as measurement uncertainty. Such uncertainty exists when there is a variance between the recognized or disclosed amount and another reasonably possible amount.

Measurement uncertainty, disclosed in aggregate for government service organizations and government business enterprises, that may be material to these financial statements exists:

- in pension obligations of \$6,094.7 million (2010 \$5,783.2 million), insurance claim obligations of \$2,720.9 million (2010 - \$2,563.1 million) and environmental obligations of \$307.2 million (2010 - \$269.4 million) because actual experience may differ significantly from actuarial or historical estimations and assumptions;
- in corporate and individual income taxation revenue of \$2,951.1 million (2010 \$2,772.3 million) because final tax assessments may differ from initial estimates on which cash payments are based;
- in oil and natural gas non-renewable resource revenue of \$1,303.8 million (2010 \$1,334.7 million) because of price and production sensitivities in the royalty revenue structures;
- in resource surcharge non-renewable resource revenue of \$360.8 million (2010 \$475.6 million) because the final valuation of resource sales may differ from initial estimates on which installments are based;
- in potash non-renewable resource revenue of \$262.5 million (2010 negative \$183.9 million) because actual operating profits may differ from initial estimates;
- in the Canada Health Transfer and Canada Social Transfer revenue of \$1,138.0 million (2010 \$1,154.2 million) because of changes in economic and demographic conditions in the Province and the country;
- in unbilled utility revenue of \$128.4 million (2010 \$137.8 million) because actual usage may differ from estimated usage; and
- in agricultural income stability programs expense of \$176.2 million (2010 \$232.2 million) because actual program uptake may differ from initial estimates which are based on farm income forecasts.

While best estimates are used for reporting items subject to measurement uncertainty, it is reasonably possible that changes in future conditions, occurring within one fiscal year, could require a material change in the amounts recognized or disclosed.

## Future accounting policy changes

Government business enterprises are required to adopt International Financial Reporting Standards (IFRS) in fiscal years beginning on or after January 1, 2011. The Government is not required to adopt these standards; however, the Summary financial statements could be affected by this change to the extent that government business enterprises are impacted. The respective entities are finalizing their conversion to IFRS. The impact of the IFRS conversion will be reflected in the 2011-12 Summary financial statements.

### 2. Cash and Temporary Investments

Temporary investments are \$1,800.1 million (2010 - \$2,467.1 million) and mature in less than one year. Due to the shortterm nature of these investments, market value approximates cost. Cash and temporary investments includes \$76.2 million (2010 - \$32.5 million) restricted as a result of agreements with external parties.

### 3. Risk Management of Public Debt

The Government borrows funds in both domestic and foreign capital markets by issuing Government of Saskatchewan securities. As a result, the Government is exposed to four types of risk; interest rate risk, foreign exchange rate risk, credit risk and liquidity risk.

To manage these risks, the Government maintains a preference for fixed rate Canadian dollar denominated debt. Where market conditions dictate that other forms of debt are more attractive, the Government seeks opportunities to use derivative financial instruments to reduce these risks. A derivative financial instrument is a contract, the value of which is based on the value of another asset or index.

Interest rate risk is the risk that the Government's debt charges will increase due to changes in interest rates. This risk is managed by issuing debt securities at predominantly fixed rates of interest rather than at floating rates of interest.

Floating rate debt is defined as the sum of floating rate debentures, short-term promissory notes, fixed rate debt maturing within one year and Saskatchewan Savings Bonds. The Government seeks opportunities to effectively convert floating rate debt into fixed rate debt through the use of interest rate swaps. The Government has interest rate swaps on a notional value of debt of \$77.7 million (2010 - \$80.3 million). At March 31, 2011, 90.3 per cent (2010 - 85.9 per cent) of the Government's gross debt effectively carr , a rate of interest that was fixed for greater than a one-year period.

Public debt includes floating rate debt of \$1,J40.6 million (2010 - \$1,540.7 million). A one percentage point increase in interest rates would increase the deficit by \$10.4 million in 2011-12.

Foreign exchange rate risk is the risk that the Government's debt charges will increase due to a decline in the value of the Canadian dollar relative to other currencies. This risk is managed by maintaining a preference for issuing debt that is denominated in Canadian dollars. Where debt has been issued in foreign currencies, the Government seeks opportunities to effectively convert it into Canadian dollar debt through the use of cross currency swaps and foreign currency forward exchange contracts. At March 31, 2011, 97.4 per cent (2010 - 97.5 per cent) of the Government's gross debt is effectively denominated in Canadian dollars. A one cent change in the value of the U.S. dollar compared to the Canadian dollar from the March 31, 2011 level would have an insignificant effect on debt and debt servicing costs.

The following foreign denominated items have been hedged to Canadian dollars using cross currency swaps:

- debentures totalling 1.225.0 million U.S. dollars (2010 1,225.0 million) fully hedged to \$1,619.3 million Canadian (2010 - \$1.619.3 million):
- debentures totalling 300.0 million Swiss francs (2010 300.0 million) fully hedged to \$274.7 million Canadian (2010 - \$274.7 million); and
- interest payments on debentures of 275.0 million U.S. dollars (2010 275.0 million) hedged to Canadian dollars at an exchange rate of 1.2325 (2010 - 1.2325).

In total, the Government has cross currency swaps on a notional value of debt of \$2,507.5 million (2010 - \$2,507.5 million). The effectiveness of these hedges is assessed on an ongoing basis by monitoring the credit ratings of the counterparties to the hedges.

Credit risk is the risk that a loss may occur from the failure of another party to meet its obligations under a derivative financial instrument contract. This risk is managed by dealing only with counterparties that have good credit ratings and by establishing limits on individual counterparty exposures and monitoring those exposures on a regular basis. At March 31, 2011, 100 per cent (2010 - 100 per cent) of the Government's counterparties held a Standard and Poor's credit rating of A or better.

Liquidity risk is the risk that the Government will not be able to meet its financial commitments over the short term. This risk is managed by distributing debt maturities over many years, maintaining sinking funds on long-term debt issues and maintaining adequate cash reserves and short-term borrowing programs as contingent sources of liquidity.

## 4. Employee Future Benefits

#### Pension plans

The Government sponsors several defined benefit and defined contribution pension plans. The Government also participates in a joint defined benefit pension plan.

Defined benefit plans provide benefits based on length of service and pensionable earnings. A typical defined benefit plan provides pensions equal to 2.0 per cent of a member's average five years highest salary, multiplied by the years of service to a maximum of 35 years. Members contribute a percentage of salary, which may vary based on age, to their plan. Pensions and contribution rates are integrated with the Canada Pension Plan.

Actuarial valuations are performed at least triennially. An actuary extrapolates these valuations when a valuation is not done in the current fiscal year. Valuations are based on a number of assumptions about future events, such as inflation rates, interest rates, wage and salary increases and employee turnover and mortality. These assumptions reflect estimates of expected long-term rates and short-term forecasts. Estimates vary based on the individual plan.

The accrued benefit obligation is determined using the projected benefit method prorated on services. Pension fund assets are valued at market related values based on the actual market values averaged over a four-year period. In the periods between valuations, the actuary estimates the market related value of pension fund assets using expected longterm rates of return for the individual plans.

Joint defined benefit plans are governed by a formal agreement between the joint sponsors (i.e., employer and plan members), which establishes that the joint sponsors have shared control over the plan. Funding contributions are shared mutually between the employer and plan members. The sponsors share, on an equitable basis, the significant risks of each plan. Accordingly, the Government accounts for only its portion of the plan. Plan assets and surpluses are restricted for member benefits or certain other purposes set out in the agreement. Plan benefits are determined on the same basis as defined benefit plans.

The accrued benefit obligation is determined using the projected accrued benefit actuarial cost method. Pension fund assets are valued at market related values by averaging the difference between the net investment income on a market value basis and the expected investment income determined by the actuary, over a five-year period.

Defined contribution plans provide pensions based on accumulated contributions and investment earnings. Employees contribute a percentage of salary. The Government provides contributions at specified rates for employee current service.

Pension fund assets of government sponsored defined benefit and defined contribution plans are invested in fixed income securities, equities, real estate and short-term monetary items. The investment in Government of Saskatchewan securities is insignificant for all plans.

#### Government service organizations

#### a) Defined benefit plans and joint defined benefit plan

The two main defined benefit plans are the Teachers' Superannuation Plan (TSP) and the Public Service Superannuation Plan (PSSP). Other plans include Judges of the Provincial Court Superannuation Plan (Judges), Saskatchewan Transportation Company Employees Superannuation Plan (STC), Anti-TB League Employees Superannuation Plan (ATB), Pension Plan for the Non-Teaching Employees of the Saskatoon School Division No. 13 (PPNTE), and the Saskatchewan Pension Annuity Fund, an annuity underwriting operation. Defined benefits are also payable to members of the former Members of the Legislative Assembly Superannuation Fund (MLA).

The Government is required to match member current service contributions for all plans except the PSSP, Judges and PPNTE. Funding contributions are required for the PPNTE. Separate pension funds are maintained for all plans except the PSSP and the MLA, for which member contributions are received and pension obligations are paid directly by the Government.

The Government also participates in the Saskatchewan Healthcare Employees' Pension Plan (SHEPP), a joint defined benefit plan for employees of the Regional Health Authorities. The Government contributes to the plan at the ratio of 1.12 to 1 of employee contributions. Any actuarially determined deficiency is the responsibility of participating employers and employees in the ratio of 1.12 to 1. The Government's participating employer contributions for the SHEPP represents approximately 94 per cent (2010 - 93 per cent) of the total employer contributions to the plan.

#### 4. Employee Future Benefits (continued)

Information on the defined benefit plans and the joint defined benefit plan of government service organizations is as follows:

			2011			2010
	TSP	PSSP	Others	SHEPP	Total	Total
Plan status	closed	closed	closed1	open	n/a	n/a
Member contribution rate (percentage of salary)	7.85	$7.00-9.00^2$	4.40-9.00 <sup>2</sup>	7.20-9.60	n/a	n/a
Number of active members	1,499	623	946	33,923	36,991	36,866
Average age of active members (years)	56.2	57.5	46.3	45.3	46.0	46.1
Number of former members entitled to deferred						
pension benefits	4,583	94	144	1,494	6,315	6,411
Number of superannuates and surviving spouses	11,280	5,698	2,439	11,174	30,591	29,816
Actuarial valuation date	June 30/09	Dec. 31/08	Various	Dec. 31/09	n/a	n/a
Long-term assumptions used						
Rate of compensation increase (percentage)	3.50	3.50	3.50-4.00	3.50	n/a	n/a
Expected rate of return on plan assets (percentage)	6.60	n/a	5.75-6.15	7.25	n/a	n/a
Discount rate (percentage)	4.80	4.70	4.20-6.00	7.25	n/a	n/a
Inflation rate (percentage)	2.50	2.50	2.50-3.00	2.50	n/a	n/a
Expected average remaining service life (years)	4.0	1.5	1.5-13.0	11.5	n/a	n/a
Post-retirement index (percentage of annual						
increase in Consumer Price Index)	80	70	70-100	Ad hoc	n/a	n/a

Judges and PPNTE are open to new membership; all other plans are closed

#### b) Defined contribution plans

The two main multi-employer defined contribution plans sponsored by the Government are the Public Employees Pension Plan (PEPP) and the Capital Pension Plan (Capital). The Government provides contributions to the plans at specified rates for employee current service. The Government also contributes to the Saskatchewan Teachers' Retirement Plan (STRP), sponsored by the Saskatchewan Teachers' Federation, the Municipal Employees' Pension Plan (MEPP) and the Regina Civic Employees' Superannuation and Benefit Plan (RCESP). The Government has fully funded its share of contributions to the defined contribution plans.

Information on the defined contribution plans of government service organizations is as follows:

	2011					2010	
	Government Sponsored						
	PEPP	Capital	STRP 1	MEPP 2	RCESP 3	Total	Total
Plan status	open	open	open	open	open	n/a	n/a
Member contribution rate (percentage of salary)	5.00-9.004	5.00-7.504	7.00-9.00	6.40	8.42-13.96	n/a	n/a
Government contribution rate (percentage of salary)	5.00-9.004	5.50-8.00 <sup>4</sup>	7.00-9.00	6.40	8.42-13.96	n/a	n/a
Government service organization participation							
Number of active members	15,598	735	13,509	9.052	2,122	41,016	43,261
Member contributions (thousands of dollars)	67,302	2,666	59,156	14,763	11,592	155,479	147,083
Government contributions (thousands of dollars)	72,106	3.375	60,654	14,753	12,289	163,187	153,807

Teachers employed by Boards of Education after July 1, 1980 participate in the STRP, a contributory defined benefit pension plan. The Government contributes an amount which

Contribution rate varies based on age upon joining the plan

Teachers employeed by Boards of Education after July 1, 1980 participate in the STRP, a contributory defined benefit pension plan. The Government contributes an amount which is set through provincial negotiations.

Certain employees of Boards of Education and Regional Colleges participate in the MEPP, a multi-employer defined benefit plan. All costs, including costs of any actuarially determined deficiency, are equally shared by the employees and employers. At December 31, 2010, audited financial statements for the MEPP reported an accrued benefit obligation of \$1,353.3 million (2009 - \$1,253.9 million).

Certain employees of a Regional Health Authority and a Board of Education participate in the RCESP, a multi-employer defined benefit plan. All costs, including costs of any actuarially determined deficiency, are equally shared by the employees and employees and employers. All coember 31, 2010, audited financial statements for the RCESP reported an accrued benefit obligation of \$1,084.7 million (2009 - \$787.3 million) and pension fund assets at market value of \$875.7 million (2009 - \$787.3 million). Contribution rate varies based on employee group

#### 4. Employee Future Benefits (continued)

#### c) Pension expense

Pension expense for government service organizations is primarily allocated to education expense, health expense and other expense. Pension interest expense is included in debt charges. The total pension expense of government service organizations includes the following:

organizations included the following:		
(thousands of dollars)	2011	2010
Defined benefit plans		
Current period benefit cost	53,445	63,353
Plan amendment	-	(173)
Amortization of estimation adjustments	143,047	191,525
Employee contributions	(12,899)	(16,163)
Cost of financing unfunded pension obligation (pension interest expense)	277,991	281,705
Pension expense, defined benefit plans	461,584	520,247
Other plans		
Pension expense, joint defined benefit plan	168,671	172,434
Pension expense, defined contribution plans	163,187	153,807
Total Pension Expense	793,442	846,488

#### Government business enterprises

#### a) Defined benefit plans

There are additional employee pension plaits of government business enterprises which are accounted for in the investment in government business enterprises. The two main defined benefit plans of government business enterprises are the Power Corporation Superannuation Plan (SaskPower) and the Saskatchewan Telecommunications Pension Plan (SaskTel). Other plans include the Saskatchewan Government Insurance Superannuation Plan, the Liquor Board Superannuation Plan, and the Pension Plan for the Employees of the Saskatchewan Workers' Compensation Board.

The Government contributes the amount necessary to fund the payment of pension benefits.

Information on the defined benefit plans of government business enterprises is as follows:

		20	11		2010
	SaskPower	SaskTel	Others	Total	Total
					(Restated)
Plan status	closed	closed	closed	n/a	n/a
Number of active members	286	116	50	452	577
Number of former members, superannuates and surviving spouses	1,777	2.057	441	4.275	4.252
Member contributions (thousands of dollars)	880	360	151	1,391	2,194
Government contributions (thousands of dollars)	27,337	16,450	3.368	47,155	37,142
Benefits paid (thousands of dollars)	49,841	65,849	8,346	124,036	119,330
Actuarial valuation date	Sept. 30/10	Nov. 30/09	Various	n/a	n/a
Long-term assumptions used					
Rate of compensation increase (percentage)	3.50	3.00	2.50-3.50	n/a	n/a
Expected rate of return on plan assets (percentage)	6.75	6.75	4.50-6.25	n/a	n/a
Discount rate (percentage)	5.00	5.25	4.50-5.10	n/a	n/a
Inflation rate (percentage)	2.50	2.50	2.25-2.50	n/a	n/a
Post-retirement index (purcentage of annual increase in					
Consumer Price Index)	70	100	50-70	n/a	n/a

#### 4. Employee Future Benefits (continued)

Based on the latest actuarial valuation for SaskPower at September 30, 2010 and extrapolations for the other plans to December 31, 2010, the present value of accrued pension benefits and the market value of pension fund assets are shown in the table below:

(thousands of dollars)	2011				2010
	SaskPower	SaskTel	Others	Total	Total
Accrued benefit obligation	915,415	1,050,704	130,219	2,096,338	1,939,101
Fair value of plan assets <sup>1</sup>	732,608	945,668	83,198	1,761,474	1,654,583
Plan deficit	182,807	105,036	47,021	334,864	284,518
Unamortized amounts <sup>2</sup>	(164,628)	(237,729)	(13,575)	(415,932)	(346,038)
Corporate contributions			-		(27,079)
Pension (Assets) Liabilities	18,179	(132,693)	33,446	(81,068)	(88,599)

At December 31, 2010, 29.9 per cent (2009 - 30.6 per cent) of pension plan assets were invested in fixed income securities and 57.0 per cent (2009 - 57.3 per cent) in equity investments.

Includes unamortized transitional assets, unamortized actuarial gains (losses) and unamortized past service costs. SaskTel's amounts are amortized to pension expense over the average remaining life of retired members of 22 years. SaskPower and the other plans' amounts are amortized to pension expense over periods ranging from 1 to 2 years, which is the expected average remaining service life of active plan members at the time the amounts arose

#### b) Defined contribution plans

Information on the defined contribution plans of government business enterprises is as follows:

	2011			2010
	PEPP	Capital	Total	Total
Plan status	open	open	n/a	n/a
Member contribution rate (percentage of salary) 1	4.00-7.00	4.00-5.50	n/a	n/a
Government contribution rate (percentage of salary) 1	6.00-7.00	5.50-6.00	n/a	n/a
Government business enterprise participation				
Number of active members	9,134	2,709	11,843	12,474
Government contributions (thousands of dollars)	39,693	7,642	47,335	45,740

Contribution rate varies based on employee group

#### c) Pension expense

Pension expense and pension interest expense for government business enterprises are included in income from government business enterprises. The pension expense is \$55.0 million (2010 - \$31.5 million) for the defined benefit plans and \$47.3 million (2010 - \$45.7 million) for the defined contribution plans.

#### Other employee future benefits

#### Government service organizations

Other employee future benefits of government service organizations include long-term disability benefit plans, a group life insurance plan providing waiver of premiums during disability and other benefits. The benefit liability of \$56.4 million (2010 - \$59.7 million) is recorded in accounts payable and accrued liabilities, and the benefit expense of \$23.6 million (2010 - \$32.9 million) is recorded in education expense and health expense.

#### Government business enterprises

Other employee future benefits of government business enterprises include a defined benefit severance plan, a supplementary superannuation plan, two defined benefit service recognition plans, a defined benefit retiring allowance plan and a voluntary early retirement plan. The accrued benefit liability is \$89.2 million (2010 - \$86.7 million) and the benefit expense is \$18.1 million (2010 - \$17.9 million).

#### 5. Contingencies

#### **Guaranteed debt**

The Government has guaranteed the debt of others of \$29.1 million (2010 - \$23.4 million).

Significant guarantees include \$14.8 million (2010 - \$14.9 million) provided to lenders who make loans to breeder and feeder production associations under The Farm Financial Stability Act. The Government guarantees the repayment of 25 per cent of the outstanding loan balance at the time of a first default on any advance, plus accrued interest as of the time that payment is to be made on the guarantee. Guarantees for each cattle association are limited to \$6 million under the breeder option. Guarantees for each bison and sheep association are limited to \$6 million and \$4 million respectively, under both the breeder and feeder options. These guarantees are net of a recorded loss provision of \$0.1 million (2010 - \$0.3 million).

#### Lawsuits

The Government is involved in various legal actions, the outcome of which is not determinable. Up to \$431.8 million may be paid depending on the outcome of lawsuits in progress. The lawsuits in progress include aboriginal land claims, claims for damages to persons and property, disputes of taxes and various other legal actions.

#### Other

The Government has issued \$32.0 million (2010 - \$28.9 million) in letters of credit as security for outstanding insurance claims, electricity trading and natural gas purchases. An estimate of \$10.9 million (2010 - \$10.9 million) has been recorded as the likely cost related to these letters of credit.

# 6. Contractual Obligations

The Government has operating and capital lease obligations as follows:

(thousands of dollars)	Operating <sup>1</sup>	Capital <sup>2</sup>
Future minimum lease payments		
2011-12	164,285	14,552
2012-13	122,841	13,041
2013-14	103,071	8,779
2014-15	46,659	6.360
2015-16	36,813	4,888
Thereafter	42,243	16,715
Thoroator	515,912	64,335
Interest and executory costs	-	(19,450)
Total Lease Obligations	515,912	44.885

Total operating lease obligations include \$232.6 million for government service organizations and \$283.3 million for government business enterprises

Total capital lease obligations include \$37.4 million for government service organizations (schedule 6) and \$7.5 million for government business

The Government has significant other contractual obligations including:

- forward purchase agreements of approximately \$11,736.6 million for power over the next 26 years, \$1,180.6 million for future minimum coal deliveries valued at current prices over the next 14 years and \$234.9 million for natural gas over the next five years:
- contracts for the construction and acquisition of tangible capital assets of \$1,949.8 million over the next five years;
- computer service agreements of \$145.8 million over the next five years:
- agreements to provide housing subsidies and transfers of \$91.2 million over the next five years;
- projects to expand innovation and enhance the competitive ability of the Saskatchewan economy of \$64.7 million over the next five years:
- agreements to provide loss of income subsidies to previous purveyors of gaming services of \$61.3 million over the next 17 years;

#### 6. Contractual Obligations (continued)

- an agreement to make contributions to the Power Corporation Superannuation Plan as a result of a binding court settlement of \$27.1 million in the next year:
- research and development projects for agriculture technology and opportunities in the agri-food industry of \$26.9 million over the next five years:
- beverage container collection and recycling programs of \$20.6 million in 2011-12:
- · capital grant projects of \$19.8 million over the next two years:
- fire suppression aerial fleet renewal agreements of \$13.9 million over the next three years:
- · treaty land entitlement agreements valued at approximately \$6.9 million over the next three years, and rural municipality tax loss compensation of approximately \$6.0 million as land achieves reserve status over the course of the agreements:
- · other contractual obligations for various government service organizations of \$33.9 million over the next 20 years.

### 7. Government Partnerships

The Government has entered into various contractual arrangements with parties outside the government reporting entity resulting in shared control of certain organizations. The Government's holdings in government partnerships include:

- a 60 per cent interest in Apex Investment Limited Partnership, which invests in a variety of industries in the prairie region of Canada:
- a 50 per cent interest in Meadow Lake Pulp Limited Partnership (MLPLP), which operated a pulp mill near Meadow Lake. MLPLP is in receivership, and the Government expects to be paid any remaining cash upon the wind up of
- a 45.5 per cent interest in Saskatchewan Entrepreneurial Fund Joint Venture, which assists with the development and growth of small business in the province:
- a 33.3 per cent interest in Foragen Technologies Limited Partnership, a venture capital fund which provides seed capital to technology corporations; and
- · shared control of Prairie Diagnostic Services Inc., which provides veterinary diagnostic services to veterinary and livestock industries in the province.

The Government's pro-rata share of its government partnerships is as follows:

(thousands of dollars)	2011	2010
Financial assets	49,656	48,959
Liabilities	6,763	6,131
Net assets	42,893	42,828
Non-financial assets	551	639
Accumulated Surplus	43,444	43,467
Revenue	7,416	12,792
Expense	5,824	5,274
Surplus	1,592	7,518
Recovery of partnership interest	423	122
Accumulated partnership earnings, beginning of year	16,171	8,531
Accumulated partnership earnings, end of year	18,186	16,171
Equity advances from government organizations	25,258	27,296
Accumulated Surplus	43,444	43,467

# 8. Non-controlling Interest

Government service organizations controlled by the Government may also have ownership by individuals or organizations outside of the government reporting entity. This outside ownership is a non-controlling interest. The 49.2 per cent non-controlling interest of Prairie Ventures Limited Partnership, a subsidiary of CIC Asset Management Inc., amounts to \$6.7 million (2010 - \$7.8 million) in accumulated surplus, which has been excluded from these financial statements.

#### 9. Trust Funds

Trust fund assets held and administered by the Government are as follows:

(thousands of dollars)	2011	2010
Pension plans	10,634,991	10,024,894
Employee benefit plans	250,623	176,973
Public Guardian and Trustee of Saskatchewan	158,830	152,540
Other	47,065	37,147
Total Trust Fund Assets <sup>1</sup>	11,091,509	10,391,554

Amounts are based on the latest financial statements of the funds closest to March 31, 2011, where available

# 10. Adjustment for Boards of Education

During 2009-10, amendments were made to The Education Act, 1995 that changed the relationship between the Government and the Boards of Education of Saskatchewan School Divisions (Boards of Education), such that the Boards of Education meet the criteria for inclusion in the government reporting entity.

At April 1, 2009, the date of inclusion of the Boards of Education, these financial statements were adjusted as follows:

(thousands of dollars)	
Financial assets	400 754
Cash and temporary investments	193,751
Other investments	4,104
Other <sup>1</sup>	510,547
Liabilities	404 746
Public debt	101,716
Other liabilities	3,790
Other <sup>12</sup>	198,856
Decrease in net debt	404,040
Non-financial assets	
Prepaid expenses <sup>1</sup>	7,850
Inventories held for consumption <sup>1</sup>	3,592
Tangible capital assets	1,161,434
Increase in Accumulated Surplus	1,576,910

Represents the adjustment to non-cash operating activities of \$323.1 mil

# 11. Comparative Figures

Certain 2010 comparative figures have been reclassified to conform with the current year's presentation.

Includes net pension plan assets of \$0.6 million.

#### **Accounts Receivable** As at March 31, 2011 (thousands of dollars)

Schedule 1

	2011	2010
Taxation	388,868	386,021
Non-renewable resources	210,545	223,969
Other own-source revenue	505,971	511,408
Transfers from the federal government	415,021	349,107
	1,520,405	1,470,505
Provision for loss	(105,095)	(98,341)
Total Accounts Receivable	1,415,310	1,372,164

# Loans Receivable

Schedule 2

As at March 31, 2011 (thousands of dollars)

Total Loans Receivable	606,394	822,086
Provision for loss	688,517 (82,123)	905,659 (83,573)
Other	24,956	25,392
Agricultural loans	53,218	66,008
Student loans	129,929	126,213
Government business enterprises	480,414	688,046
	2011	2010

#### **Government Business Enterprises**

Loans to government business enterprises are presented net of government business enterprise specific debt of \$3.4 billion (2010 - \$3.0 billion).

#### Saskatchewan Power Corporation (SaskPower)

The Government has \$100.0 million (2010 - \$400.0 million) in loans receivable from SaskPower. The entire balance (2010 - \$100.0 million) is repayable over 30 years and bears interest at 4.8 per cent (2010 - 4.8 per cent). In 2010, an additional \$300.0 million was repayable on demand at a floating rate of interest. The loans are recorded net of \$2.2 million (2010 - \$1.0 million) for SaskPower's equity in sinking funds administered by the Government.

#### SaskEnergy Incorporated (SaskEnergy)

The Government has \$380.0 million (2010 - \$255.0 million) in loans receivable from SaskEnergy. Of this, \$170.0 million (2010 - \$170.0 million) is repayable over terms not exceeding 30 years and bears interest at rates between 4.5 and 4.9 per cent (2010 - 4.5 and 4.9 per cent). The remaining \$210.0 million (2010 - \$85.0 million) is repayable on demand at a floating rate of interest. The loans are recorded net of \$3.6 million (2010 - \$1.8 million) for SaskEnergy's equity in sinking funds administered by the Government.

# Loans Receivable (continued)

Schedule 2

#### **Government Business Enterprises (continued)**

Other government business enterprise loans

The Government has \$6.2 million (2010 - \$35.9 million) in loans receivable from other government business enterprises. The loans are repayable on demand at a floating rate of interest.

#### Student Loans

The program operates under the authority of The Student Assistance and Student Aid Fund Act, 1985. Loans are interest free until the discontinuance of full-time studies or graduation. Interest rates are prescribed by the Government and range between 3.0 and 9.3 per cent (2010 - 4.8 and 12.0 per cent). Student bursaries, study grants and other varieties of loan forgiveness are available to students who meet specific criteria.

The administration and delivery of the federal and provincial student loans programs is integrated. The Government approves applications for both provincial and federal loans. External agencies are contracted to disburse, administer and collect loans, and the federal government is responsible for collection of loans in default.

Student loans approved between August 1996 and July 2001 are lender financed, disbursed, managed and collected by a bank. The Government retained responsibility for loan approval during this period and pays a risk premium of 5.0 per cent to the bank when loans become repayable.

A loss provision of \$62.2 million (2010 - \$56.2 million) has been recorded on these loans.

#### **Agricultural Loans**

#### Short-term cattle loan program

The Government holds \$32.1 million (2010 - \$33.7 million) in loans under the short-term cattle loan program. These loans are repayable over terms not exceeding four years at a floating rate of interest between 0.4 and 1.2 per cent (2010 - 0.3 and 0.5 per cent). The loans are secured by general security agreements. The program operates under The Agricultural Credit Corporation of Saskatchewan Act. A loss provision of \$5.1 million (2010 - \$5.0 million) has been recorded on these loans.

#### Capital loan program

The Government holds \$10.4 million (2010 - \$13.0 million) in loans under the capital loan program. These loans are repayable over terms not exceeding 25 years and bear interest at rates between 5.0 and 8.0 per cent (2010 - 5.0 and 8.0 per cent). Security on individual loans varies and may include mortgages on real property, security agreements and guarantees. The program operates under The Agricultural Credit Corporation of Saskatchewan Act. A loss provision of \$1.5 million (2010 - \$2.2 million) has been recorded on these loans.

#### Short-term hog loan program

The Government holds \$8.7 million (2010 - \$15.0 million) in loans under the short-term hog loan program. These loans are repayable over terms not exceeding five years at a floating rate of interest between 0.3 and 1.1 per cent (2010 - 0.2 and 0.5 per cent). The loans are secured by general security agreements. The program operates under The Farm Financial Stability Act. A loss provision of \$6.5 million (2010 - \$11.9 million) has been recorded on these loans.

#### Other agricultural loans

The Government holds \$2.0 million (2010 - \$4.3 million) in loans under various other agricultural loan programs. The interest on these loans ranges from 0.0 to 12.0 per cent (2010 - 0.0 to 10.5 per cent). Generally, the loans are secured by promissory notes and, where applicable, by guarantees or general security arrangements. A loss provision of \$1.0 million (2010 - \$2.3 million) has been recorded on these loans.

#### Other

The Government's loan portfolio also consists of numerous other loans at various interest rates with maturities not exceeding 15 years. Security on the loans may include promissory notes or charges against residential property. A loss provision of \$5.8 million (2010 - \$6.0 million) has been recorded on these loans.

# **Investment in Government Business Enterprises**

As at March 31, 2011

(thousands of dollars)

(thousands of dollars)					
	SaskEnergy	SaskPower	SaskTel	SGI	Auto Fund <sup>1</sup>
Assets					
Cash and temporary investments					
Due from government organizations			-		
Other	1,085	(4,991)	12,886	27,809	80,286
Accounts receivable	4.450	40.476			
Due from government organizations	4,452 108,230	10,476 210,887	86.983	127,479	165,149
Other Inventories	288,518	144,291	5,810	121,419	3,336
Prepaid expenses	200,510	144,201	0,010		0,000
Paid to government organizations				8,676	16,021
Other		16,545	14,100	102,719	11,180
Long-term investments					
In government organizations		-	•	6,155	5,601
Other	29,338	35,059	2,782	585,206	1,305,872
Capital assets	1,055,935	4,535,035	1,068,519	11,121	41,076
Intangible assets	17,990	23,922 290,890	137,911	481	14,762
Sinking funds (schedule 8)	58,839 78,530	290,890 594	64,769 186,676	3,169	2,787
Other assets	1,642,917	5,262,708	1.580.436	872.815	1.646.070
Total Assets	1,042,917	5,202,700	1,360,436	072,013	1,040,070
Liabilities					
Accounts payable and accrued liabilities	0.740	07.700	4.504	40 770	05.504
Due to government organizations	6,743 127,253	67,798 207,770	4,534 123,563	16,776 37,332	35,564 31,536
Other Dividends payable to government organizations	22,184	201,110	16,157	15,462	31,330
Gross debt (schedule 8)	22,104		10,137	10,402	
Owing to government organizations	948,829	2,865,743	492,656		
Other	4,816	75,736	-		
Unearned revenue					
Received from government organizations			41,163		2,116
Other		-	67,400	245,680	323,053
Provision for insurance claims				316,820	1,011,069
Other liabilities	71,092	254,067	7,644	2,428	
Total Liabilities	1,180,917	3,471,114	753,117	634,498	1,403,338
Net Assets (Debt)	462,000	1,791,594	827,319	238,317	242,732
Povenue					
Revenue From government organizations	37,067	156,360	41,875		4,707
Other	915,092	1,635,251	1,082,790	445,776	811,513
Total Revenue	952.159	1.791.611	1,124,665	445,776	816,220
	302,100	1,751,011	1,124,000	440,770	010,220
Expense	64 205	262 566	E4 E77	46 207	E4 700
Paid and owing to government organizations Other	61,325 853,849	263,568 1,368,573	54,577 919,013	16,307 381,113	54,709 693,159
Total Expense <sup>3</sup>	915,174	1,632,141	973,590	397,420	747,868
	36,985	159,470	151,075	48,356	68,352
Income (loss) before non-recurring items Non-recurring items	30,903	159,470	4,127	46,330	00,332
Net Income	36,985	159,470	155,202	48,356	68,352
Retained earnings (deficit), beginning of year	405,788	972,656	561,799	126,479	88,555
Dividends to government organizations	(48,800)		(139,682)	(43,520)	
Retained earnings (deficit), end of year	393,973	1,132,126	577,319	131,315	156,907
Equity advances from government organizations	71,531	659,993	250,000	80,000	100,307
Accumulated other comprehensive income (loss) <sup>4</sup>	(3,504)	(525)	-	27,002	85,825
Net Assets (Debt)	462.000	1.791.594	827.319	238.317	242.732
Het Madeta (Debt)	402,000	1,791,094	027,319	230,317	242,132

Net assets are restricted as disclosed on page 100

Adjustments include:

the disposition of discontinued operations prior to March 31, 2011 for a gain on sale of \$30.4 million, reclassifying dividends paid by March 31, 2011, and eliminating unrealized inter-organizational losses on transactions with government organizations.

Total expense includes debt charges, net of sinking fund earnings, of \$201 4 million (2010 - \$217.9 million - restated). Interest in the amount of \$209.1 million (2010 - \$221.6 million) was paid and owing to

Accumulated other comprehensive income (loss) consists primarity of market value adjustments on investments and includes other comprehensive income of \$138.6 million (2010 - \$271.2 million). The other comprehensive income consists of \$219.6 million net unrealized gains (2010 - \$255.4 million net realized gains (2010 - \$255.4 million net realized gains (2010 - \$255.4 million net realized gains (2010 - \$255.4 million net unrealized gains (2010 - \$255.4 million net unrealized gains (2010 - \$255.4 million).

# Schedule 3

WCB1	SLGA	SGC	MFC	Adjustments <sup>2</sup>	2011	2010
	43,216		1		43.217	42,577
45,082	1,590	9,993		14,204	187,944	20,066
					14,928	12,453
20.404	49,675	309	1,395		770,511	784,099
20,404	27,602	314		•	469,871	488,463
					24,697	23,041
292	1,025	414			146,275	129,271
10,481			6,388		28,625	43,594
1,401,662			104,321		3,464,240	3,185,880
13,881	39,776	60,125			6,825,468	6,362,826
17,138					212,204	183,246
			42	1,552	416,050 231,327	372,219 256,179
7,602	*********	74.455	42	(48,073)	12,835,357	11,903,914
1,516,542	162,884	71,155	112,147	(32,317)	12,000,007	11,000,017
40.405		5.086			146,626	141.753
10,125	04.507	8,798	588		579,904	580,681
18,557	24,507 98,303	2,825		(56,628)	98,303	116,121
		6.000	95,051	1,552	4,409,831	4,097,407
		10,023		•	90,575	106,524
				(41,163)	2,116	2,175
-		-			636,133	586,570
1,021,265					2,349,154	2,250,469
165,106	45,222	7,561	-	(7,644)	545,476	465,111
1,215,053	168,032	40,293	95,639	(103,883)	8,858,118	8,346,811
301,489	(5,148)	30,862	16,508	71,566	3,977,239	3,557,103
					005.070	200 004
26,298 268,571	1.012.873	137,396	4.763	(1,237)	265,070 6,314,025	208,894 6,279,046
294,869	1,012,873	137,396	4,763	(1,237)	6,579,095	6,487,940
204,000	1,012,01					
21,694		21,675	3,379		497,234	492,564
261,064	570,371	94,217	25	5,094	5,146,478 5,643,712	5,171,181
			3,404	5.094	5,043,712	3,003,743
282,758	570,371	115,892		(6.224)	035 383	824 195
	570,371 442,502	21,504	1.359	(6,331) 30,403	935,383 34,530	824,195 9,404
282,758 12,111	442,502			4	34,530 969,913	9,404 833,599
282,758	442,502 442,502 (10,587)	21,504 21,504 8,907	1,359	30,403	34,530 969,913 2,386,989	9,404 833,599 2,192,120
282,758 12,111 12,111	442,502	21,504 21,504 8,907 (19,354)	1,359 1,359 15,149	30,403 24,072 47,487	34,530 969,913 2,386,989 (688,419)	9,404 833,599 2,192,120 (638,730)
282,758 12,111 - 12,111	442,502 442,502 (10,587)	21,504 8,907 (19,354) 11,057	1,359	30,403 24,072 47,487 71,559	34.530 969.913 2,386,989 (688,419) 2,668,483	9,404 833,599 2,192,120 (638,730) 2,386,989
282,758 12,111 12,111 170,756	442,502 442,502 (10,587) (437,063)	21,504 21,504 8,907 (19,354)	1,359 1,359 15,149	30,403 24,072 47,487	34,530 969,913 2,386,989 (688,419)	9,404 833,599 2,192,120 (638,730)

# Investment in Government Business Enterprises (continued)

Schedule 3

The investment in government business enterprises is comprised of the Government's equity in the entities listed below. The financial statements of these entities are prepared in accordance with Canadian generally accepted accounting principles, and will be impacted by the future accounting policy changes mentioned in note 1.

#### SaskEnergy Incorporated (SaskEnergy)

SaskEnergy promotes, transports, stores and distributes natural gas in Saskatchewan.

#### Saskatchewan Power Corporation (SaskPower)

SaskPower generates, purchases, transmits, distributes and sells electricity and related products and services.

#### Saskatchewan Telecommunications Holding Corporation (SaskTel)

SaskTel markets and supplies a range of voice, data, internet, wireless, text, image, security and entertainment products, systems and services. Through interconnection agreements, SaskTel is part of the national and global communications network.

#### Saskatchewan Government Insurance (SGI) and Saskatchewan Auto Fund (Auto Fund)

SGI's competitive general insurance business, SGI CANADA, offers a comprehensive line of home, tenant, farm, automobile extension and commercial coverages.

The Auto Fund, the provincial compulsory vehicle insurance program, is administered by SGI on behalf of the Government. Any net assets of the Auto Fund are held on behalf of Saskatchewan's motoring public and cannot be used for any other purpose.

#### Workers' Compensation Board (Saskatchewan) (WCB)

WCB provides workers' compensation insurance to Saskatchewan workers and employers. Any net assets of the WCB cannot be used for any other purpose.

#### Liquor and Gaming Authority (SLGA)

SLGA's mandate is to control the manufacturing and distribution of beverage alcohol throughout the Province, to oversee the licensing of all establishments selling alcohol in the Province and to maintain the integrity of all licensed gaming while ensuring maximum benefit to Saskatchewan charities.

To fulfill its mandate, SLGA operates retail liquor stores and video lottery terminals. It also owns and manages all slot machines at Saskatchewan Indian Gaming Authority casinos.

#### Saskatchewan Gaming Corporation (SGC)

SGC manages and operates Casino Regina and Casino Moose Jaw.

#### Municipal Financing Corporation of Saskatchewan (MFC)

MFC assists municipalities in financing their capital requirements.

#### Other Investments

Schedule 4

As at March 31, 2011 (thousands of dollars)

#### **Bonds and Debentures**

Bonds and debentures held by the Government have a market value of \$835.7 million (2010 - \$632.8 million), and include securities of:

	2011	2010
Governments of other provinces (coupon interest range 0.0% to 8.5%; maturing in 1.0 to 26.0 years)	435,676	370,163
Corporations (coupon interest range 2.0% to 10.5%; maturing in 1.0 to 41.3 years)	239,649	204,699
Government of Canada (coupon interest range 2.5% to 10.8%; maturing in 1.3 to 26.2 years)	149,206	41,145
Government of Saskatchewan (coupon interest range 4.2% to 5.8%; maturing in 1.3 to 17.9 years)	4,657	5.697
Other (coupon interest range 3.9% to 5.4%; maturing in 1.3 to 45.3 years)	5,596	10,324
Total Bonds and Debentures	834,784	632,028

#### **Pooled Investment Funds**

Pooled investment funds represent the Government's investment in units of various funds consisting primarily of debt and equities.

#### **Equities**

Equities include \$64.9 million (2010 - \$87.5 million) invested in shares of private companies and \$10.4 million (2010 - \$42.3 million) invested in Canadian and international equity markets for which the quoted market value is \$12.4 million (2010 - \$50.1 million). Investments in equities are as follows:

	2011	2010
Equities subject to significant influence		
Meadow Lake OS8 Limited Partnership	23,695	24,620
Other	16,766	21,583
Other Premium Brands Holding Corporation	1,676	10,796
Crescent Point Energy Corporation <sup>2</sup>		19,412
Other	33,125	53,373
Total Equities	75,262	129,784

The Government, as a limited partner, holds a 25 per cent interest in Meadow Lake OSB Limited Partnership (ML OSB), an oriented strand board facility near Meadow Lake. The Government has issued options to purchase its units of ML OSB, which, if exercised, would reduce the Government's interest to 17.6 per cent.

The Government owns units in Premium Brands Holding Corporation (PBH) with a market value of \$2.7 million (2010 - \$17.0 million). PBH owns a broad. range of leading branded specialty food businesses with manufacturing and distribution facilities located throughout Western Canada. During the year, the Government sold a significant portion of its interest in PBH for proceeds of \$15.0 million realizing a gain on sale of \$5.8 million.

During the year, the Government disposed of its interest in Crescent Point Energy Corporation for proceeds of \$22.4 million realizing a gain on sale of \$2.9 million

# Other Investments (continued)

Schedule 4

#### Loans and Advances

Loans and advances include loan agreements between the Government and companies in which the Government holds shares.

#### Other

Other investments include various fixed rate securities having a market value of \$103.2 million (2010 - \$101.5 million).

Accounts Payable and Accrued Liabilities As at March 31, 2011 (thousands of dollars)		Schedule 5	
	2011	2010	
Accrued salaries and benefits	594,461	608,935	
Transfers			
Operating <sup>1</sup>	464,437	404,191	
Capital	51,153	59,628	
Supplier payments	375,211	378,571	
Equalization and Canada Health and Social Transfer repayable to the federal			
government	251,191	275,000	
Accrued interest	109,987	114,179	
Other	369,485	413,484	
Total Accounts Payable and Accrued Liabilities	2,215,925	2,253,988	

<sup>&</sup>lt;sup>1</sup> Includes transfers to the federal government of \$119.6 million (2010 - \$150.1 million).

Other Liabilities As at March 31, 2011 (thousands of dollars)	2011	Schedule 6	
	2011	2010	
Environmental	161,816	132,903	
Funds held on behalf of government business enterprises and others Liquor and Gaming Authority	44,363 54.005	44,094 54,264	
Other Capital leases (note 6)	37,356	40,351	
Other Total Other Liabilities	94,276 391,816	102,217 373,829	

Unearned Revenue As at March 31, 2011 (thousands of dollars)		Schedule 7
	2011	2010
Housing contributions	139,637	121,583
Education contributions	51,727	62,819
Motor vehicle licensing fees	50,441	37,366
Water supply and infrastructure	45,097	7,365
Health contributions	39,773	38,638
Crown mineral leases	20,950	19,860
Other	31,234	33,670
Total Unearned Revenue	378,859	321,301

### **Public Debt**

As at March 31, 2011 (thousands of dollars)

Schedule 8

		2011			2010	
		Government			Government	
		Business			Business	
		Enterprise			Enterprise	
	General	Specific	Public	General	Specific	Public
	Debt <sup>123</sup>	Debt <sup>2</sup>	Debt	Debt <sup>123</sup>	Debt <sup>2</sup>	Debt
General Revenue Fund	4,135,226		4,135,226	4,140,482		4,140,482
Less amounts held by						
government service organizations Saskatchewan Power Corporation <sup>4</sup>	(45,211) 97,823		(45,211)	(43,732)		(43,732)
		2,490,267	2,588,090	,090 398,953	2,196,212	2,595,165
SaskEnergy Incorporated <sup>4</sup>	376,342	489,749	866,091	253,237	569,023	822,260
Saskatchewan Telecommunications Holding Corporation <sup>4</sup>		369.928	369.928	29.500	262.151	291,651
Municipal Financing Corporation			000,000		202,101	201,001
of Saskatchewan <sup>4</sup>	6.249	97.330	103,579	6.356	90,154	96,510
Regional Health Authorities	81,227		81,227	74,717		74,717
Boards of Education	Education       74,079       -       74,079         ewan Water Corporation       49,151       -       49,89         ewan Housing Corporation       38,745       -       38,745		74,079	87,332		87,332
Saskatchewan Water Corporation		49,151	49,151 50,973		50,973	
Saskatchewan Housing Corporation			38,745	41,748		41,748
Saskatchewan Opportunities Corporation		36,170		36,170	34,536	
Saskatchewan Immigrant Investor Fund Inc.	17,297	-	17,297			-
Saskatchewan Gaming Corporation <sup>4</sup>	-	14,585	14,585		20,178	20,178
Information Services Corporation						
of Saskatchewan	13,547	-	13,547	13,547		13,547
Other	5,131		5,131	1,643		1,643
Public Debt <sup>1 5</sup>	4,885,776	3,461,859	8,347,635	5,089,292	3,137,718	8,227,010

Public debt on the Statement of Financial Position includes only general debt.

Schedule 3 provides information on government business enterprises as presented in their audited financial statements closest to March 31, 2011. Public debt of government business enterprises shown above has been adjusted for transactions occurring from the audited financial statements to March 31, 2011 as follows:

	2011			
	Government Business Enterprise Debt (schedule 3)	Transactions to March 31	Public Debt	Public Debt
Saskatchewan Power Corporation	2,650,589 894,806 427,887 95,051 16,023	(62,499) (28,715) (57,959) 8,528 (1,438)	2,588,090 866,091 369,928 103,579 14,585	2,595,165
SaskEnergy Incorporated				822,260 291,651 96,510
Saskatchewan Telecommunications Holding Corporation				
Municipal Financing Corporation of Saskatchewan Saskatchewan Gaming Corporation				
				20,178
Total Government Business Enterprises	4,084,356	(142,083)	3,942,273	3,825,764

<sup>\*</sup> Includes grass data met af smiking funds reported on schedule 3.

<sup>&</sup>lt;sup>2</sup> General debt and government business enterprise specific debt are presented net of sinking funds.

General debt includes \$78.9 million (2010 - \$82.5 million) primarily secured by assets with a carrying value of \$113.7 million (2010 - \$154.1 million).

<sup>4</sup> Public debt of government business enterprises includes both general debt and government business enterprise specific debt. General debt of government business enterprises represents amounts transferred from the General Revenue Fund to government business enterprises and recorded as loans receivable (schedule 2). Government business enterprise specific debt represents debt issued by, or specifically on behalf of, government business enterprises.

# Public Debt (continued)

Schedule 8

Public debt is comprised of gross debt net of sinking funds as follows:

		2011	
	Gross	Sinking	Public
	Debt <sup>e</sup>	Funds (schedule 9)	Debt
General Revenue Fund	6,111,642	(1,976,416)	4,135,226
Less amounts held by government service organizations	(45,211)		(45,211)
Saskatchewan Power Corporation	2.886,824	(298,734)	2,588,090
SaskEnergy Incorporated	925,999	(59,908)	866,091
Saskatchewan Telecommunications Holding Corporation	436,600	(66,672)	369,928
Municipal Financing Corporation of Saskatchewan	105,153	(1,574)	103,579
Regional Health Authorities	81,227		81,227
Boards of Education	74,079		74,079
Saskatchewan Water Corporation	54,912	(5,761)	49,151
	60.987	(22.242)	38,745
Saskatchewan Housing Corporation	36,684	(514)	36,170
Saskatchewan Opportunities Corporation	17.297		17,297
Saskatchewan Immigrant Investor Fund Inc.	14.585		14,585
Saskatchewan Gaming Corporation	13.547		13,547
Information Services Corporation of Saskatchewan	5,131		5,131
Other		(0.404.004)	
Public Debt	10,779,456	(2,431,821)	8,347,635

The average effective interest rate on gross debt during 2010-11 was 6.4 per cent (2009-10 - 6.7 per cent) and includes the impact of foreign exchange and the amortization of any premiums or discounts associated with the debentures. The average term to maturity of gross debt is 11.5 years (2010 - 11.1 years).

Debt principal payment requirements in each of the next five years and thereafter are as follows:

	2011	2010
Year of Maturity		
Short-term promissory notes	586,293	650,000
2010-11		678,616
2011-12	292.342	285,263
	1,184,522	1,186,233
2012-13	819.201	822.463
2013-14	925.781	926.434
2014-15	538,696	
2015-16	1.799.612	1,325,946
6-10 years	4,633,009	5,049,430
Thereafter		
Gross debt <sup>a</sup>	10,779,456	10,924,385
Sinking funds	(2,431,821)	(2,697,375
Public Debt	8,347,635	8,227,010
· delice see		

<sup>\*</sup> Gross debt includes debentures of \$104.5 million (2010 - \$104.5 million) that provide the holder with a choice of dates on which the debt matures. The year of maturity reflects the earliest possible date of maturity rather than the maximum term to maturity.

Public debt payable in U.S. dollars of 38.8 million (2010 - 53.8 million) has been converted to \$37.2 million Canadian (2010 - \$54.6 million) at the exchange rate in effect at March 31, 2011 of 0.9718 (2010 - 1.0156).

Gross debt includes Canada Pension Plan debentures of \$745.1 million (2010 - \$745.1 million). These debentures are callable in whole or in part before maturity, at the option of the Minister of Finance of Saskatchewan

# Sinking Funds

As at March 31, 2011 (thousands of dollars)

Schedule 9

	2010			2011					
	Sinking Funds	Contributions <sup>1</sup>	Earnings <sup>2</sup>	Redemptions <sup>3</sup>	Currency Adjustment	Sinking Funds			
General Revenue Fund	2,286,526	54,609	148,794	(502,972)	(10,541)	1,976,416			
Saskatchewan Power Corporation	255,872	24,722	18,140			298,734			
Saskatchewan Telecommunications Holding Corporation	70,984	70,984							
				(11,260)		66,672			
SaskEnergy Incorporated	58,739	7,112	4,066	(10,009)		59,908			
Saskatchewan Housing Corporation	20,355	520	1,367		-	22,242			
Saskatchewan Water Corporation	3,502	1,979	280	-	-	5,761			
Municipal Financing Corporation of Saskatchewan	1,150	332	92	-		1,574			
Saskatchewan Opportunities Corporation	247	237	30	4		514			
Total Sinking Funds <sup>4</sup>	2,697,375	91,877	177,351	(524,241)	(10,541)	2,431,821			

Annual contributions, established by Order in Council, are set at not less than one per cent of debentures outstanding. The aggregate amount of contributions estimated to be required in each of the next five years and thereafter to meet sinking fund requirements by debt classification (see footnote 4) are as follows:

	2012	2013	2014	2015	2016	Thereafter	Tota
General debt <sup>a</sup>	50,652	49.607	49.607	42.721	33.410	363.753	589.750
Government business enterprise specific debt	35,834	35.334	35.334	34.312	33.812	480,220	654.846
Total Sinking Fund Contributions	86,486	84,941	84,941	77,033	67,222	843,973	1,244,596

<sup>&</sup>lt;sup>a</sup> Each year, until 2015, includes contributions of 1.0 million U.S. dollars.

<sup>&</sup>lt;sup>4</sup> The market value of total sinking funds is \$2,415.6 million (2010 - \$2,701.8 million). Total sinking funds by debt classification are as follows:

	2010 Sinking Funds	2011				
		Contributions	Earnings	Redemptions	Currency Adjustment	Sinking Funds
General debt	2,313,440	60,045	150,796	(502,972)	(10,541)	2,010,768
Government business enterprise specific debt	383,935	31,832	26,555	(21,269)		421,053
Total Sinking Funds	2,697,375	91,877	177,351	(524,241)	(10,541)	2,431,821

Sinking fund assets have been invested as follows:

	2011	2010
Long-term investments in securities of:	2011	2010
Governments of other provinces (coupon interest range 0.0% to 9.6%; maturing in 2.9 to 31.2 years)	1,257,328	1,165,580
Government of Saskatchewan (coupon interest range 0.0% to 10.3%; maturing in 2.2 to 29.2 years)	382,781	469,604
Government of Canada (coupon interest range 3.0% to 5.0%; maturing in 4.0 to 30.2 years)	128,655	464,899
Corporations (coupon interest 5.0%; maturing in 2.6 years)	10,499	10,680
Government of the United States (coupon interest range 3.9% to 4.5%; maturing in 27.1 to 29.4 years)	6,954	24,648
Cash, short-term investments and accrued interest <sup>e</sup>	645,604	561,964
Total Sinking Funds <sup>⁵</sup>	2,431,821	2,697,375

<sup>&</sup>lt;sup>a</sup> Cash, short-term investments and accrued interest are disclosed net of \$0.5 million (2010 - \$0.6 million) in fiabilities.

<sup>&</sup>lt;sup>2</sup> Sinking fund earnings include gains on investment sales of \$71.6 million (2010 - \$67.9 million).

The redemption value is based on the market value of the sinking fund units at the date of redemption.

b Included in total sinking funds are U.S. dollar cash, investments and accrued interest converted to \$230.1 million Canadian (2010 - \$224.7 million) at the exchange rate in effect at March 31, 2011 of 0.9718 (2010 - 1.0156).

### **Pension Liabilities**

Schedule 10

As at March 31, 2011 (thousands of dollars)

		2011			2010
_	TSP <sup>1</sup>	PSSP	Others	Total	Total
Accrued benefit obligation,					
beginning of year	5,152,049	1,898,650	510,065	7,560,764	7,248,816
Adjustment for Boards of Education (note 10)		•	-		71,396
Current period benefit cost	35,032	9,127	9,286	53,445	63,353
Plan amendment		~		0	(173)
Interest cost	255,397	90,465	19,775	365,637	375,420
Actuarial losses		33,903	10,863	44,766	180,926
Joint defined benefit plan (SHEPP) <sup>2</sup>			59,786	59,786	78,851
Benefit payments	(323,573)	(121,377)	(25,035)	(469,985)	(457,825)
Accrued Benefit Obligation, End of Year	5,118,905	1,910,768	584,740	7,614,413	7,560,764
Plan assets, beginning of year	1,174,158	•	267,847	1,442,005	1,486,890
Adjustment for Boards of Education (note 10)		0			72,011
Employer contributions	89,271	119,065	9,009	217,345	176,037
Employee contributions	8,662	2,312	1,925	12,899	16,163
Return on plan assets	70,048	•	17,598	87,646	93,715
Actuarial gains	-		3,681	3,681	55,014
Benefit payments	(323,573)	(121,377)	(25,035)	(469,985)	(457,825
Plan Assets, End of Year <sup>3</sup>	1,018,566		275,025	1,293,591	1,442,005
	4,100,339	1,910,768	309,715	6,320,822	6,118,759
Unamortized estimation adjustments <sup>4</sup>	(68,955)	(64,768)	(11,304)	(145,027)	(246,989
Total Pension Liabilities <sup>5</sup>	4,031,384	1,846,000	298,411	6,175,795	5,871,770

The TSP had an actual rate of return on plan assets of 10.8 per cent (2010 - 15.0 per cent).

The joint defined benefit plan includes only the Government's employer portion of the pension liability. At December 31, 2010, the SHEPP had a total accrued benefit obligation of \$3.763.3 million (2009 - \$3,779.5 million) and pension fund assets of \$3.467.2 million (2009 - \$3,278.5 million) at market related values and unamortized estimation adjustment gains of \$48.9 million (2009 - losses of \$274.0 million). The pension liability would increase by \$547.9 million or would decrease by \$445.2 million if the discount rate was decreased or increased by one percentage point respectively. The market value of the pension fund investments was \$3,330.9 million (2009 - \$2,942.7 million). Of this amount, 34.0 per cent (2009 - 36.6 per cent) was invested in fixed income securities and 59.0 per cent (2009 - 59.2 per cent) in equity investments. The plan assets had an actual rate of return of 11.6 per cent (2009 - 14.6 per cent). The Government and member contributions to the plan totalled \$108.9 million (2009 - \$93.6 million) and \$103.7 million (2009 - \$89.9 million) respectively. Benefit payments from the plan totalled \$143.5 million (2009 - \$130.0 million)

At March 31, 2011, the market value of defined benefit plan investments was \$1,185.5 million (2010 - \$1,299.4 million). Of this amount, 42.6 per cent (2010 - 43.0 per cent) was invested in fixed income securities and 45.2 per cent (2010 - 48.1 per cent) in equity investments

Unamortized estimation adjustments are amortized to pension expense over periods ranging from 3.7 to 4.0 years for the TSP, from 1.5 to 3.9 years for the PSSP and from 1.5 to 13 years for the other plans. These represent the expected average remaining service life of active plan members at the time the estimation adjustments arose

The total pension liabilities are based on the latest actuarial valuations extrapolated to March 31, 2011 for the defined benefit plans and December 31, 2010 for the joint defined benefit plan. Changes in assumptions can result in significantly higher or lower estimates of pension liabilities. A one percentage point decrease in the discount rate would result in a \$624.2 million and \$227.4 million increase in the pension liabilities for the TSP and the PSSP respectively, and a one percentage point increase would result in a \$516.1 million and \$189.2 million decrease in the pension liabilities for the TSP and the PSSP respectively.

### **Tangible Capital Assets**

Schedule 11

As at March 31, 2011 (thousands of dollars)

				2011				2010
Estimated useful life	Improve- ments 3 years-	Improve- Improve- & portation Information Infra- ments Equipment Equipment Technology structure		Total	Total Total			
	Indefinite	The state of the s						
Opening Net Book Value of								
Tangible Capital Assets <sup>1</sup>	397,761	2,705,133	351,030	273,320	231,397	2,252,971	6,211,612	4,780,446
Opening cost	445,537	5,096,063	1,107,367	490,087	678,614	4,109,253	11,926,921	9,118,944
Adjustment for:								
Boards of Education (note 10)					-			2,212,134
Other 3				-		-		(48,327)
Acquisitions	22,050	255,500	51,624	30,069	101,574	353,267	814,084	772,771
Write-downs	(180)	(7,352)	(2,792)	(1,756)	(19,322)		(31,402)	(17,285)
Disposals	(11,336)	(12,252)	(22,306)	(14,207)	(17,972)	(19,980)	(98,053)	(111,316)
Closing Cost <sup>2</sup>	456,071	5,331,959	1,133,893	504,193	742,894	4,442,540	12,611,550	11,926,921
Opening accumulated amortization	47,776	2,390,930	756,337	216,767	447,217	1,856,282	5,715,309	4,338,498
Adjustment for:								
Boards of Education (note 10)	-			-	-		-	1,050,700
Other 3						-		(212)
Annual amortization	2,403	152,910	64,246	31,037	77,057	123,062	450,715	416,234
Write-downs	(30)	(3,686)	(1,296)	(1,735)	(19,186)		(25,933)	(12,653)
Disposals	(2,381)	(4,161)	(19,377)	(11,378)	(17,074)	(19,584)	(73,955)	(77,258)
Closing Accumulated Amortization	47,768	2,535,993	799,910	234,691	488,014	1,959,760	6,066,136	5,715,309
Closing Net Book Value of								
Tangible Capital Assets <sup>1</sup>	408,303	2,795,966	333,983	269,502	254,880	2,482,780	6,545,414	6,211,612

Net book value of tangible capital assets does not include the following:

works of art and historical treasures, such as the Legislative Building:

items inherited by right of the Crown, such as Crown lands, forests, water and mineral resources, which are not recognized in these financial statements; and capital assets held by government business enterprises (schedule 3).

Closing cost includes work-in-progress of \$401.8 million (2010 - \$342.4 million).

<sup>3</sup> Prior year reduction in net book value of \$48.1 million represents the loss of control of Big Sky Farms Inc. net of the gain of control of a health care affiliate.

Revenue For the Year Ended March 31, 2011 (thousands of dollars)	Se	chedule 12
	2011	2010
Taxation		
Individual income	1,795,788	1,890,848
Provincial sales	1,186,992	1,084,001
Corporation income	1,155,273	881,424
Property	605,495	595,150
Fuel	463,147	441,533
Tobacco	237,507	196,868
Other	292,935	237,599
Total Taxation	5,737,137	5,327,423
Non-renewable Resources		
Oil	1,274,053	1,294,670
Crown land sales	466,993	151,455
Resource surcharge	360,848	475,632
Potash	262,540	(183,887)
Natural gas	29,741	40,078
Other	133,624	132,676
Total Non-renewable Resources	2,527,799	1,910,624
Other Own-source Revenue		
Fees		
Motor vehicle licensing	161,093	158,303
Health care	158,191	153,240
Education	136,324	125,271
Subsidized housing rental	96,817	94,777
Registry	62,207	58,548
Other	354,599	303,592
Investment income		
Interest and dividends	242,166	273,292
Gain on sale of other investments (schedule 16)	20,065	36,474
Losses from equities (schedule 16)	(592)	(5,973
Insurance	177,617	213,921
Commodity sales	19,830	82,931
Other <sup>1</sup>	529,580	507,304
Total Other Own-source Revenue	1,957,897	2,001,680
Total Own-source Revenue	10,222,833	9,239,727
Transfers from the Federal Government		
Canada Health Transfer	795,422	819,262
Canada Social Transfer	342,626	334,976
Agricultural stability contributions	260,668	138,779
Crop insurance contributions	130,573	158,855
Housing subsidy	83,322	77,642

**Total Transfers from the Federal Government** 

**Total Revenue** 

473,533

2,003,047

11,242,774

492,242

2,104,853

12,327,686

<sup>&</sup>lt;sup>1</sup> Includes reversals and refunds of prior year expenses of \$58.7 million (2010 - \$62.0 million).

### **Expense by Object**

Schedule 13

For the Year Ended March 31, 2011 (thousands of dollars)

5,274,142 5,131,319 3,786,488 3,304,376 409,678 474,904 1,942,223 1,968,923 709,275 773,892 schedule 11) 450,715 416,234 738,370 415,970	Total Expense	13,310,891	12,485,618
3,786,488 3,304,376 409,678 474,904 1,942,223 1,968,923 709,275 773,892	Other	738,370	415,970
3,786,488 3,304,376 409,678 474,904 1,942,223 1,968,923	Amortization of tangible capital assets (schedule 11)	450,715	416,234
3,786,488 3,304,376 409,678 474,904	Debt charges (schedule 14)	709,275	773,892
3,786,488 3,304,376	Operating costs	1,942,223	1,968,923
	Capital	409,678	474,904
5,274,142 5,131,319	Operating	3,786,488	3,304,376
5,274,142 5,131,319	Transfers		
	Salaries and benefits	5,274,142	5,131,319
2011			

### **Debt Charges**

Schedule 14

For the Year Ended March 31, 2011 (thousands of dollars)

	2011	2010
Total interest costs	930,563	992.789
Interest reimbursed from government business enterprises <sup>1</sup>	(225,651)	(223,675)
Net foreign exchange gain	(213)	(511)
Other costs	4,576	5,289
Total Debt Charges	709,275	773,892

Interest reimbursed for debt borrowed by the Government specifically on behalf of government business enterprises.

### Comparison of Estimated to Actual Results

Schedule 15

For the Year Ended March 31, 2011 (thousands of dollars)

	2011		2010
	Estimated <sup>1</sup>	Actual <sup>1</sup>	Actual
Treasury Board Organizations			
General Revenue Fund	20,000	47,669	424,500
Growth and Financial Security Fund	(194,186)	47,669	(256,795)
Other Treasury Board Organizations <sup>2</sup>	(503,361)	90,542	(425,719)
	(677,547)	185,880	(258,014)
CIC Board Organizations <sup>2</sup>	(26,050)	(167,647)	(424,789)
	(703,597)	18,233	(682,803)
Not-for-Profit Insurance Organizations	80,941	(31,525)	273,558
Deficit	(622,656)	(13,292)	(409,245)

Presented on the basis of the summary financial budget.

Net of dividends paid to other government organizations.

# Supplemental Cash Flow Information For the Year Ended March 31, 2011

Schedule 16

(thousands of dollars)

	2011	2010
Other Non-cash Items Included in the Deficit		
Amortization of tangible capital assets (schedule 11)	450,715	416,234
Write-downs of tangible capital assets (schedule 11)	5,469	4,632
Net loss (gain) on other investments <sup>1</sup>	2,516	(20,255)
Net foreign exchange gain	(213)	(511)
Net (decrease) increase to provision for loss on loans receivable (schedule 2)	(1,450)	10,864
Net gain on disposal of tangible capital assets	(5,765)	(20,574)
Earnings retained in sinking funds (schedule 9)	(150,796)	(161,008)
Total Other Non-cash Items Included in the Deficit	300,476	229,382
Net Change in Non-cash Operating Activities		
Increase in accounts receivable	(43,146)	(263,903)
Decrease in inventories held for resale	1,324	31,161
Decrease in deferred charges	3,460	5,203
(Decrease) increase in accounts payable and accrued liabilities	(38,063)	22,747
Increase in unearned revenue	57,558	70,333
Increase in pension liabilities	304,025	422,446
Increase in prepaid expenses	(5,360)	(10,354)
Increase in inventories held for consumption	(9,967)	(32,984)
THOUGHOUTH THE THE THE THE THE THE THE THE THE T	269,831	244,649
Adjustment for inclusion of Boards of Education (note 10)	-	323,133
Net Change in Non-cash Operating Activities	269,831	567,782
Other Supplemental Information		
Cash interest paid during the year	433,361	510,355
Cash interest received during the year	151,300	191,800
Net loss (gain) on other investments consists of:	2011	2010
	2011	2010
Gain on sale of other investments	(20,065)	(36,474
Losses from equities	592	5,973
Provision for loss	21,989	10,246
Net loss (gain) on other investments	2,516	(20,255

### **Segment Disclosure**

For the Year Ended March 31, 2011 (thousands of dollars)

	Treasury Organiza	
	2011	2010
Revenue		
Taxation	5,737,137	5,327,423
Non-renewable resources	2,527,799	1,910,624
Transfers from government organizations	479,500	755,000
Other own-source revenue	1,687,806	1,596,504
Transfers from the federal government	1,894,547	1,725,571
Total Revenue (schedule 12)	12,326,789	11,315,122
Expense		
Agriculture	690,566	414,320
Community development	532,166	576,005
Debt charges (schedule 14)	708,858	768,062
Economic development	248,783	214,709
Education	2,997,736	2,910,231
Environment and natural resources	214,238	202,365
Health	4,676,530	4,519,904
Protection of persons and property	493,153	437,655
Social services and assistance	1,079,279	1,032,358
Transportation	478,724	473,333
Other	459,643	448,972
Total Expense (schedule 13)	12,579,676	11,997,914
(Deficit) surplus from government service organizations	(252,887)	(682,792)
Income (loss) from government business enterprises (schedule 3)	438,767	424,778
(Deficit) Surplus (schedule 15)	185,880	(258,014)

The segments of the Summary financial statements are based on the accountability and control relationships between the Government and the various organizations within the government reporting entity. Schedule 18 identifies the organizations included in each segment.

Treasury Board organizations include the General Revenue Fund, Growth and Financial Security Fund and organizations such as Regional Health Authorities, Boards of Education and Liquor and Gaming Authority.

<sup>&</sup>lt;sup>2</sup> CIC Board organizations are agencies that are responsible to the Crown Investment Corporation of Saskatchewan (CIC) and include organizations such as Saskatchewan Power Corporation, Saskatchewan Telecommunications Holding Corporation and CIC Asset Management Inc.

Not-for-profit insurance organizations are intended to be actuarially sound over the long term. These entities typically adjust rates to break even over the longer term and include Saskatchewan Auto Fund, Saskatchewan Crop Insurance Corporation, Crop Reinsurance Fund of Saskatchewan and Workers' Compensation Board (Saskatchewan).

### Schedule 17

IC Board Orga	nizations <sup>2</sup>	Not-for-Profit II Organizati		Eliminati	ons	Tota	1
2011	2010	2011	2010	2011	2010	2011	2010
:		:				5,737,137 2,527,799	5,327,423 1,910,624
-		194,411	235,264	(673,911)	(990,264)		
151,007	224,828	160,584	180,348	(41,500)		1,957,897	2,001,680
-		210,306	277,476	-	*	2,104,853	2,003,047
151,007	224,828	565,301	693,088	(715,411)	(990,264)	12,327,686	11,242,774
	65.497	677,289	382,336	(233,165)	(234,379)	1,134,690	627,774
-			-	-	-	532,166	576,005
3,163	6,715		-	(2,746)	(885)	709,275	773,892
42,769	64,487		-			291,552	279,196
		-				2,997,736	2,910,231
27,009	22,830	-	-	•		241,247	225,195
	-				•	4,676,530	4,519,904
44,266	42,511		-			537,419	480,166
-	-			•	•	1,079,279	1,032,358
27,030	26,285		-	-	•	505,754	499,618
145,600	112,307		-		-	605,243	561,279
289,837	340,632	677,289	382,336	(235,911)	(235,264)	13,310,891	12,485,618
(138,830)	(115,804)	(111,988)	310,752	(479,500)	(755,000)	(983,205)	(1,242,844
450,683	446,015	80,463	(37,194)	-	-	969,913	833,599
311,853	330,211	(31,525)	273,558	(479,500)	(755,000)	(13,292)	(409,245

### **Government Reporting Entity**

For the Year Ended March 31, 2011

Schedule 18

#### Government Service Organizations (Consolidated)

Agricultural Credit Corporation of Saskatchewan

Agricultural Implements Board

Beef Development Board 2

Boards of Education 6c

Chinook School Division No. 211

Christ the Teacher Roman Catholic Separate School Division

Conseil des écoles fransaskoises no. 310

Creighton School Division No. 111

Englefeld Protestant Separate School Division No. 132

Good Spirit School Division No. 204

Holy Family Roman Catholic Separate School Division No. 140

Holy Trinity Roman Catholic Separate School Division No. 22

Horizon School Division No. 205

Ile-a-la Crosse School Division No. 112

Light of Christ Roman Catholic Separate School Division No. 16

Living Sky School Division No. 202

Lloydminster Roman Catholic Separate School Division No. 89

Lloydminster School Division No. 99

North East School Division No. 200

Northern Lights School Division No. 113

Northwest School Division No. 203

Prairie South School Division No. 210

Prairie Spirit School Division No. 206

Prairie Valley School Division No. 208

Prince Albert Roman Catholic Separate School Division No. 6

Regina Roman Catholic Separate School Division No. 81

Regina School Division No. 4

Saskatchewan Rivers School Division No. 119

Saskatoon School Division No. 13

South East Cornerstone School Division No. 209

St. Augustine Roman Catholic Separate School Division No. 220 4

St. Paul's Roman Catholic Separate School Division No. 20

Sun West School Division No. 207

Cattle Marketing Deductions Fund 2

Century Plaza Properties (The Owners: Condominium Corporation

No. 101100609)

CIC Apex Equity Holdco Ltd. 6d 7a

CIC Asset Management Inc. 6d 7a

CIC Economic Holdco Ltd. 6d 7a

Commercial Revolving Fund

Community Initiatives Fund

Correctional Facilities Industries Revolving Fund

Criminal Property Forfeiture Fund

Crop Reinsurance Fund of Saskatchewan 7b

Crown Investments Corporation of Saskatchewan

(non-consolidated) 6d 7a

eHealth Saskatchewan 5

Enterprise Saskatchewan

Extended Health Care Plan for Certain Other Employees 6d

Extended Health Care Plan for Certain Other Retired Employees 3 6d

First Nations and Métis Fund Inc. 6d 7a

Fish and Wildlife Development Fund

Forest Management Funds

Crown Agricultural Land Forest Fund 3

Island Forests Management Fund 3

Meadow Lake OSB Forest Management Trust Fund 3

Mee-Toos Forest Management Fund Trust 3

Mistik Forest Management Trust

North West Communities Wood Products Forest Management

Fund Trust 3

Park Land Forests Management Fund 3

Zelensky Bros. Forest Management Fund Trust 3

General Revenue Fund

Global Transportation Hub Authority

Government House Foundation

Gradworks Inc. 6d 7a

Growth and Financial Security Fund

Health Quality Council

Horned Cattle Fund

Individual Cattle Feeder Loan Guarantee Provincial Assurance Fund

Information Services Corporation of Saskatchewan 6d 7a

Innovation Saskatchewan

Institutional Control Monitoring and Maintenance Fund

Institutional Control Unforeseen Events Fund

Law Reform Commission of Saskatchewan

Livestock Services Revolving Fund

Milk Control Board 2 6d

North Sask Laundry and Support Services Ltd.

Northern Municipal Trust Account 60

Oil and Gas Orphan Fund

Operator Certification Board

Pastures Revolving Fund

Physician Recruitment Agency of Saskatchewan

Prairie Agricultural Machinery Institute

Public Employees Benefits Agency Revolving Fund

Public Employees Dental Fund 6d

Public Employees Disability Income Fund 6d

Public Employees Group Life Insurance Fund 6d

Queen's Printer Revolving Fund

Regional Colleges 6

Carlton Trail Regional College

**Cumberland Regional College** 

**Great Plains College** 

Northlands College

North West Regional College

Parkland Regional College

Southeast Regional College

Regional Health Authorities

Cypress Regional Health Authority Five Hills Regional Health Authority

Heartland Regional Health Authority

Keewatin Yatthé Regional Health Authority

Kelsey Trail Regional Health Authority

Mamawetan Churchill River Regional Health Authority

Prairie North Regional Health Authority

### Government Reporting Entity (continued)

#### Schedule 18

#### Government Service Organizations (Consolidated) (continued)

Regional Health Authorities (continued)

Prince Albert Parkland Regional Health Authority

Regina Qu'Appelle Regional Health Authority

Saskatoon Regional Health Authority

Sun Country Regional Health Authority

Sunrise Regional Health Authority

Saskatchewan Agricultural Stabilization Fund

Saskatchewan Apprenticeship and Trade Certification Commission 6a

Saskatchewan Archives Board

Saskatchewan Arts Board

Saskatchewan Association of Health Organizations

Saskatchewan Cancer Agency

Saskatchewan Centre of the Arts Fund

Saskatchewan Communications Network Corporation 2

Saskatchewan Crop Insurance Corporation 7

Saskatchewan Development Fund Corporation 6d 7a

Saskatchewan Financial Services Commission Fund

Saskatchewan Grain Car Corporation 66

Saskatchewan Health Research Foundation

Saskatchewan Heritage Foundation

Saskatchewan Housing Corporation 6d

Saskatchewan Immigrant Investor Fund Inc. 16d7a

Saskatchewan Impaired Driver Treatment Centre Board of

Governors

Saskatchewan Institute of Applied Science and Technology 6a

Saskatchewan Labour Market Commission

Saskatchewan Legal Aid Commission

Saskatchewan Lotteries Trust Fund for Sport, Culture and

Saskatchewan Opportunities Corporation 6d 7a

Saskatchewan Research Council

Saskatchewan Snowmobile Fund

Saskatchewan Student Aid Fund

Saskatchewan Transportation Company 6d 7a

Saskatchewan Water Corporation 6d 7a

Saskatchewan Watershed Authority

Saskatchewan Western Development Museum

Sask911 Account

School Division Tax Loss Compensation Fund

Technology Supported Learning Revolving Fund

Training Completions Fund

Transportation Partnerships Fund

University of Regina Crown Foundation

University of Saskatchewan Crown Foundation

Victims' Fund

Water Appeal Board

#### Government Business Enterprises (Modified Equity)

Liquor and Gaming Authority

Municipal Financing Corporation of Saskatchewan 6d

Saskatchewan Auto Fund 6d 7b

Saskatchewan Gaming Corporation 6d 7a

Saskatchewan Government Insurance 6d 7a

Saskatchewan Power Corporation 6d 7a

Saskatchewan Telecommunications Holding Corporation 6d 7a

SaskEnergy Incorporated 6d 7a

Workers' Compensation Board (Saskatchewan) 6d 7b

Organization established during 2010-11

Organization wound up during 2010-11

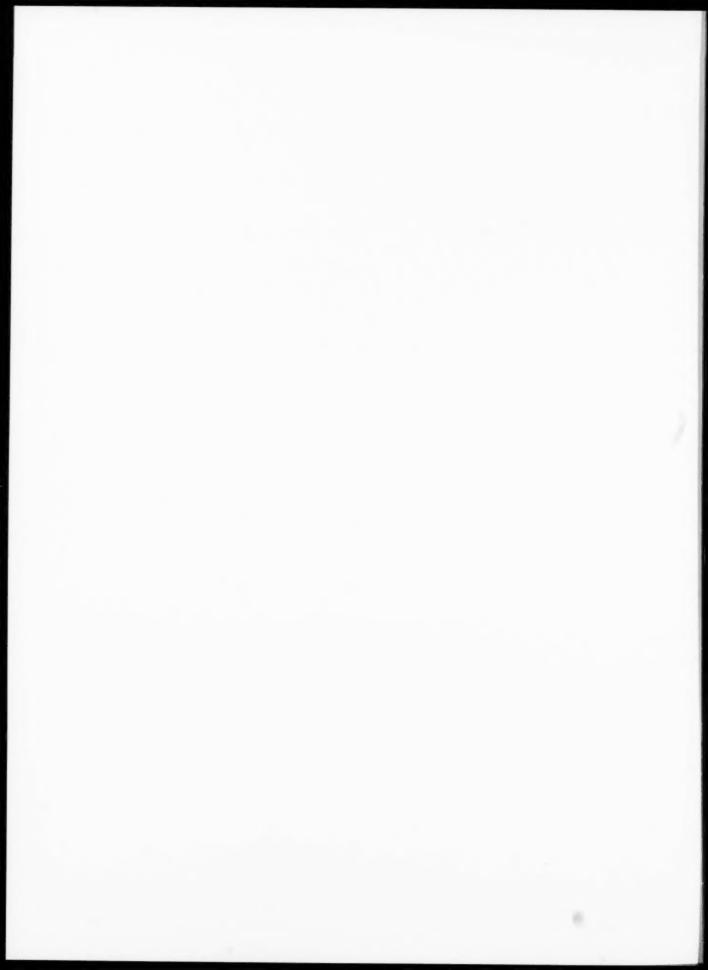
Organization determined to be part of the government reporting entity during 2010-11

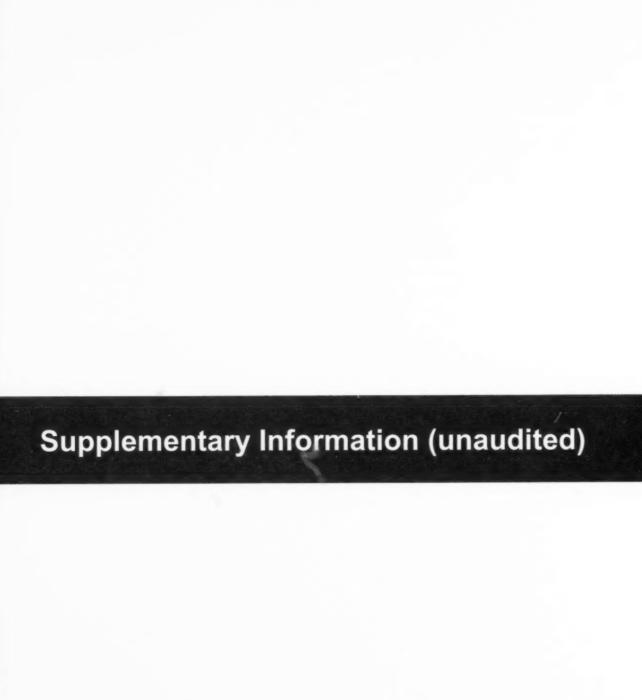
Organization merged with the Board of Education of the Holy Family Roman Catholic Separate School Division No. 140 during 2010-11

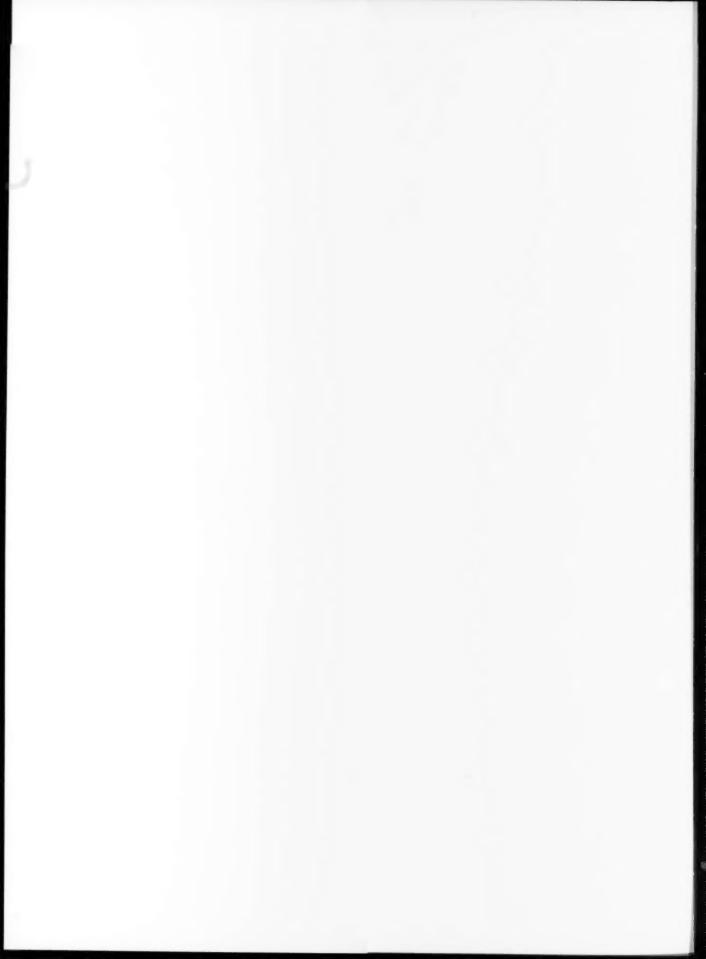
Organization's name changed from Saskatchewan Health Information Network during 2010-11

The year-ends of certain organizations differ from March 31, 2011; "June 2010; "July 2010; "August 2010; "December 2010.

For segment disclosure (schedule 17) certain organizations are classified into categories other than Treasury Board Organizations as follows: \*CIC Board Organizations. Not-for-Profit Insurance Organizations







### **Growth and Financial Security Fund** Schedule of Transfers and Accumulated Balance

For the Year Ended March 31, 2011 (thousands of dollars)

	2011		2010
	Budget	Actual	Actual
Balance, beginning of year	958,299	958,299	1,215,094
Transfer from the General Revenue Fund		47,669	83,853
Transfer to the General Revenue Fund	(194,186)		(340,648)
Balance, End of Year	764,113	1,005,968	958,299

The Growth and Financial Security Fund (GFSF) was established May 14, 2008, by The Growth and Financial Security

The purposes of the GFSF are:

- · to assist in the achievement of the Province's long-term objectives by providing for financial security of the Government from year to year; and
- · to provide a source of funds that are available for programs that have been identified as promoting or enhancing the economic development of the Province.

In accordance with The Growth and Financial Security Act, the GFSF receives 50 per cent of the pre-transfer surplus of the General Revenue Fund (GRF) in any fiscal year. This legislation also permits Treasury Board to approve other transfers between the GFSF and the GRF.

Transfers to the GFSF from the GRF are statutory disbursements. Amounts transferred to the GRF from the GFSF are available for use subsequent to receiving required approval from the Legislative Assembly.

In accordance with The Growth and Financial Security Act, all earnings on the GFSF's investments are credited to the GRF. For 2010-11, this amount was \$29.2 million (2010 - \$51.1 million).

The GFSF's assets have been invested in fixed income securities as follows:

	2011	2010
Long-term investments in securities of:		
Other provincial governments (coupon interest range 0.0% to 5.5%; maturing in 1.2 to 5.7 years)	409.839	343.714
Corporations (coupon interest range 2.9% to 4.8%; maturing in 3.1 to 5.2 years)	189,598	143,599
Government of Canada (coupon interest range 2.5% to 2.8%; maturing in 3.7 to 5.2 years)	123,325	20,974
Government of Saskatchewan (coupon interest 0.0%; maturing in 3.0 years)	45,211	43,732
Cash, accounts receivable, short-term investments and accrued interest	237,995	406,280
Total Growth and Financial Security Fund	1,005,968	958,299

The portfolio investments noted above are accounted for using the cost method. Under this approach, the GFSF earned a return of 3.2 per cent (2010 - 4.3 per cent).

The market value of the GFSF's net assets at March 31, 2011 is \$1,004.4 million (2010 - \$957.6 million).

### General Revenue Fund - Public Issue Debentures

As at March 31, 2011 (dollars)

		Interest				4	Total !	Equity of	Sinking Fund
Date of Issue	Date of Maturity	Rate %	Interest Payments	Currency	Purpose of Issue	Amount Outstanding	Total Issue Outstanding	Applicable Sinking Fund	Contribution 2010-11
									2010-1
on the death of The Province July 14, 2007	of the holder, To reserves the ri ; Payable at an	he bonds p ght to incre y Saskatch	Annual at the option of to pay a minimum in pase the interest newan branch o intral of Saskato	interest rate t rate after f a chartere	of 4.00%;	49,048,500	49,048,500		
September 5, 2011, and 5.8	2033; This not	e; Extendib e pays inte This book-	30 Semiannual le at the option rest at 4.75% to based note is h	of the holde September		104,500,000	104,500,000	68,072,759	1,045,000
on the death of The Province July 14, 2008,	of the holder; The reserves the right; Payable at an	he bonds p ght to incre y Saskatch	Annual at the option of to ay a minimum in ase the interest newan branch on atral of Saskato	interest rate t rate after f a chartere	of 4.20%;	176,890,700	176,890,700	-	
Sept. 20/02	Dec. 3/12	5.25	Semiannual	Can.	GRF SaskEnergy	300,000,000 50,000,000	350,000,000	306,353,921	3,500,000
Non-callable; for Securities)		ed note is	held in the Can	adian Depo	sitory				
			Semiannual ar debentures h of 7.613%; No	ave been s		568,212,000	568,212,000	556,311,932	5,682,120
lune 17/03	June 17/13	4.75	Annual	Can.	GRF MFC	195,000,000 5,000,000	200.000.000	104,299,374	2.000.000
Euro medium	term note; No	n-callable;	Payable in Lon	don)		0,000,000	200,000,000	101,200,011	2,000,00
uly 20/93	July 15/13	7.375 7.809	Semiannual	U.S. Can.	GRF Sask Power	50,000,000 ° 97,147,500		52,491,655 °	
7.375% debei nterest rate o follars have b Sask Power's nas been swa	nture issue has if 7.753%. Intel been swapped i 75,000,000 U.	been swap rest payme into Canad S. dollar sh adian dollar	225,000,000 U. pped into Canadents on the remains on the remains of the 7.37. rs at an interest	dian dollars aining 50,00 n interest ra 5% debento	at an 00,000 U.S. ate of 7.912%; ure issue	228,639,500	375,787,000	54,710,655	3,907,900
uly 15/08	July 15/13	2.50	Annual	Can.	GRF	2,930,900	2,930,900		
on the death of the Province July 14, 2009,	of the holder; The reserves the right; Payable at an	he bonds p ght to incre y Saskatch	at the option of the pay a minimum is asset the interest of the option of the payment of the pay	nterest rate t rate after f a chartere	of 2.50%;				
Sept. 30/03	Dec. 3/13	4.90	Semiannual	Can.	GRF SaskEnergy	150,000,000 50,000,000	200,000,000	17,028,636	2,000,000
Bloo collable		ed note is	held in the Can	adian Depo	sitory				
or Securities) March 14/91	April 10/14 Payable at an	10.25 y Canadiar	Semiannual or branch of the	Can. Royal Bank	GRF	583,916,000	583,916,000	238,429,035	5,839,160

# General Revenue Fund - Public Issue Debentures (continued)

Date of	Date of	Interest Rate	Interest	0	Purpose of	Amount	Total Issue Outstanding	Equity of Applicable Sinking Fund	Sinking Fund Contribution 2010-11
sue	Maturity	%	Payments	Currency	ISSUE	Outstanding	Outstanding	Ontaing Fund	2010-1
n the death of the Province 010: Payable	of the holder; T reserves the ri e at any Saska	he bonds p ght to increi tchewan bri	Annual at the option of a ay a minimum in ase the interest anch of a charte of Saskatchewa	iterest of 1 rate after . red bank, l	.00%; July 14,	1,926,100	1,926,100		
une 3/05	Dec. 3/15	4.25	Semiannual	Can.	GRF SaskEnergy MFC	145,000,000 50,000,000 5,000,000	200,000,000	14,106,375	2,000,00
Non-callable or Securities		sed note is i	held in the Cana	idian Depo	ository				
lov.15/05 The original swapped into	Jan. 15/16 2.125% 300,00 Canadian doll	4.305 00,000 Swis ars at an int	Semiannual is Franc debent terest rate of 4.3	Can. ures have a 105%; Non	GRF been -callable;	274,654,700	274,654,700	15.633,550	2,746,57
Payable in Zu	urich) Aug. 23/16	4.50	Semiannual	Can.	GRF	255,000,000			
kug. 23/06 Non-callable			held in the Can		SaskEnergy	45,000,000	300,000,000	13,679,131	3,000,00
or Securities	5)					0.440.000	9.143,000		
Sept. 17/96	Sept. 17/16		Semiannual	Can.	GRF	9,143,000	9,143,000		
Canadian m Non-callable	edium term sei ; Payable in R	rial note; Pa egina)	nyable in annual	instaimen	is;				
Sept. 5/07	Sept. 5/17	4.65	Semiannual	Can.	GRF SaskEnergy	160,000,000 40,000,000	200,000,000	6,611,041	2,000,0
Non-callable or Securities		ised note is	held in the Can	adian Dep	ository				
at the three i	month bankers	te: After Jui	Semiannual ne 17, 2014, this e rate less 0.24 madian Depositi	s note pays 5%; Non-c	allable:	33,000,000	33,000,000	2,679,038	330,0
Aug. 3/04 (Canadian n in the Canad	June 17/19 nedium term no dian Depository	ite: Non-call	Semiannual lable; This book ies)		GRF te is held	26,000,000	26,000,000	18,990,956	260,0
July 28/10	July 28/20	3.90	Semiannual	Can.	GRF SaskTel	150,000,000 150,000,000	300,000,000		
(Non-callabl for Securitie		ased note is	s held in the Car	nadian Dep	pository				
Dec. 20/90	Dec. 15/20	9.653	Semiannual	Can.	GRF GRF SaskTel	45,000,000 ° 65,972,500 126,600,000		34,294,204	
/EE 000 000	IIS dollars of	10.08 9.965	100,000,000 U.	Can. Can. S. dollar s	Sask Power	128,797,500	366,370,000	77.365.280	3,753,
9.375% deb interest rate dollars have 9.653%. Sa issue has b Sask Powel has been st	penture issue ha of 9.653%. In a been swappe iskTel's 100.00 een swapped in r's 100.000.000	as been swi terest paym of into Cana 0,000 U.S. ( nto Canadia ) U.S. dollar nnadian doll	apped into Cana nents on the rent adian dollars at dollar share of to an dollars at an i r share of the 9. ars at an interes	adian dolla naining 45, an interest the 9.375% interest rat 375% debi at rate of 9	rs at an 000,000 U.S. rate of debenture e of 10,08%; enture issue 965%;			47 470 034	2.460
Feb. 26/91	Feb. 15/21	9.125	Semiannua	U.S.	GRF GRF	147,600,000 80,000,000 *	227,600,000	17,179,231 67,557,425	
Canadian o	tollars at an inte	erest rate of	enture issue has f 9.254%. Intere ve been swappe Non-callable; Pa	est paymer ed into Car	nts on the nadian				

### General Revenue Fund - Public Issue Debentures (continued)

		Interest						Equity of	Sinking Fund
Date of	Date of	Rate	Interest		Purpose of	Amount	Total Issue	Applicable	Contribution
Issue	Maturity	%	Payments	Currency	Issue	Outstanding	Outstanding	Sinking Fund	2010-11
Feb. 4/92	Feb. 4/22	9.60	Semiannual	Can.	Sask Power GRF	240,000,000 15,000,000	255,000,000	92,640,591	2,550,000
(Non-callable Canada)	; Payable at an	y Canadiai	n branch of the l	Royal Bank	of				
July 21/92	July 15/22	8.50 8.942	Semiannual	U.S. Can.	GRF Sask Power	100,000,000 * 256,320,000	356,320,000	82,354,969 ° 28,397,933	1,054,700 2,563,200
debenture iss rate of 8.4979 debenture iss	ue have been s %; Sask Power's	RF's 100,0 wapped in s 200,000, vapped into	00,000 U.S. doll ito Canadian dol 000 U.S. dollar o Canadian dolla in New York)	ar share of llars at an ii share of the	the 8.50% nterest 8.50%				
May 30/95	May 30/25	8.75	Semiannual	Can.	Sask Power SaskEnergy	100,000,000 75,000,000	175,000,000	45,190,639	1,750,000
(Non-callable Canada)	; Payable at any	y Canadiai	n branch of the F	Royal Bank					
Dec. 4/98	March 5/29	5.75	Semiannual	Can.	GRF SaskTel	250,000,000 75,000,000			
(Non-callable for Securities		ed note is	held in the Cana	adian Depo	SaskEnergy sitory	25,000,000	350,000,000	55,074,793	3,500,000
March 24/99	March 5/29	5.60	Semiannual	Can.	SaskTel SaskEnergy	35,000,000 25,000,000	60,000,000	3.384.501	600,000
	edium term note pository for Sec		able; This book-	based note		20,000,000	00,000,000	0,004,001	000,000
Jan. 25/00 (Canadian me Depository fo		6.35 ; This boo	Semiannual k-based note is	Can. held in the	GRF Canadian	199,995,000	199,995,000	29,679,334	2,000,000
	Jan. 25/30 edium term note an Depository fo		Semiannual able; This book- es)	Can. based note	GRF is held	25,000,000	25,000,000	3,828,517	250,000
Dec. 10/01	Sept. 5/31	6.40	Semiannual	Can.	GRF Sask Power SaskEnergy	190,000,000 300,000,000 60,000,000	550,000,000	63,998,048	5,500,000
Non-callable for Securities		ed note is	held in the Cana	adian Depo	sitory				
	Feb. 13/32 edium term note an Depository fe		Semiannual able; This book- as)	Can. based note	GRF is held	29,954,000	29,954.000	7,031,397	299,540
May 12/03	Sept. 5/33	5.80	Semiannual	Can.	GRF Sask Power	150,000,000 300,000,000	450,000,000	39,004,492	4.500.000
Non-callable for Securities		ed note is	held in the Cana	adian Depo		000,000,000	400,000,000	00,004,402	4,500,000
Aug. 12/04	Sept. 5/35	5.60	Semiannual	Can.	GRF Sask Power	200,000,000	400,000,000	28,691,320	4.000.000
(Non-callable for Securities		ed note is	held in the Cana	adian Depo					,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Feb. 15/05	March 5/37	5.00	Semiannual	Can.	SaskEnergy Sask Power	25,000,000 400,000,000	425,000,000	28,230,926	4,250,000
Non-callable	This book-bas	ed note is	held in the Cana	adian Depo		130,000,000	120,000,000	80,800,080	7,800,000

## General Revenue Fund - Public Issue Debentures (continued)

Date of	Date of Maturity	Interest Rate %	Interest Payments	Currency	Purpose of Issue	Amount Outstanding	Total Issue Outstanding	Equity of Applicable Sinking Fund	Sinking Fund Contribution 2010-11
May 26/06	June 1/40	4.75	Semiannual	Can.	GRF SaskEnergy Sask Power	325,000,000 75,000,000 650,000,000	1,050,000,000	28,030,706	8,500,000
\$200,000,00	vas reopened or 0 of debentures Canadian Dep	were sold;	Non-callable;	n additiona This book-b	al pased note				
	Sept. 5/42 nedium term not dian Depository			Can. based note	GRF is held	50,000,000	50,000,000	5,160,903	500,000
Adjustment							(7,755,000) *	(6,674.891) *	-
Total							9,218,492,900	2,221,668,939	85,341,695

Adjustment to reflect conversion of debentures and related sinking funds quoted in foreign currencies to Canadian dollars using the exchange rate in effect at March 31, 2011 (U.S. \$0.9718)

Sinking fund contributions to U.S. dollar sinking funds are made in U.S. dollars. Contributions are shown at the cost in Canadian dollars to purchase U.S. dollars equal to the contribution amount.

### General Revenue Fund - Debentures Issued to the Minister of Finance of Canada

As at March 31, 2011 (dollars)

Date of Issue	Date of Maturity	Interest Rate %	Amount Outstanding
Canada Pension Plan Investment Fund*			
April 1991 - March 1992	April 2011 - March 2012	9.92	90,664,000
April 1992 - March 1993	April 2012 - March 2013	9.37	62,705,000
April 1999 - March 2000	April 2012 - March 2020	6.34	46,335,000
April 2000 - March 2001	April 2020 - March 2021	6.54	75.553,000
April 2002 - March 2003	April 2022 - March 2023	5.89	41,182,000
April 2003 - March 2004	April 2023 - March 2024	5.48	40,189,000
April 2005 - March 2006	April 2015 - March 2036	4.63	20,654,000
April 2006 - March 2007	April 2011 - March 2027	4.58	99,655,000
April 2007 - March 2008	April 2017 - March 2028	4.65	35,491,000
April 2008 - March 2009	April 2013 - March 2039	4.49	40,484,000
April 2009 - March 2010	April 2014 - March 2020	3.49	101,867,000
April 2010 - March 2011	April 2015 - March 2041	4.10	90,318,000
Total			745,097,000

The average effective interest rate on debentures issued to the Minister of Finance of Canada is 5.85%.

Canada Pension Plan debentures have a 5-30 year maturity and are callable in whole or in part before maturity at the option of the Minister of Finance of Saskatchewan. Canada Pension Plan debentures are subject in part to annual sinking funds; equity in sinking funds at March 31, 2011, \$210,151,667.

### **Glossary of Terms**

**Accrual Accounting** 

The method used to prepare the financial statements included in Volume 1 of the Public Accounts. Accrual accounting recognizes financial transactions at the time they occur, regardless of whether any cash is received or paid.

**Accumulated Surplus/Deficit** 

One of the two measures of a government's financial position (see net debt). The accumulated surplus/deficit is the amount by which revenue has exceeded expense/expense has exceeded revenue from the beginning of incorporation (1905) plus any adjustments that were charged directly to the accumulated surplus/deficit. It is calculated as the difference between assets and liabilities.

**Budget** 

The amount presented in the Estimates and authorized by the Legislative Assembly.

Capital Transfer

A grant provided to a third party such as a university or municipality to acquire or develop capital assets.

Consolidation

The method used to account for government service organizations in the Summary financial statements in which the accounts are adjusted to the basis of accounting described in note 1 of the Summary financial statements and then combined. Inter-organization balances and transactions are eliminated.

Debenture

A certificate of indebtedness where the issuer promises to pay interest and repay principal by a maturity date. It is usually unsecured, meaning there are no liens or pledges on any specific assets.

Debt

Terms used when describing debt include:

Government general debt is debt issued by the General Revenue Fund (GRF) to fund Government spending.

Crown corporation general debt is debt issued by the GRF and subsequently loaned to a Crown corporation.

Government business enterprise specific debt is debt issued by the GRF specifically on behalf of a government business enterprise where the government expects to realize the receivable from the government business enterprise and settle the external debt simultaneously.

Gross debt is borrowings through the issuance of debt instruments such as promissory notes and debentures.

Sinking funds are funds set aside for the repayment of debt.

Public debt is gross debt net of sinking funds.

General debt is public debt net of loans to Crown corporations for government business enterprise specific debt.

Guaranteed debt is the debt of others that the Government has agreed to repay if others default.

Total debt is public debt plus guaranteed debt.

**Debt Retirement Fund** 

The fund, established pursuant to The Growth and Financial Security Act, to account for the surpluses of the GRF commencing April 1, 2008.

Derivative

A financial contract that derives its value from other underlying variables such as interest rates, financial instrument price, commodity price, foreign exchange rate, index of prices or rates, and credit rates. It does not require an initial investment and is settled at a future date.

**Financial Asset** 

An asset that can be used to discharge existing liabilities or finance future operations and is not for consumption in the normal course of operations.

### Glossary of Terms (continued)

#### Financial Instrument

Any contract that gives rise to a financial asset of one party and a financial liability or equity instrument of another party.

#### **Financial Liability**

Any liability that is a contractual obligation to deliver a financial asset to another party, or to exchange financial instruments with another party under conditions that are potentially unfavourable to the entity.

#### General Revenue Fund (GRF)

The fund into which all revenues are paid, unless otherwise provided for by legislation, and from which all expenditures are appropriated by the Legislative Assembly.

#### **Government Business Enterprise**

A self-sufficient government organization that has the financial and operating authority to sell goods and services to individuals and organizations outside the government reporting entity as its principal activity. Government business enterprises are recorded in the Summary financial statements using the modified equity method.

#### **Government Partnership**

An investment by the Government where there is a contractual arrangement between the Government and one or more partners outside the government reporting entity and where the partners share, on an equitable basis, the risks and benefits of the partnership. Government partnerships are proportionately consolidated in the Summary financial statements

#### **Government Service Organization**

An organization that is controlled by the Government, except those designated as government business enterprises. Government service organizations are consolidated in the Summary financial statements after adjustment to a basis consistent with the accounting policies described in note 1 of the Summary financial statements.

#### **Gross Domestic Product (GDP)**

The standard measure of the overall size of the economy, the value of all goods and services produced during a period.

#### **Growth and Financial Security Fund**

The fund established in May of 2008 to assist in the achievement of the Government's long-term objectives by providing for financial security of the Government from year to year and to provide a source of funds that are to be available for appropriation to be used for government programs identified as promoting or enhancing the economic development of Saskatchewan.

#### Hedging

A strategy to minimize the risk of loss on an asset (or liability) from market fluctuations such as interest rate or foreign exchange rate changes. This is accomplished by entering into offsetting commitments with the expectation that a future change in the value of the hedging instrument will offset the change in the value of the asset (or liability).

#### **Modified Equity**

The method by which government business enterprises are accounted for in the Summary financial statements. The Government's investment, which is originally recorded at cost, is adjusted annually to include the net earnings/losses and other net equity changes of the enterprise/partnership without adjustment to conform with the accounting policies described in note 1 of the Summary financial statements. Inter-organizational balances and transactions are disclosed but not eliminated.

#### **Net Debt**

One of the two measures of a government's financial position (see accumulated surplus/deficit). Net debt is calculated as the difference between financial assets and liabilities.

#### Non-financial Asset

An asset that is acquired, constructed or developed and does not normally provide resources to discharge existing liabilities.

### Glossary of Terms (continued)

Other Comprehensive Income/Loss (OCI)

OCI includes certain unrealized gains and losses of government business enterprises that are excluded from net income but recognized as a change in net debt and accumulated surplus/deficit during the period.

Pension Liability

An actuarial estimate of discounted future payments to be made to retirees under government pension plans, net of plan assets.

Premium/Discount

The amount by which the selling price of a security exceeds/is less than its par or face value.

Segment

A distinguishable activity or group of activities of a government for which it is appropriate to separately report financial information to help users of the financial statements identify the resources allocated to support the major activities of a government.

**Summary Financial Statements (SFS)** 

The statements prepared to account for the full nature and extent of the financial activities of the Government. The SFS includes the financial activities of organizations controlled by the Government. These organizations are segregated into two classifications, government service organizations and government business enterprises, and are collectively referred to as the government reporting entity. Trusts administered by the Government are excluded from the government reporting entity.

**Tangible Capital Asset** 

An asset with physical substance held by the Government that has an economic life extending beyond a year, is to be used on a continuing basis and is not for sale in the ordinary course of operations.

Transfer

A transfer of money from a government to an individual, an organization or another government for which the government making the transfer does not: receive any goods or services directly in return, as would occur in a purchase/sale transaction; expect to be repaid in the future, as would be expected in a loan; or expect a financial return, as would be expected in an investment. Major types of transfers include entitlements, transfers under shared cost agreements and grants.



